



# Agenda & minutes

Full Council meeting of Tuesday, 13 October 2020

## Portsmouth City Council

A REMOTE MEETING OF THE COUNCIL will be held virtually on Tuesday 13 October 2020 to commence at 2.00 pm and all members of the council are hereby summoned to attend remotely (link sent separately to members) to consider and resolve upon the following business:-

# Agenda

- 1 Members' Interests
- 2 To approve as a correct record the Minutes of the Council meeting held on 21 July 2020 (Pages 9 36)
- To receive such communications as the Lord Mayor may desire to lay before the Council, including apologies for absence
- 4 Written Deputations from the Public under Standing Order No 24
- 5 Questions from the Public under Standing Order 25
- 6 Appointments
- 7 Urgent Business To receive and consider any urgent and important business from Members of the Cabinet in accordance with Standing Order No 26
- **8 Leamington House and Horatia House Update and Next Steps** (Pages 37 192)

To receive and consider the attached report and recommendations from the Cabinet meeting held on 15 September.

The exempt appendix 1 is under paragraph 3 so Council will need to move into exempt business by resolving to exclude the press and public if it wishes to discuss this at that time.

(Paragraph 3 relates to information relating to the financial or business affairs of any particular person or authority)

"that, under the provisions of Section 100A of the Local Government Act, 1972 as amended by the Local Government (Access to Information) Act, 1985, the press and public be excluded for the consideration of the following item on the grounds that the report(s) contain information defined as exempt in Part 1 of Schedule 12A to the Local Government Act, 1972".

The public interest in maintaining the exemption must outweigh the public

interest in disclosing the information.

Under the Local Authorities (Executive Arrangements) (Meetings and Access to Information) England Regulations 2012, regulation 5, the reasons for exemption of the listed item is shown above.

### **9 Treasury Management Outturn Report for 2019/20** (Pages 193 - 206)

To receive and consider the attached report and recommendations (to follow) from the Cabinet meeting held on 6 October.

# 10 Political Proportionality Review on Committees and Panels (Pages 207 - 210)

To receive and consider the attached report from the Chief Executive.

# 11 Urgent Decision by the Chief Executive Use of Standing Order 58 - Adoption of revised Standing Order 24 (Pages 211 - 212)

To note the attached Decision.

### **Notices of Motion: Process information**

Following the Full Council meeting of 21 July 2020, the Council agreed to change Standing Order (32(d)), meaning all Notices of Motion of the agenda will automatically be dealt with at this meeting, thereby dispensing with a three minute presentation from the proposer and subsequent vote to enable its consideration.

### 12 Notices of Motion

### (a) **Pyramids**

Proposed by Councillor Luke Stubbs Seconded by Councillor Linda Symes

This council regrets the closure of the swimming pool at the Pyramids.

### (b) Hampshire Fire and Rescue

Proposed Councillor Jason Fazackarley Seconded Councillor Lee Hunt

At the time of the Hampshire Fire and Rescue Risk Review in 2016, the Fire Brigades Union (FBU) raised serious concerns about future crewing of the appliances in Portsmouth and the ability of the service to be able to function effectively with the reduced crewing levels.

They were particularly concerned about the crewing of the Aerial Ladder Platform (ALP) and that removing its dedicated crew would limit the ability to deploy this appliance to high rise fires in Portsmouth.

After the Risk Review, a compromise was reached after suggestions were made by the FBU to management, that whilst not

restoring the crew, did offer some additional flexibility. This is welcomed by the Council.

However, it is becoming clear that the crewing issues now extend beyond those of the ALP and there are wider concerns. This Council would like Hampshire Fire & Rescue Service to provide responses to the following questions:

### Specifically:

- 1. Has the service become too lean and does it lack resilience in terms of frontline personnel?
- 2. Does the service expect that an upcoming round of recruitment will address the crewing shortfalls?
- 3. Is the service exploring every opportunity to backfill staff shortages through overtime?
- 4. Can the service confirm that frontline and immediately available appliances are being taken off the runs to backfill elsewhere in the County and that it is cover in Portsmouth and Southampton that is mainly suffering from these diversions to backfill shortfall?
- 5. Can the service confirm whether any of these occasions where appliances have been diverted to backfill for shortfalls elsewhere in the County have resulted in a longer response time to a fire?
- 6. Can the service confirm how often these shortfalls in crewing are happening and therefore how often Portsmouth has not had the available crewing levels that were promised in the Risk Review in 2016?
- 7. Can the service give a categoric assurance that in the event of a high rise fire in the city, that the response time to that incident would not exceed those indicated in the 2016 Risk Review and that the ALP could be deployed.

This Council takes the safety of its residents extremely seriously and requests that Hampshire Fire & Rescue Service meet urgently with the Council's representative on the Fire Authority to answer these concerns.

The Council requests that an update is provided by the council's representative on the Hampshire Fire Authority at the next meeting of full council in November.

### (c) Landlord licensing and the Private Rented Sector strategy

Proposed by Councillor Cal Corkery Seconded by Councillor George Fielding

The size of the Private Rented Sector in Portsmouth has grown significantly in recent years with YouGov now estimating some 35% of all properties in the city are rented from a private landlord.

The rapid growth in the number of privately rented homes has led to a range of issues relating to housing conditions, property management and anti-social behaviour, particularly in areas with high concentrations of privately rented homes.

In July 2019 the Labour Group proposed a motion calling on the council to strengthen renters' rights and drive up standards in the Private Rented Sector by implementing Additional Licensing and Selective Licensing schemes.

Such licensing schemes allow councils to ensure landlords and letting agents meet 'fit and proper persons' tests in addition to placing responsibilities on them to prove their properties meet decent housing standards.

The administration accepted the need to do more to regulate rented housing and tasked council officers with drafting a Private Rented Sector strategy. That draft strategy, approved by Cabinet in March 2020, recommended consulting on introducing an Additional Licensing scheme for small HMOs.

However, the draft strategy does not propose to explore the use of a Selective Licensing scheme to cover non-HMO privately rented properties. This is a missed opportunity to improve renters' rights and drive up housing standards in the Private Rented Sector.

### Full Council therefore:

- Supports the progress that has been made toward developing a council strategy for the Private Rented Sector.
- Requests Cabinet reconsider its decision not to include Selective Licensing as a policy intervention as part of the Private Rented Sector strategy.
- Suggests Cabinet be asked to explore whether more stringent conditions can be put into landlord licensing agreements with regard to responsible property management, for example dealing with anti-social behaviour.

### (d) Road Re-routing

Proposed Councillor Luke Stubbs Seconded Councillor Linda Symes

The temporary closure of the seafront road in Eastney resulted in congestion, severe parking problems and a large number of accidents in Eastern Parade.

Council believes that Eastern Parade is not of A Road quality. It therefore asks Cabinet to investigate the possibility of re-routing the A2047 along the seafront.

### (e) Hidden Disabilities: Becoming a Sunflower Friendly Council

Proposed by Councillor Tom Coles Seconded by Councillor George Fielding

One in five people in the UK have a disability and 80% of those are hidden.

Living with a hidden disability can make daily life more demanding for many people. The Hidden Disabilities Sunflower enables people to discreetly indicate to others that they have a hidden disability and may need additional support, help or more time. The Sunflower is recognised across a huge number of organisations in the UK ranging from transport to retail to leisure.

Becoming a Sunflower Friendly Council will promote the city as being welcoming of those with hidden disabilities. Studies have shown localities supporting the Hidden Disabilities Sunflower are seeing an increase in footfall from wearers of the Sunflower.

As a Sunflower Friendly Council, Portsmouth will:

- Support local people with hidden disabilities
- Assist local businesses to benefit from an increase in visitors and revenue
- Demonstrate that the Council is inclusive and enhance the Council's accessibility credentials.

Signing up to recognise the scheme officially will give the Council access to Training webinars as well as access to Hidden Disabilities Sunflower digital assets to promote the Council's awareness of the Sunflower and support those with hidden disabilities.

The Council therefore resolves to sign up to the Hidden Disabilities Sunflower scheme and become an officially recognised Sunflower Friendly Local Authority.

# **Questions from Members under Standing Order No 17** (Pages 213 - 216)

David Williams Chief Executive

Deputations - A written deputation stating which agenda item it refers to must be received by the Local Democracy Manager by 12 noon two working days preceding the meeting. Any written deputation received by email will be sent to the Council Members and be referred to and be read out at the meeting. Please notify the Local Democracy Manager at Stewart.Agland@portsmouthcc.gov.uk.

Civic Offices Guildhall Square PORTSMOUTH 5 October 2020 MINUTES OF A VIRTUAL MEETING OF THE COUNCIL held remotely on Tuesday, 21 July 2020 at 2.00 pm

### **Council Members Present (virtually)**

The Right Worshipful The Lord Mayor Councillor Rob Wood (Chair)

### Councillors

Dave Ashmore Terry Norton Leo Madden Matthew Atkins Stephen Morgan Chris Attwell Simon Bosher Gemma New Tom Coles Robert New Cal Corkery Steve Pitt Ben Dowling Will Purvis Jason Fazackarley Darren Sanders George Fielding Jeanette Smith **David Fuller** Lynne Stagg Scott Payter-Harris Judith Smyth Graham Heaney Luke Stubbs Hannah Hockaday Benedict Swann Suzy Horton Linda Symes Lee Hunt Claire Udv

Frank Jonas BEM Gerald Vernon-Jackson CBE

Donna Jones Steve Wemyss
Hugh Mason Matthew Winnington

Lee Mason Tom Wood Neill Young

### **General Procedural Announcements**

Link to the agenda

https://democracy.portsmouth.gov.uk/ieListDocuments.aspx?Cld=146& Mld=4264&Ver=4

The Lord Mayor welcomed everyone to the meeting that is being held virtually in response to the limitations placed on government by the Covid-19 pandemic. He advised that the meeting would be run by reference to the model standing orders as set out in the Local Authorities (Coronavirus) Flexibility of Local Authority Meetings Regulations 2020. The Lord Mayor then ran through the etiquette relating to virtual meetings.

### 2 21 July 2020

### 50. Declaration of Members' Interests

Councillor Will Purvis declared a pecuniary interest in agenda item 16(b) in that he works for a developer affected by these changes so will not take part in this debate.

Councillor Ben Dowling declared a pecuniary interest in agenda items 16(e) and 16(l) as he is a director of a company delivering youth work within the city. In relation to item 16(e) he would withdraw from the debate and in relation to 16(l) a dispensation had been granted so that he could stay for the debate as no direct financial decision was being made.

Councillor Jeanette Smith declared a pecuniary interest in agenda item 16(f) in that she is a paid official of Hampshire Unison Branch so cannot participate in the debate.

Councillor Donna Jones declared a pecuniary interest in agenda item 16(a) in that it affects the place where she works - the court house next to the police station and would therefore take no part in the debate.

Councillor David Fuller declared a personal interest in agenda item 16(f) in that runs a care home but had received advice and was able to participate in the debate for that item.

Councillor Steve Wemyss declared a non-pecuniary and non-prejudicial interest in item 16(c) regarding thanks to the NHS as he works in the NHS.

Councillor Scott Payter-Harris declared a pecuniary interest in agenda item 16(b) in that he works for a major distributor in the housing market and so would not take part in this debate.

Councillor Judith Smyth declared a non-pecuniary interest in agenda item 16(f) in that she is a member of Unison.

Councillor Claire Udy declared a pecuniary interest in agenda item 16(f) (as set out on her declaration of interests form) and would therefore take no part in the debate.

# 51. To approve as a correct record the Minutes of the Annual Council meeting held on 19 May 2020

It was

Proposed by Councillor Gerald Vernon-Jackson Seconded by Councillor Donna Jones

That the minutes of the annual council meeting held on 19 May 2020 be confirmed as a correct record.

These were agreed by assent.

RESOLVED that the minutes of the annual council meeting held on 19 May 2020 be confirmed as a correct record.

# 52. To receive such communications as the Lord Mayor may desire to lay before the Council, including apologies for absence

Apologies for absence had been received from Councillors John Ferrett and Jo Hooper. The Lord Mayor also advised that Councillor Young had said he needed to leave the meeting by 7.00 pm, Councillor Fuller advised that he needed to leave the meeting by 5.00 pm, Councillor Morgan said he would be participating in the meeting when his parliamentary business allowed. Councillor Gerald Vernon-Jackson said that Councillor Jason Fazackarley apologised but he would be late in joining the meeting.

Councillor Gerald Vernon-Jackson asked to speak at this point and the Lord Mayor agreed. Councillor Vernon-Jackson wanted to record thanks on behalf of the council concerning the good news that Bio Pure Technologies were moving to Dunsbury Park and would be building a major new manufacturing facility there creating many new jobs.

### It was

proposed by Councillor Gerald Vernon-Jackson seconded by Councillor Donna Jones

that thanks be recorded to all the team who had worked so hard to secure this investment.

This was agreed by assent.

### 53. Deputations from the Public under Standing Order No 24

The Lord Mayor advised that eight written deputations had been received for this meeting (excluding the petition items to be dealt with later). These had all been previously circulated and are as follows:

- 1. Peter De Sousa item 16 b)
- 2. Peter De Sousa item 16 d)
- 3. Richard White, Unite Union item 16f)
- 4. Jon Woods, Unison Union item 16f)
- 5. Mariam Daniel items 16g) and 16i)
- 6. Freida McCormack item 16g)
- 7. Jake Kelly on behalf of someone else item 16 h)
- 8. Simon Magorian item 16k)

In accordance with standing orders Stewart Agland, Local Democracy Manager read out in turn all the written deputations.

The Lord Mayor thanked everyone who had submitted a deputation.

### 54. Questions from the Public under Standing Order 25

Three public questions had been received.

### 4 21 July 2020

The first two were interrelated questions from Honorary Alderman Thompson and were read out by the Local Democracy Manager.

Q1

"Portsmouth City Council has introduced a number of schemes and activities to encourage recycling over recent years, such as the introduction of the black and green wheelie bins. Whilst these have improved recycling rates in the City, according to the ONS, in 2018/19, less than 30 per cent of our rubbish was recycled, which is one of the worst records across England. By way of comparison, Surrey Heath BC and Vale of the White Horse DC, have recycling rates above 60 per cent for the same period and Guildford BC, Oxfordshire CC and Milton Keynes Council, all of which are in the South East, have recycling rates in the high 50s. One way to encourage more recycling might be to allow our residents and visitors to recycle when they are visiting the shops, the Common and Seafront, or the many wonderful places in our City, but currently they can't as we do not seem to have public bins designed for recycling. Therefore would the Cabinet Member for Environment and Climate Change instruct his officers to investigate the cost and potential benefits of a) replacing some of the rubbish bins in the City with recycling bins, b) creating two separate internal compartments within the existing bins so that one side can be used for dry recycling and the other remains available for rubbish, c) introducing new bins that allow for recycling as well as rubbish as used by some other local authorities, or d) a mixture of the above?"

Q2

"Will he further instruct his officers to examine how such a change might impact on the cost of collecting and disposing of this rubbish as landfill tax rose again last April to nearly £95 per tonne and will in all likelihood increase in future years, so reducing what we throw away might deliver a saving to the taxpayers of Portsmouth?"

https://www.gov.uk/government/statistical-data-sets/env18-local-authority-collected-waste-annual-results-tables

The Cabinet Member for the Environment and Climate Change, Councillor Ashmore, provided his oral response to these questions.

The third question was from Selma Heimedinger and was read out by the Local Democracy Manager.

Q3

"Are we on track to reach carbon net zero by 2025? Or even by 2030?"

The Cabinet Member for the Environment and Climate Change, Councillor Ashmore, provided his oral response to this question.

### 55. Appointments

RESOLVED that Councillor Attwell is replacing Councillor Vernon-Jackson as a Full member of the Planning Committee and Councillor Horton is replacing Councillor Attwell as a standing deputy. It was noted that Councillor Benedict Swann has become the Conservative Group Spokesperson for the Resources portfolio.

### 56. Petition - Title "Accessible Beach 4 Pompey"

This item had been held over from the last ordinary meeting as agreed with the lead petitioner. The lead petitioner, Mr John Cullen, presented the petition.

The Administration's response to the petition was

Proposed by Councillor Steve Pitt and Seconded by Councillor Gerald Vernon-Jackson

Following debate, there were no objections to the response which was therefore agreed by general assent.

RESOLVED that the Administration's response to the petition as set out below, be agreed.

"The City Council welcomes this petition and shares the objective that all residents should be able to access the beach and the sea, as long as this is safe. The City Council is pleased to have met and spoken with the residents producing this petition on a number of occasions and to have been supportive of the objectives in the petition both in regards to the actions which we have been able to implement to date and also to share the wider research we have undertaken.

The City Council has already provided two new access areas across the beach for wheelchair users including the necessary associated changes to the immediate vicinity such as disabled parking bays, replacement of sections of matting and the introduction of a turning circle of matting on the Eastney stretch. As soon as current circumstances allow Shop Mobility will have a presence on the seafront to further facilitate access through their pre-bookable mobility scooter service.

The beach is an active and complex moving form, especially the closer you get to the sea where even the more stable shingle at the Eastney end has sharply sloping banks down to the sea. At times the direction and volume of movement of the beach shingle changes. Providing an access point that does not move, on top of a beach that does move is technically difficult. Officers have linked to a number of projects both in the UK and further afield with similar technical challenges to explore solutions and share information. We are aware of some trials this summer in England which we hope might identify potential solutions for similar shingle landscapes with an all-terrain wheelchair option from the United States. We will report back through the Cabinet Member for Culture, Leisure and Economic Development's portfolio decision meeting later this year with an update on what we have discovered from these trials.

It is really important that the City Council puts resident's safety first, and that any access across the beach is safe, particularly for residents with health needs. The City Council cannot provide a solution where the advice we receive is that this is not safe to use. To the best of our knowledge the successful beach access schemes in the UK are all on sandy beaches although there is also much we can learn from these schemes about the breadth of infrastructure needed to support full access.

The rebuilding of the Southsea sea defences gives us an opportunity to be able to build in disabled access in a way that has not been done before and the Cabinet Member for Culture, Leisure and Economic Development has arranged for two members of the Portsmouth Disabled Access group to join the stakeholder advisory group for the Coastal Defence Scheme and an invitation has also been extended to Portsmouth Disability Forum and accepted. This is however a long term solution but we will continue to work to provide disabled access to the beach and seashore in a safe and manageable way."

### 57. Petition - Title Make Portsmouth Streets Safe

The lead petitioner, Dr Jonathan Lake, presented the petition.

Written deputations received from Dr Buckley, Dr Green, Reverend Canon White and Ms Collinson were read out by the Local Democracy Manager.

The Administration's response to the petition was

Proposed by Councillor Gerald Vernon-Jackson Seconded by Councillor Lynne Stagg.

Following debate, there were no objections to the response which was therefore carried by general assent.

RESOLVED that the Administration's response to the petition as set out below, be agreed.

"Can I first put on record my thanks to Dr Jonathan Lake for presenting the petition here today and for all those involved in the campaign. It has been good to talk with Dr Lake, and other members of the Pompey Street Space campaign to understand the specific requests they have and to look to addressing these issues as well as those mentioned in the petition.

From the beginning, can I say that the administration here at the City Council agrees with the overall aim of the campaign and looks forward to working constructively with like minded people to achieve the aims.

Air pollution is a real problem here in Portsmouth. There are debates about the levels of air pollution, and we will see a report soon that says that in most parts of the city air quality improved in 2019, whilst many

thought it would get worse. But we have a real issue here, and we have real hotspots that exceed Government targets. But even if we did not we should be taking action to reduce air pollution. The City Council has some power to do this, the Government much more, but there are some things that are probably out of either the Council's or the Government's control. But we need to do the things we can to help improve air quality, and we will.

Secondly the petition talks about making our city safer for pedestrians and cyclists. Again this is an aim that the administration here at the City Council agrees with and supports. If we can encourage more journeys to be taken in the city on foot, bike or bus this reduces congestion, improves road safety and reduces air pollution.

The City Council has made significant strides to achieve the objectives of this petition already.

### For example:

- The closures of Castle Road to cars to encourage safe shopping.
- The closure to vehicles of the Somers Rd North bridge across the railway to make cycling along Sydenham Terrace and Canal Walk safer
- The closure to vehicles of two sections of the seafront road to allow for social distancing by pedestrians and cyclists.
- Creation of social distancing spaces outside pubs and restaurants by removing some parking spaces
- Closing Isambard Brunel Rd and Guildhall Walk to cars to allow for social distancing of pedestrians and cyclists.
- Consulting with retailers and residents about the closure of Palmerston Rd South to vehicles to support these retailers and support social distancing.
- Writing to all Head Teachers to ask them if they would like to work with the City Council in creating Schools Streets outside their schools.
- Creating the first Play Street in Portsmouth on Francis Avenue
- The inclusion of Low Traffic Neighbourhoods in the LTP4 programme, and in effect has already created one in Central Southsea.

I have met with Dr Lake and others from the Pompey Street Space Campaign and with Rachel Hudson from Portsmouth Friends of the Earth. I'm really pleased to have had these discussions and to have heard specific requests from them. They are:

1. To establish a cross-party working group to agree a citywide healthy transport strategy that can survive our yearly electoral cycles. This group should engage with our largest city employers to build healthy travel into the everyday lives of people who work in the city.

- 2. To build joined up strategic cycle routes that are physically divided from cars, well maintained and linked to safe cycle storage. These routes need to be so safe that a competent 12-year-old child will be happy to use them alone and their parents won't have to worry about them.
- 3. The implementation of a programme similar to School Streets for each of our primary city schools. Our children's drop off and pick up time needs to be safe not only for social distancing but from air pollution and road danger.
- 4. To look at creating Low Traffic Neighbourhoods in the city.
- 5. Look at creating 20mph zones in shopping streets to make pedestrians and cyclists feel safer.

I am happy to support each of these five requests, we will need to look at the practicalities of all of these. Having physically separated cycle lanes will be more expensive than the current model, and the City Council will be able to do fewer cycle lanes if we do this, but the ones put in may be more popular and therefore more successful. I think the cross party group is a good idea, and to show the level of support for this from the Administration at the City Council I will volunteer to serve on this so that we can have a whole council view of how to implement things, not just from one department. There are existing plans around transport planning and many other things, and the creation of these will need to proceed as normal so the City Council can access Government funding.

Unfortunately the City Council does not have the legal powers London councils have to enforce things like School Streets, and we hope our local MPs will be able to change this to give the City Council powers in this area.

So My Lord Mayor, I'd like to welcome the petition, welcome the idea that this campaign will move to be a cross party campaign, and welcome the changes in the city that we will all work to achieve."

Council adjourned at 1604.

Council resumed at 1610.

58. Urgent Business - To receive and consider any urgent and important business from Members of the Cabinet in accordance with Standing Order No 26

There was no urgent business.

### 59. Recommendations from the Cabinet Meeting held on 14 July 2020

### Minute 34 - Modern Slavery Transparency Framework

This was approved unopposed.

### Minute 44 - UK Municipal Bonds Agency Framework Agreement

This was approved unopposed.

# 60. Recommendations from the Governance & Audit and Standards Committee Meeting held on 3 March 2020

# Minute 15 - Proposed Revision to Standing Order 32 - Referral of Motions to other bodies of the Council

This item was deferred from the last ordinary meeting and was approved unopposed.

### 61. Political Proportionality Review on Committees and Panels

The Lord Mayor advised that the report from the Chief Executive had been previously circulated. In response to the recommendations in the report it was

Proposed by Councillor Gerald Vernon-Jackson Seconded by Councillor Donna Jones

"To adopt the overall political balance and allocation of seats as set out in the Chief Executive's report and the proportionality chart, subject to agreeing the following changes

That the Conservative Group relinquish two seats to be taken by Councillor Symes as an Independent Member as follows -

One seat on the Licensing Committee (the seat currently held by Councillor Symes) and the other seat on the Scrutiny Management Panel, currently held by Councillor Swann."

This was agreed by general assent.

### **RESOLVED**

To adopt the overall political balance and allocation of seats as set out in the Chief Executive's report and the proportionality chart, subject to agreeing the following changes

That the Conservative Group relinquish two seats to be taken by Councillor Symes as an Independent Member as follows -

One seat on the Licensing Committee (the seat currently held by Councillor Symes) and the other seat on the Scrutiny Management Panel, currently held by Councillor Swann.

# 62. Urgent decision by the Chief Executive - Use of Standing Order 58 to temporarily extend licensing delegations

The council noted this decision.

# 63. Urgent Decision by the Chief Executive - Use of Standing Order 58 to Adopt Model Standing Orders

The council noted this decision.

### 64. Notices of Motion

The Lord Mayor advised that although there are 12 Notices of Motion on the agenda, should motion g) be considered, motion i) cannot be put to this meeting as it would be caught by the 6 month rule. However, motion d) can be put as the related item dealt with earlier on the agenda was a petition from the public and not a motion from Councillors.

The Lord Mayor asked members to please note that having regard to the earlier decision agreeing the recommendation in minute 15 of the Governance & Audit & Standards Committee, technically any formal change to standing order 32 cannot be implemented until the next Council meeting. However, following a discussion with the Group Leaders who support all the motions being considered at today's meeting, (excluding motion i) for the reasons above), the Lord Mayor proposed that the relevant part of Standing Order 32 d) be suspended for this meeting, which will dispense with the need for the proposer of each motion to speak for 3 minutes seeking the Council's support for their motion to be debated.

This was agreed.

### 64.a Central Police Station

It was

Proposed by Councillor Hugh Mason Seconded by Councillor Matthew Winnington

That Notice of Motion a) as set out on the agenda be adopted.

Following debate, Notice of motion a) as set out on the agenda was adopted by general assent.

RESOLVED that the following notice of motion be adopted.

"Central Police Station in Winston Churchill Avenue is earmarked for closure & disposal. The Council calls on Hampshire Police & Crime Commissioner to reopen Central Police station with its public counter; if this proves not to be possible, then to open a police public counter in the vicinity of this current location."

### 64.b Carbon reduction

It was

Proposed by Councillor Gerald Vernon-Jackson Seconded by Councillor Hugh Mason

That notice of motion b) as set out on the agenda be adopted.

As an amendment it was

Proposed by Councillor Sanders Seconded by Councillor Ashmore

"In paragraph 1 line 2, replace "2045" replace with "the Government target of 2050 and the City Council target by 2030".

In paragraph 3 add "or Triple Glazing if possible" after the word "throughout"."

As a further amendment it was

Proposed by Councillor George Fielding Seconded by Councillor Cal Corkery

to

"Amend first paragraph to read as follows:

Insert after "The City Council recognises that," the words "as per the Climate Emergency motion passed by this Council in March 2019," and replace the words "Carbon neutral status by 2045" with "Net zero carbon status by 2030".

The first paragraph to therefore read:

"The City Council recognises that, as per the Climate Emergency motion passed by this Council in March 2019, to achieve Net zero carbon status by 2030 will be a major endeavour, but one that is needed if we are to confront the climate emergency."

As a further amendment it was

Proposed by Councillor Luke Stubbs Seconded by Councillor Jones

"Paragraph 2: replace 'commits to' with 'asks that the Cabinet considers'

Replace 'Portsmouth will' with 'Portsmouth would'

After paragraph 4 insert

The City Council recognises that developer contributions can only be set at a level that ensures the viability of delivering the sites identified in the Local Plan. These contributions include the Community Infrastructure Levy, Affordable Housing Contributions, other Section 106 payments and the Solent Special Protection Areas Levy.

Council recognises that any locally imposed environmental standards could necessarily result in additional costs for developers and hence mean a reduction in the surplus available to fund contributions. This could mean either lower cash receipts or reductions in the amount of affordable housing provided.

Council considers this a complicated trade-off. It therefore calls on the Cabinet to consider developer obligations in their totality.

The proposer of the original motion agreed to subsume into it the amendments proposed by Councillors Sanders and Fielding

Following debate, upon being put to a roll call vote the amendment standing in the name of Councillor Stubbs was LOST.

The substantive notice of motion incorporating the amendments from Councillors Sanders and Fielding was agreed by assent.

### **RESOLVED** that

The City Council recognises that, as per the Climate Emergency motion passed by this Council in March 2019, to achieve Net zero carbon status by the Government target of 2050 and the City Council target by 2030 will be a major endeavour, but one that is needed if we are to confront the climate emergency.

The City Council therefore commits to using the emerging Portsmouth Local Plan to push for the highest standards of environmental enhancements that the Government will allow. So that all new build properties in Portsmouth will have:

Solar Panels to reduce fossil fuel energy use The highest levels of insulation in roof spaces and walls Double glazing throughout or Triple Glazing if possible

The City Council asks the Cabinet to look at how to make sure that the maximum number of homes benefit from higher environmental standards, any property where there is a change to the roof would have to install solar panels and the highest levels of insulation in roof spaces.

The City Council will also lobby the Government to provide funding and the powers to retrofit solar panels and better insulation to all properties in Portsmouth.

### 64.c Thank You During the Coronavirus Lockdown

It was

Proposed by Councillor Darren Sanders Seconded by Councillor Steve Pitt

That notice of motion c) as set out on the agenda be adopted.

As an amendment it was

Proposed by Councillor Terry Norton Seconded by Councillor Robert New

"After point 5, add in the following three points:

- 6. To teachers, who've worked hard to ensure both key-workers children and others have had access to education and a place to be educated during lockdown.
- 7. To factory workers and in particular to those in this city who have worked tirelessly and at little notice in the time of the nations need, to create and engineer lifesaving medical equipment to help save lives, such as ventilators.
- 8. To postal workers who ensured that important deliveries and mail infrastructure was maintained during COVID-19 and who for many (who were shielding) were the only regular friendly face seen they saw."

The proposer of the original motion agreed to subsume into it the amendment proposed by Councillor Terry Norton.

The substantive notice of motion incorporating the amendment from Councillor Terry Norton was agreed by assent.

RESOLVED that Council formally thanks the people of this city for the sacrifices so many of them have made during the coronavirus lockdown.

It also wishes to thank the many people across our city who have worked hard to keep us all safe and, in so many cases, alive. These include:

- 1. NHS and care workers
- 2. Refuse collectors and delivery drivers
- 3. Cleaners and gardeners
- 4. People in newsagents, pharmacies and other essential shops
- 5. Those who have been looking after the homeless
- 6. To teachers, who've worked hard to ensure both key-workers children and others have had access to education and a place to be educated during lockdown.

- 7. To factory workers and in particular to those in this city who have worked tirelessly and at little notice in the time of the nations need, to create and engineer lifesaving medical equipment to help save lives, such as ventilators.
- 8. To postal workers who ensured that important deliveries and mail infrastructure was maintained during COVID-19 and who for many (who were shielding) were the only regular friendly face seen they saw.

Council also wishes to thank the many mutual aid organisations - whether of neighbours, friends, relatives or brought together by social media - whose volunteering efforts have brought hope to so many.

In particular, Council wishes to congratulate the HIVE for its work coordinating hundreds of volunteers to bring a friendly call, vital food or essential medical supplies, as well as the many organisations that have helped it do that.

Council recognises this is a crisis with no clear ending. However, it does want this city to be greener, fairer and kinder once it is. To that end, it recommends the following:

- 1. That the Cabinet lobbies Government to ensure frontline workers get an appropriate reward for their work.
- 2. To request the Cabinet to ask the people of the city and council staff to nominate people for a special, independently judged Coronavirus Civic Award to recognise those who have gone above and beyond the call of duty at this time.

Such an award will be given with the other Civic Awards at the 2021 AGM.

3. To request the Cabinet to Work on plans, in line with the City Vision, to deliver a kinder, fairer and greener city that seeks to harness the efforts of all the volunteers who have come forward to help the vulnerable during this pandemic.

### 64.d Sustainable Travel in Portsmouth

It was

Proposed by Councillor Graham Heaney Seconded by Councillor George Fielding

That notice of motion d) as set out on the agenda be adopted.

As an amendment it was

Proposed by Councillor Luke Stubbs Seconded by Councillor Donna Jones

"Paragraph 6 that starts 'We welcome the initial'

### Before 'However we' insert

'However council wishes to express its opposition to the ill-thought through proposals from Cabinet that would have reduced Eastern Road to a single carriageway south-bound and would potentially have pushed traffic queues on to the A27"

As an amendment it was

Proposed by Councillor Simon Bosher Seconded by Councillor Neill Young

"Paragraph 6 delete " We welcome the initial proposals put forward for funding from the Emergency Active Travel Scheme as a useful start including " and replace with

"This Council welcomes the announcement by Transport Secretary Grant Shapps of the Government's £250 million active travel fund which is the first stage of a £2billion commitment to transform cycling and walking and we welcome the initial proposals put forward as part of the first tranche. These include"

Following debate, upon being put to a roll call vote the amendment standing in the name of Councillor Luke Stubbs was LOST.

Following a roll call vote, the amendment standing in the name of Councillor Simon Bosher was CARRIED.

The substantive notice of motion including the amendment standing in the name of Councillor Bosher was adopted by assent

### **RESOLVED**

The city urgently needs a more sustainable transport system to meet both its carbon reduction and air quality targets. Road transport is now the largest source of emissions locally and air quality is still harmful in many areas of the city.

In March 2019 The City Council unanimously declared a Climate Emergency and committed to net zero carbon emissions by 2030.

During the Coronavirus Pandemic we have seen significant increases in walking and cycling in the city. The requirement for social distancing to continue, especially on public transport, will require giving greater priority for cycling and walking on our streets.

Recently Lord Deben, Chair of the Committee on Climate Change Said "We have to do this as rapidly as possible. What we do not want is lots of good-hearted statements about beginning policies- what we need to do is seize the opportunity".

This Council welcomes the announcement by Transport Secretary Grant Shapps of the Government's £250 million active travel fund which is the first stage of a £2billion commitment to transform cycling and walking and we welcome the initial proposals put forward as part of the first tranche. These include the seafront road closures, Charlotte Street, Isambard Brunel Road and Guildhall Walk, the Eastern Parade temporary Toucan Crossings, pop-up segregated cycle lanes in Ordnance Row and Elm Grove, Changing Landguard Road/Reginald Road/MaxwellRoad/Tredegar Road - into one way streets with contraflow cycling, and filtered permeability (Stopping cars using it as a through route) in Castle Road and Canal Walk. However we will need to be more ambitious to build back a better future with a truly sustainable transport system for our city.

The Pompey Street Space Campaign has got significant support across the city from groups and individuals and has recently been asking for the council to do more. We support the Pompey Street Space Campaign and their three requests and call on the Cabinet to consider agreeing them. They are;

- To widen narrow pavements in busy streets so that people can keep the appropriate distance whilst walking and queuing,
- To create a joined up network of roads throughout the city that give priority to cyclists and pedestrians.
- To create commuter cycle routes that enable residents, from all areas of the city, to travel to work quickly and safely by bike

We also call on the Cabinet to consider agreeing;

That all bids for funding relating to city development should include measures that prioritise walking and cycling.

That proposals for the second tranche of funding for the Emergency Active Travel Scheme should support the three requests of the Pompey Street Space Campaign.

Council adjourned at 1905.

Council resumed at 1915.

### 64.e Youth Services

It was

Proposed by Councillor Tom Coles Seconded by Councillor George Fielding

That notice of motion e) as set out on the agenda be adopted.

As an amendment it was

Proposed by Councillor Sanders Seconded by Councillor Suzy Horton

"At the end of paragraph one, please add:

However, in 2019 and 2020 the City Council has found an extra £500,000 to put into detached youth work in the city provided by Pompey in the Community, the Active Communities Network and Motiv8. This is in stark contrast to Hampshire where the County Council no longer has a youth service."

The mover of the original motion agreed to subsume into it the amendment.

Following a roll call vote, the substantive notice of motion including the amendment standing in the name of Councillor Sanders was adopted.

### **RESOLVED**

Since 2010, the government has slashed £1 billion from Youth Services nationally. In Portsmouth, there has been a significant reduction in youth provision. Youth Clubs exist in Portsea, Buckland, Somerstown and Paulsgrove/Wymering; there used to be additional provision but this has been cut in recent years having an impact on community wellbeing and cohesion. However, in 2019 and 2020 the City Council has found an extra £500,000 to put into detached youth work in the city provided by Pompey in the Community, the Active Communities Network and Motiv8. This is in stark contrast to Hampshire where the County Council no longer has a youth service.

You are only young once. Our Young People deserve much better than this. What is needed is money and resources to put support back into our communities, enabling Portsmouth City Council to work with young people to build a system whereby they are safe and secure in the modern world, treated fairly, supported in the present, and ambitious for their future:

- Skilled and equipped to learn and earn
- Positive health and wellbeing
- Active members of their communities
- Happy and confident in their future

To achieve this vision, we as a Council need to be able to provide longterm, stable funding for youth services to ensure all young people have access to high quality youth work provision that matches their needs and the main purpose of youth services provided should be to provide non-formal education through personal and social development and citizenship.

Therefore:

- 1) This Council notes that, in order to provide for those in the city aged between 10 and 19, Youth Services funding needs to be reviewed and increased.
- 2) This Council believes that, like Social Care and Education, Youth Services should be a statutory service of local government and that the Government should be encouraged to make it so.
- This Council believes that Youth Services budgets should be protected, and that the Government should make Youth Services a statutory function of local government in order to protect funding for services for young people.
- 4) This Council requests the Cabinet to protect and increase Youth Services funding within the annual budget as much as possible.
- 5) This Council asks all Group Leaders to write to the Government to request Youth Services is re-categorised as a statutory service and funding is increased and ring-fenced in future budgets.

### 64.f Fair pay for staff in council services

It was

Proposed by Councillor Cal Corkery Seconded by Councillor Tom Coles

That notice of motion f) as set out on the agenda be adopted.

As an amendment it was

Proposed by Councillor Gerald Vernon-Jackson Seconded by Councillor Steve Pitt

"to delete paragraph 3"

Following debate, upon being put to a roll call vote, the amendment standing in the name of Councillor Vernon-Jackson was LOST.

Upon being put to a roll call vote, notice of motion f) as set out on the agenda was adopted.

### **RESOLVED**

Since the onset of the coronavirus pandemic, staff working in council services have played a vital role in supporting our communities through these incredibly challenging times. The efforts of those working in essential services have been remarkable and must be recognised as such through meaningful action.

A proposal for council staff to receive a one-off bonus of £500 each had been put to the cross party Local Government Association (LGA)

resources board who agreed to lobby government for the necessary funding to make it happen. However this decision was then effectively overturned by the LGA Executive Advisory Board.

It is believed that council staff fully deserve a financial bonus for their efforts in recent months and call on the LGA to lobby government to fund this. Portsmouth City Council directly employed staff currently receive at least the Living Wage as defined by the Living Wage Foundation, however many staff in outsourced or commissioned council services do not. In order to become an accredited Living Wage employer the local authority must pay all directly employed staff the Living Wage and have a plan to ensure that staff in outsourced services also receive at least this rate.

The current round of local government pay negotiations remains unresolved and the most recent employers' offer of 2.75% doesn't go anywhere near far enough recognising the contributions of council staff to dealing with pandemic. Nor does the offer come close enough to making up the average 22% real terms reduction in the earnings of the lowest paid since 2010. Trade union members are right to reject this paltry offer which fails to fairly reward hard working council staff. Employers should reconsider their position and lobby for an increased pay deal funded by central government.

The local authority has a responsibility to ensure staff in council services are fairly treated and properly rewarded for their efforts.

Given the exceptional contributions made by public service workers over the past few months this is a responsibility which we must take even more seriously.

### **Full Council therefore resolves:**

- 1. To publicly place on record our appreciation of the role that staff in council services, and their trade unions, have played in dealing with the impact of the pandemic.
- 2. To request the Chief Executive write a public letter on behalf of the local authority to the LGA Executive Advisory Board expressing dismay at their decision not to lobby for cash to provide special payments to staff as a result of COVID-19 and ask they reconsider this position.
- 3. To ask the Cabinet to sign the council up to become a Living Wage employer as accredited by the Living Wage Foundation.

### 64.g Black Lives Matter

It was

Proposed by Councillor Tom Wood

That notice of motion g) as set out on the agenda be adopted.

As an amendment it was

Proposed by Councillor Judith Smyth Seconded by Councillor Stephen Morgan

### "To add at the end of the motion:

### This should include:

- 1) The cabinet be asked to work with local groups to ensure BAME voices are heard locally in decision making and to feed into inquiries on the handling of the Covid-19 pandemic
- 2) The Cabinet be asked to Review to improve engagement with BAME community groups by the council to see what lessons can be learnt to strengthen cohesion, engagement and closer partnership working to root out all forms of racism and injustice
- That Officers through the Cabinet be asked to undertake a Review to improve existing learning and development for all Members of the City Council to ensure that as community leaders councillors are aware of their responsibilities and obligations in law

As an amendment it was

Proposed by Councillor Atkins Seconded by Councillor Stubbs

"After the end of the first sentence, ending "George Floyd" delete the remainder of the text and replace with:

"The harrowing footage of the murder of George Floyd has quite rightly shaken the world. Tragically this is not a one-off event. It is symptomatic of a deep-set racism in society. While the Black Lives Matter movement is on the frontier of the battle for civil rights and the peaceful resilience of the black community is an inspiration, there are things that we can do here in Portsmouth to stamp out all forms of racism and injustice.

The Black Lives Matter movement has reminded us that there remains considerable violence, prejudice and inequality against BAME communities happening across the UK and here in Portsmouth, whilst Covid-19 has shone a spotlight on this inequality and there is significant actions required locally and nationally. Public Health England (PHE) has confirmed in a report published on 16 June 2020, that people from a BAME background are twice as likely to die from Covid-19 than those who are White British background because of structural and racial

inequalities. Those living in a deprived community have higher levels of diagnosis and death rates.

Thousands of people and organisations have made it clear that urgent, collaborative and decisive action is needed. Hundreds have demonstrated in Portsmouth. The Government cannot make the same mistakes if there is a second wave of coronavirus, nor can we in Portsmouth.

### Council notes:

- The decision to light Spinnaker Tower purple in commemoration of the tragic and wholly unnecessary death of George Floyd.
- The commitment to engage BAME council staff to assist with the local authority's response to the Black Lives Matter movement.

### Council resolves:

- 1) To stand in complete solidarity with BAME communities in America, in Britain, and around the world, by affirming that black lives matter and recognising the work of the Black Lives Matter movement here in Portsmouth.
- 2) To lobby for immediate government action to address the disproportionate impact of Covid-19 on black, Asian and minority ethnic people.
- 3) To specifically call on the government to:
  - make urgent changes to Government policy and guidance to protect BAME communities as the recent PHE report requested; and;
  - implement the action plan as requested by the Chair of the BMA (British Medical Association) to reduce the risk to BAME employees and to address the underlying issues.
- 4) The Cabinet be asked to work with local groups to ensure BAME voices are heard locally in decision making and to feed into inquiries on the handling of the Covid-19 pandemic.
- 5) The Cabinet be asked to undertake a Review on improving communication with BAME community groups by the council to strengthen cohesion, engagement and closer partnership while working to root out all forms of racism and injustice.
- That Officers through the Cabinet be asked to undertake a Review to improve existing learning and development for all Members of the City Council to ensure that as community leaders councillors are aware of the opportunities available to them to actively engage with BAME communities in Portsmouth as well as their responsibilities and obligations in law."

The mover of the original motion agreed to subsume into it the amendment standing in the name of Cllr Judith Smyth.

Following debate, upon a roll call vote being taken, the amendment standing in the name of Councillor Atkins was **LOST**.

Upon being put to the vote, the substantive notice of motion including the amendment standing in the name of Councillor Smyth was adopted by assent.

### RESOLVED

Council condemns the senseless torture and murder of George Floyd.

Council notes that the death of George Floyd in the USA has attracted significant international attention and peaceful protest, as yet another tragic example of people from Black, Asian and Minority Ethnic (BAME) communities being treated as if their lives matter less.

From our Government's deportation of the Windrush generation who came to rebuild this country after WWII, to the persecution of Yazidi Christians in the Middle East and Rohingya Muslims in Myanmar, to the killing in Charlottesville, the dream that all lives matter rings hollow for many.

Council believes that black lives matter, and resolves to send a message of solidarity and support to those who have attended Portsmouth's home grown Black Lives Matter peaceful protests, in recognition of the importance of peaceful protest against racial injustice, racist violence, and abuse of power, and in recognition that in Portsmouth, the right to life, liberty, and justice of every citizen is precious, and that we all have a role in upholding and defending these rights.

In particular Council condemns the actions of President Trump in deploying violence against peaceful protests against police brutality in numerous US cities.

Council resolves to support calls for the Department for International Trade to suspend exporting of CS and tear gas, rubber bullets, and similar riot control equipment to the US pending investigation of whether any UK-supplied equipment has been misused by US authorities against peaceful protestors.

Council resolves to seek a revisit of the findings of the Government's Race Disparity Audit (2017), the Lammy Review (2017), and the McGregor-Smith Review (2017), among others, and their recommendations for developing effective strategies to reduce disparities between ethnic groups in our city.

Council resolves to welcome the EHRC's announcement of an inquiry into long-standing structural race inequalities in the UK in relation to Covid-19 deaths, and commits to working to address structural

inequalities in the city through engagement with communities in Portsmouth to assess the impact of the pandemic on the most vulnerable.

Council asks Cabinet to appoint cross-party Equalities Champion to oversee the Council's work on equalities, diversity and inclusion.

Council requests that the Cabinet brings forward a report on the actions it will take to address structural inequalities in the city and how these actions will be delivered and monitored. The report should address the resourcing of BAME groups to ensure they have stronger voices and influence both within our communities and among our workforce, and a commitment to developing an antiracism strategy for the city in conjunction with communities and partners such as the police and NHS.

### This should include:

- 1) The cabinet be asked to work with local groups to ensure BAME voices are heard locally in decision making and to feed into inquiries on the handling of the Covid-19 pandemic
- 2) The Cabinet be asked to Review to improve engagement with BAME community groups by the council to see what lessons can be learnt to strengthen cohesion, engagement and closer partnership working to root out all forms of racism and injustice
- That Officers through the Cabinet be asked to undertake a Review to improve existing learning and development for all Members of the City Council to ensure that as community leaders councillors are aware of their responsibilities and obligations in law.
- 64.h Reform of the Gender Recognition Act and Support for our Trans Community

It was

Proposed by Councillor George Fielding Seconded by Councillor Suzy Horton

That notice of motion h) as set out on the agenda be adopted.

As an amendment it was

Proposed by Councillor Claire Udy Seconded by Councillor Jeanette Smith

"Add fourth point to this council therefore resolves

"The council stands with the education directorate in light of recent events which threaten the removal of their trans inclusion guidance/toolkit. The

### 24 21 July 2020

removal of this document threatens the safety of trans teenagers, who we must protect"."

The mover of the original motion agreed to subsume into it the amendment.

Following debate, upon being put to the vote, the substantive notice of motion including the amendment standing in the name of Councillor Udy, was adopted by assent.

### **RESOLVED**

### This council notes

The UK Government consultation on reforming the 2004 Gender Recognition Act (GRA) took place nearly two years ago, and the results of the consultation have not yet been released.

In April 2020, Minister for Women and Equalities Liz Truss MP said in evidence to the Women and Equalities Select Committee that she will guided by the following important principles:

- the protection of single-sex spaces.
- that transgender adults are free to live their lives as they wish without fear of persecution, whilst maintaining the proper checks and balances in the system.
- ensuring that the under 18s are protected from decisions that they could make, that are irreversible in the future.

However since then, there have been concerns that the Government are rowing back on their commitments.

Portsmouth City Council has promoted LGBT+ rights and welcomed the creation of councillor champions in fighting for equality for all since.

At present, trans people face significant disadvantage in society - one in four trans people report being discriminated against in work, over a third avoid expressing their gender through physical appearance in fear of being assaulted or harassed, and almost 50% of trans people have attempted suicide at some point in their lives.

It is our duty as community leaders who seek to create an open Portsmouth to speak out against transphobia and make clear it will not be tolerated under the guise of 'legitimate concerns' over someone's basic humanity

### This council therefore resolves

 That all Group Leaders be requested to write to the Minister for Women and Equalities in support of reforms to the GRA as per the 70% of respondents to the consultation regarding the principle of legal gender self-identification for trans people living in the UK

- That the Administration, as political leaders of this council, step up and be visible in challenging transphobia in our community
- The council continues to work actively with the LGBT+ champions in fighting against any other form of LGBTQ+ hatred in this city, and continue to help communities through relevant LGBTQ+ services within the council
- The council stands with the education directorate in light of recent events which threaten the removal of their trans inclusion guidance/toolkit. The removal of this document threatens the safety of trans teenagers, who we must protect

The Council noted following earlier advice from the City Solicitor that as the earlier motion (g) proposed by Councillor Tom Wood was considered by the council, then motion (i) proposed by Councillor Judith Smyth cannot be put to the meeting as it was caught by the six month rule.

### 64.i Black Lives Matter

This was not put for the reasons stated above.

Council adjourned at 21.36.

Council resumed at 21.50.

### 64.j Consultation on changes to the road network

It was

Proposed by Councillor Luke Stubbs Seconded by Councillor Donna Jones

That Notice of motion j) as set out on the agenda be adopted.

Following debate, upon being put to the vote, Notice of motion j) as set out on the agenda was adopted by assent.

### **RESOLVED**

### Council notes that:

- The closure of Eastern Parade and parts of the Esplanade have been enacted via the Temporary Traffic Regulation Order process
- The since abandoned reduction of Eastern Road to a single southbound lane was to have been progressed through the same process
- Both the above schemes were drawn up with the potential of them being made permanent
- No consultation was required or carried out

Council recognises the pressures put on cycling and pedestrian infrastructure by the COVID 19 crisis and the difficult position this put

the administration in. Nevertheless it is concerned that extensive and potentially long lasting changes are being made to the road network without any opportunity for public input or for the consideration of detailed comments from businesses, taxi groups and other stakeholders.

It therefore puts on record its concerns and calls for the Cabinet to engage with the public on any schemes with a potential duration of more than six months.

### 64.k Consultation on our heritage

It was

Proposed by Councillor Luke Stubbs Seconded by Councillor Donna Jones

That notice of motion k) as set out on the agenda be adopted.

As an amendment it was

Proposed by Councillor Gerald Vernon-Jackson Seconded by Councillor Steve Pitt

"In paragraph 4 delete all the words after "decision"."

The mover of the original motion agreed to subsume into it the amendment.

Following debate, upon the substantive notice of motion including the amendment standing in the name of Councillor Vernon-Jackson being put to the vote this was adopted by assent.

### **RESOLVED**

Council notes the mounting concern at the actions and attitudes of historical figures, some of whom are commemorated with statues or with streets or public buildings bearing their names.

However council also believes that the history of Portsmouth belongs to all the people of the city and not just to councillors.

If the administration comes to the conclusion that it wants to rename a building or road under its control or wishes to remove a statue, it has the legal power to do so. However council considers this would not be the right thing to do without establishing whether there is public support first.

Council therefore calls on the Cabinet to commit to carrying out the most extensive consultation before any such decision.

### 64.I Re-opening of Schools

It was

Proposed by Councillor Terry Norton Seconded by Councillor Scott Payter-Harris

That notice of motion I) as set out on the agenda be adopted.

Following debate, Notice of motion I) as set out on the agenda was adopted following a roll call vote.

### **RESOLVED**

Covid-19 has been challenging for many across the UK, in particular children who have suffered educationally and in some cases personally too. School offers not just an education, but also a place for social development and in some cases a safe haven away from abuse and neglect. Schools play a vital role in keeping some of the most vulnerable children in our city safe, whilst also enhancing their aspirations and outcomes in life.

Portsmouth City Council welcomes the commitment for children to return to educational settings in September.

**Portsmouth City Council notes that:** 

- 1) The recovery of education is critical for this generation of schoolchildren.
- 2) Portsmouth has a rising number of children returning to school with no reported outbreaks
- 3) The government's decision has been taken based on statistical evidence.
- 4) The pressures of sustained amounts of time away from an educational setting is having a detrimental effect on children's mental health.
- 5) School is a safe place where children from all backgrounds can learn, develop and play.

Portsmouth City Council believes that the government's decision to reopen schools will relieve parents of the additional burden and assist with childcare enabling parents to return to work where possible, prevent wider educational inequality for our most disadvantaged children and assist in reopening of the economy.

**Portsmouth City Council resolves:** 

- 1) To express its support for teachers and school staff who have attended work to support the children of Keyworkers.
- 2) To ask the Cabinet to ensure that parents, school staff and governors from across the city are kept well informed of each schools reopening plan.
- 3) To ask the Cabinet to offer support to Portsmouth schools who have expressed concerns over the functionality of reopening.

Portsmouth City Council notes that any actions taken by this council must be subject to the government's scientific advice both now and in the future.

### 65. Questions from Members under Standing Order No 17

There were seven questions before council.

### **Question 1 was from Councillor Tom Coles**

"Since May 2018 how many committee meetings of the Local Enterprise Partnership (LEP) has the Leader of the Council, as the city council's representative, attended? And how many for the full duration of the meeting?"

This and supplementary questions were answered by the Leader of the Council, Councillor Gerald Vernon-Jackson.

### **Question 2 was from Councillor Terry Norton**

"Is the leader of the council committed to improving democratic engagement at PCC?"

This and supplementary questions were answered by the Leader of the Council Councillor Gerald Vernon-Jackson.

The remaining five questions were all from Councillor Stubbs. He said that owing to the lateness of the meeting, he would be happy to receive written replies to his questions.

The members to whom the questions had been addressed agreed to supply written responses.

The Lord Mayor thanked members and officers for their virtual attendance at the meeting and wished everyone goodnight.

Land Marray	 	 
Lord Mayor		

The meeting concluded at 11.31 pm.

#### Agenda Item 8

Title of meeting: Cabinet Meeting

City Council Meeting (13 October 2020)

**Date of meeting:** 15<sup>th</sup> September 2020

Subject: Leamington House and Horatia House - Update and

**Next Steps** 

**Report by:** Director of Regeneration & Director of Housing,

Neighbourhood and Building Services

Wards affected: St Thomas Ward

Key decision: Yes

Full Council decision: Yes

#### 1. Purpose of report

- 1.1. To provide Cabinet with a progress update including
  - 1.1.1. Deconstruction Options Appraisal & Soft Market Testing
  - 1.1.2. Design Team Appointment
  - 1.1.3. Telecommunication re-siting
  - 1.1.4. Peregrine Falcons
- 1.2. Note the continued commitment to engage the wider community to explore the 'wider area improvements' and the incorporation into the design brief of all the feedback from the community engagement work undertaken in 2019 including the seven key themes that emerged from all the feedback;
  - 1. Build appropriate homes
  - 2. Make better use of green space and space for children
  - 3. No more student accommodation
  - 4. Consider wider area improvements
  - 5. Better parking options
  - 6. No tower blocks
  - 7. Re-provide the social housing lost when the tower blocks go
- 1.3. To report back the initial financial viability assessment of a development on the 'foot prints' of the two tower blocks based on an overall development of 440 units and including 272 social housing units to be held within the Housing Revenue Account

- 1.4. To seek permission from Cabinet to tender and appoint a contractor to undertake the deconstruction of the two tower blocks
- 1.5. To seek permission from Full Council to proceed with the wider development (described in paragraph 1.3 above) at an estimated total cost of £120m subject to:
  - 1.5..1. the development remaining viable through the design stages and remaining within certain other financial parameters
  - 1.5..2. the development remaining sustainably within the administrations agreed principles (section 5)

#### 2. Recommendations

- 2.1. That the Cabinet:
  - 2.1.1 Notes the progress since the October 2019 Cabinet report.
  - 2.1.2 Notes the output of the soft market testing for the deconstruction of the tower blocks.
  - 2.1.3 Notes that the outline financial appraisal for an initial phase consisting of the two footprints is positive with the caveats noted in the financial implications.
  - 2.1.4 Approves a change to the Capital Programme for the use of the Housing Revenue Account's (HRA) Major Repairs Reserve (MRR) to fund the deconstruction and site preparation of the two towers up to a value of £10m.
  - 2.1.5 Delegates authority to the Director of Regeneration in consultation with the Director of Housing, Neighbourhood and Building Services and the Section 151 Officer to tender and enter into contract with the preferred bidder for the deconstruction work following full evaluation of the tender.
- 2.2 That City Council approves the following:
  - 2.2.1 That the full deconstruction and redevelopment scheme for the two tower blocks is added to the capital programme in the sum of £120m.
  - 2.2.2 That the scheme is funded by a suitable mix of HRA and General Fund Prudential Borrowing as determined by the S.151 Officer.
  - 2.2.3 That the scheme can only proceed, including through its procurement gateways, if a satisfactory financial appraisal which demonstrates viability is approved by the Section151 Officer.

- 2.2.4 That, given the early stage of design, delegated authority be given to the Section151 Officer to vary the overall scheme cost and borrow as required but subject to the Section 151 Officer being satisfied that the associated financial appraisal demonstrates continued viability and acceptable risk and that the gross cost of the scheme does not exceed £145m.
- 2.2.5 In the event that the scheme varies significantly from the design parameters (described in section 5) and/or the gross cost exceeds £145m, even if viability can still be demonstrated, the scheme will not proceed without further approval from the City Council.

#### 3. Background

- 3.1 Cabinet received a report on 8<sup>th</sup> October 2019 and following this it had also requested a further information report with an update on progress for the project. This was due to report to a special Cabinet on the 26<sup>th</sup> March 2020 however this meeting was cancelled due to the COVID-19 crisis.
- 3.2 Work on the project has been impacted by COVID-19 pandemic, as the City Council moved into a major incident business continuity setting. As the initial response phase settled work has resumed on the project and progress made which informs this report and the recommendations.

#### 4. Update on the Progress of the Project since October 2019

#### Deconstruction Options Appraisal & Soft Market Testing

- 4.1 Ridge & Partners LLP were appointed on the 17<sup>th</sup> July 2019 as principal consultant to provide a detailed options appraisal for the deconstruction of both blocks.
- 4.2 Reports were received in December 2019 that provide the detail on the method of deconstruction, timescales and estimated costs. In summary the findings support the proposed deconstruction method whilst giving confirmatory and detailed analysis of the two blocks. The reports have been used to inform the specification for the deconstruction of the blocks.
- 4.3 Ridge & Partners LLP provided a market appraisal feedback report in July 2020 that provides an overview of the Soft Market Testing (SMT) exercise and subsequent site visits undertaken with four leading deconstruction contractors for the proposed deconstruction works.
- 4.4 The market appraisal exercise reviewed key considerations with the contractors including procurement and tendering options, deconstruction methodology, tender and on-site programme, impact of COVID 19 together with general project risk factors.
- 4.5 The contractors were asked to provide high level estimates of the costs associated with deconstruction of both blocks. This provided a range of cost

estimates that has allowed the team to set a budget for the deconstruction of both blocks.

- 4.6 The Council Gateway Board approved the strategic business case and procurement strategy for the selection stage on 16<sup>th</sup> July 2020 for the deconstruction of the blocks including the establishment of a southern region specialist demolition (deconstruction) framework.
- 4.7 The programme for the deconstruction of the blocks will commence when the OJEU is published following Cabinet approval with shortlisting confirmed by the autumn 2020. Tenders will then be issued and evaluated by the end of 2020 with contracts being awarded early 2021. It is anticipated that a start on site to commence deconstruction will be spring 2021 and deconstruction will take approximately one year.
- 4.8 Ridge and PCC will conclude the tender package for the contractor procurement including all relevant surveys and documents produced to date. This will be assembled and the OJEU notice drafted in anticipation of the approval of funding and other recommendations in this report, by the Council.
- 4.9 The market appraisal feedback report which will be a key document in the procurement process, is included in Appendix 1 as a confidential item due to the commercial sensitivity of the information.

#### Design Team Appointment update

- 4.10 Cabinet approved the 8 October 2019 report which included the budget and delegations to appoint a design team with the budget to masterplan and develop options with local residents.
- 4.11 Eleven contractors responded to the expression of Interest (EOI) issued on the 14<sup>th</sup> February 2020 for the Horatia House and Leamington House Master planning.
- 4.12 The expression on interests were evaluated and 4 contractors shortlisted. The shortlisted contractors were notified on the 16<sup>th</sup> March 2020 and invitations to tender issued on the 9<sup>th</sup> June 2020.
- 4.13 Three of the four shortlisted contractors returned tenders on the 7<sup>th</sup> July 2020. The tenders were evaluated and interviews took place with the 2 highest scoring contractors on the 23<sup>rd</sup> & 24<sup>th</sup> July 2020.
- 4.14 The Council Gateway Board approved the final recommendations of the procurement on the 30<sup>th</sup> July 2020 and the contract was awarded on the 6<sup>th</sup> August 2020 to the successful supplier after a mandatory standstill period.
- 4.15 The cost of the RIBA stage 0 works was budgeted at £200,000 and the successful supplier costs came in slightly under budget. The planning work they will undertake will provide a basis for moving the project forward through the design stages and provide more certainty around the viability of the sites under consideration.

- 4.16 The Homes England Multi-Disciplinary Technical Services Framework that has been utilised allows the Council the option to use this supplier for RIBA stages 1 & 2 and beyond if required. Although it should be noted that their role will likely change and involvement diminish as we move towards the technical design and construction stages of the scheme.
- 4.17 A synopsis outlining the composition of the design team and approach is contained in Appendix 2
- 4.18 The design team will focus on the master planning of the development in line with the consultation results with the 'foot print' of the two tower blocks being prioritised whilst also continuing to explore with the local community, the 'wider area improvements' as noted in the 8<sup>th</sup> October 2019 cabinet report.
- 4.19 The design brief (see section 5) will include all the engagement feedback from the local community, stakeholders and wider community. Shown in Appendix 3 and available via an interactive report <a href="https://www.portsmouth.gov.uk/ext/documents-external/hou-hl-community-engagement-report.pdf">www.portsmouth.gov.uk/ext/documents-external/hou-hl-community-engagement-report.pdf</a>
- 4.20 The 'foot print' of the two tower blocks is shown in Appendix 4

#### Telecoms Update

- 4.21 The Council has commenced discussion with the two commercial interests with telecoms equipment situated on the roof of both blocks.
- 4.22 Under the terms of the existing agreements, the first has been terminated and is due to relocate by December 2020.
- 4.23 The second telecoms operator has a longer term interest and has initially objected to the council's request to vacate and has served a counter notice to protect their interest. They have also commenced preparations to vacate and are actively looking for sites in the area.
- 4.24 Site inspections and surveys by both parties and the Council surveyors have begun, more information has been requested from the companies to enable approval for the alternative sites to proceed. Both are working towards relocating in time to facilitate deconstruction.

#### 5. Redevelopment

5.1. The Somerstown and North Southsea area is strategically important within the wider city context. Its close proximity to: the city centre; main shopping areas; public transport network; centres of employment and education, leisure attractions and amenities make it a desirable and attractive place to live.

- 5.2. The extensive consultation that took place with residents and stakeholders identified a desire to consider wider area improvements beyond the development of the two tower blocks sites (see section 5.6).
- 5.3. The Council will be following the Royal Institute of British Architects (RIBA) stages of work for the delivery of the development of this area, with an estimated timeline as follows:

RIBA 0 – Strategic Definition (Winter 2020) RIBA 1 – Preparation and Briefing (Spring 2021) RIBA 2 – Concept Design (Autumn 2021) RIBA 3 – Spatial Coordination (Autumn 2022) RIBA 4 – Technical Design (TBC) RIBA 5 – Manufacturing and Construction (TBC) RIBA 6 – Handover (TBC) RIBA 7 - Use

5.4. RIBA Stages 2, 3 and 4 are the main design stages of the RIBA plan of work. Stage 2 is 'Concept Design', and this is likely the stage at which the Council will receive the first visualisations or drawings of the design ideas developed from the project brief in line with the resident consultation and financial gateways.

(TBC)

- 5.5. In development of the plans the Council will consider 3 priority areas to quide decision making and ensure successful development of the site; environmental, social and financial factors.
- 5.6. The Council has undertaken consultation with the public regarding the Horatia and Leamington House sites. This consultation will aid the designers in creating a 'Community Engagement Strategy' which will build upon the consultation undertaken to date. The community engagement strategy will provide a voice for the community and stakeholders to feed into the design process. The design brief will incorporate the seven themes (Section 1.2) and the design team will have access to all the feedback (as shown in Appendix 3).
- 5.7. The Council will be supported by Arcadis, a cost management consultant who is part of the multi-disciplinary design team. Building Information Modelling (BIM) will be used to efficiently plan and design the buildings and at every stage of the programme cost together with financial viability will be monitored and reported to ensure best value and inform decisions before proceeding to the next stage. Throughout the programme the stage approval gates are at key milestones, these are reflected in the contracting arrangements and provide the Council with flexibility to terminate the contract with the design team if the programme or cost does not progress as planned.

5.8. It is anticipated the design team will develop the scheme up to RIBA stage 3 providing successful completions at each approval gate. At this point the design team will provide support to the Council if and when required as the programme moves into the technical design, construction and handover stages. There are already a number of potential options identified to deliver RIBA stages 3+ which will be explored to ensure the best outcome for the Council.

#### Peregrine Falcons

- 5.9. During the summer of 2020 reports were received regarding the nesting of Peregrine Falcons on Horatia House. These are a bird of prey and protected by the Wildlife and Countryside Act 1981.
- 5.10. The situation has been and continues to be monitored. Inspections in late August 2020 indicate that the birds are no longer nesting. This concurs with the preliminary advice sought that the nesting season is between March July.
- 5.11. The city council recognises the importance of this situation and will commission expert support and advice to ensure compliance with the Wildlife and Countryside Act 1981.

#### 6. Reasons for recommendations

- 6.1. The recommendations contained within this report are proposed for the following reasons:
  - The Council has rehoused 272 social housing households rented from the blocks, however there continues to be a demand for more affordable housing in the Somerstown area.
  - The strengthening works to retain the blocks is practically difficult and financially unviable. Since the residents have been rehoused the Council is incurring a substantial annual net loss of revenue whilst the blocks are not replaced whilst also incurring costs to ensure that the blocks remain safe and secure.
  - The two blocks dominate the local area and the impact on the neighbourhood of continuing to retain the empty blocks is that they will become unsightly and a potential risk for vandalism.
  - The engagement with the local community, stakeholders and wider community provided depth of feedback in relation to the replacement of the two towers blocks and wider area improvement with seven key themes emerging
  - A financially viable redevelopment has been identified but will remain subject to ongoing financial review

- To prepare a Master Plan and Outline Business Case in order to attract central government funding to contribute towards the overall costs of deconstruction and redevelopment
- To improve the overall financial position of the Housing Revenue Account across the 30 year Business Plan, providing continued sustainability to manage and maintain the Council's housing stock
- 6.2. At this early stage of design, the financial appraisal confirms the viability of a development on the foot prints of the two tower blocks. It is important to progress with the deconstruction as well as the detailed design works at this stage, without Full Council approval for the full redevelopment, in order to ensure that the timescales to replace the lost housing stock in the HRA and the disruption to local residents are minimised.
- 6.3. Furthermore, in the event that Full Council does not provide approval for the funding of the proposed redevelopment at this time, it is not anticipated that the deconstruction for cleared site would result in abortive costs since given the risks of retaining the blocks unoccupied and the overwhelming need for additional housing, it is inevitable that some form of development will take place in the future.
- 6.4. Should Cabinet proceed with the deconstruction but the Council decide not to provide funding for the full scheme re-development, the opportunity of the current tranche of external funding could be lost resulting in further delay and cost to the HRA.
- 6.5. In the event that the funding is not approved for either the deconstruction or the redevelopment of the two tower blocks the project has reached a point of pause until an alternative viable proposal is prepared.

#### 7. Integrated Impact Assessment

7.1. A integrated impact assessment is attached Appendix 5

#### 8. Legal implications

8.1. The proposed plan presents, at this stage limited legal risk given that the appropriate OJEU threshold is recognised and the intention as to process is set out in paragraph 4.6 through to 4.8. The proposed decision is recognised as being a key decision. It terms of challenge given the comments there is little challenge that cannot be justified as set against a need to deal with the destruction and contingent re-development of the site, indeed the fact that the sites remain unoccupied and as yet dealt with presents a wider risk in terms of challenge and ongoing cost.

8.2. It is noted that contingent risks (telecommunications) have been mitigated and even in regard to the one operator that has served a counter notice that this is being dealt with as against a back drop that at the very least the structures will be removed. Beyond some potential negotiation with this particular operator and having regard to the fact that the previous tenants are all re-homed there is a limited risk of any immediate functional challenge to this initial element of the proposed process.

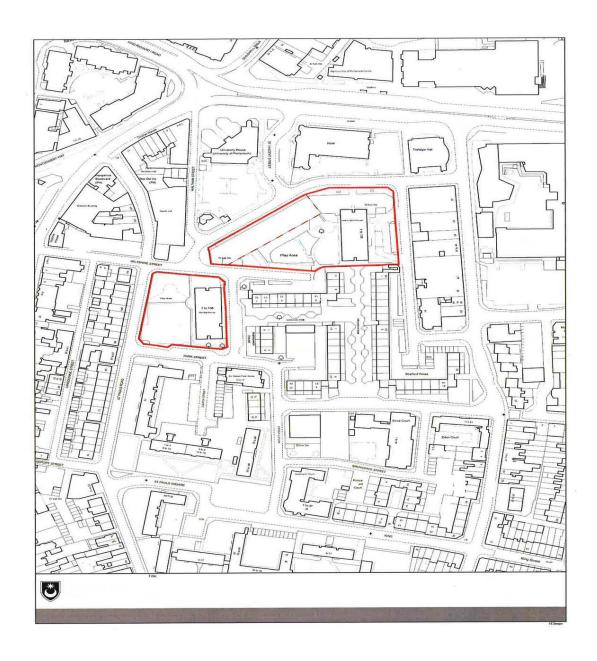
#### 9. Director of Finance's comments

- 9.1. The Council has carried out an outline financial appraisal for the deconstruction and redevelopment to determine whether there is a reasonable expectation, with reasonable assumptions and modelling alternative risk based scenarios, that a financially viable scheme can be delivered.
- 9.2. A draft massing study was carried out that looked at the potential development that could be delivered on the site and it is estimated that 440 units could be delivered. Within those units, it is also assumed that 272 units would be Social Housing held within the City Council's own Housing Revenue Account (HRA).
- 9.3. It is anticipated that an overall development of this site could cost in the order of £120m in total including deconstruction of the existing structures. Given the current stage of design, the financial appraisal and scenario modelling (i.e. sensitivity analysis) continue to evolve in relation to costs, rental income streams and potential Government funding. Given the variables and uncertainty that exists at this early stage, it would be advisable to plan for costs to vary by up to £25m (scheme total of £145m) on the assumption, of course, that the overall scheme remains financially viable.
- 9.4. The Council have met with representatives from Homes England who have suggested that the Council could be entitled to a capital grant to help enable the delivery of the site, and an estimate of £10m has been assumed in the appraisal. The Council are unable to submit a full application for this funding until it has an outline business case and master planning document to inform the exact extent of the development.
- 9.5. The financial appraisal assumes that the properties tenure mix will be 272 Social Housing units let at affordable rent that is defined as the Local Housing Allowance rate less service charge. The remaining flats are assumed to be rented at Market rent levels and this level of tenure is crucial to the financial viability of the scheme.

- 9.6. In overall terms covering a 60 year life, the overall deconstruction and redevelopment is currently anticipated to have an overall Net Present Value (\* see note) of between £7m and £21m across alternative risk based scenarios which vary costs, income and levels of external funding. On that basis, it is proposed that the entire scheme is funded from prudential borrowing (HRA and General Fund).
- 9.7. As previously mentioned, it is proposed that the deconstruction works are approved in advance of the full re-development scheme since they are necessary for health and safety reasons, to avoid vandalism and blight to the area. Additionally, given the substantial housing need that exists, any expenditure incurred is unlikely to be abortive. This site is currently owned by the Housing Revenue Account and is estimated to have a negative land value because of the extensive cost of deconstruction of the existing structures, therefore it is appropriate to use the Major Repairs Reserve of the HRA as a source of funding to enable the site to be regenerated for homes.
- 9.8. It is proposed therefore to re-direct the use of the Major Repairs Reserves in the sum of up to £10m from the Housing Maintenance Programme to fund the deconstruction of the two tower blocks. In the event that Full Council approve funding for the full deconstruction and redevelopment scheme then the Major Repairs Reserve will be re-instated to its originally approved purpose.
- 9.9. Should Cabinet proceed with demolition but the Council decide not to provide funding for the full scheme re-development, the opportunity of external funding will be lost and the costs incurred on demolition will fall to the HRA to fund in the form of 'cash backed' funding (not borrowing) which would otherwise have been used to maintain the Council's housing stock.

#### \* Note:

Net Present Value is a recognised Capital Investment appraisal technique that measures all of the cash flows (both capital and revenue) over a relevant period of time and taking account of "the time value of money" (i.e. £1 today is worth more than £1 in the future as £1 today can be invested to make a return). This means that the comparison of different options which have differing cash flows across differing periods are made on a on a like for like basis.



Appendix 5

**Integrated Impact Assessment** 

### Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of	Location
docu	
ment	
Leamington	https://democracy.portsmouth.gov.uk/ieListDocuments.aspx?C
House and	<u>Id=126&amp;MId=4212</u>
Horatia	
House Next	
Steps	
Cabinet	
Report 26 <sup>th</sup>	
February	
2019	
Leamington	https://democracy.portsmouth.gov.uk/ieListDocuments.aspx?C
House and	<u>Id=126&amp;MId=4337</u>
Horatia	
House -	
Update and	
Engagement	
Next Steps	
8 <sup>th</sup> October	
2019	

The recommendation(s) set deferred/ rejected by	out above were approved/ approved as amended/
	on
Signed by: Leader of the Council	



By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is Restricted

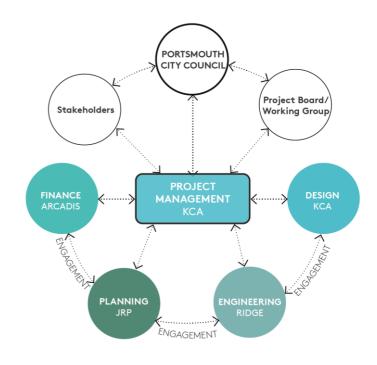


#### **TEAM COMPOSITION**

Karakusevic Carson have assembled a bespoke team of housing specialists and technical experts to provide Portsmouth City Council with the expertise and agility to drive forward the development of Horatia House & Learnington House and engaging the community on wider area improvements.

Karakusevic Carson Architects (KCA) will manage the project, lead the team and lead the Design Work stream (Master planning, Architecture and Engagement). KCA are award-winning specialists at the forefront of urban renewal, master planning and public housing architecture across the UK. KCA are committed to working with local communities, and have unparalleled experience engaging successfully with residents and stakeholders to deliver award-winning neighbourhoods which stitch sensitively into the city.

Ridge will lead the Engineering Workstream (Mechanical & Structural Engineering/
Sustainability/Utilities). They are a multidiscipline property and construction consultancy who are experts at working with public sector and local authority clients to deliver complex residential and mixed-use schemes. They are currently working to advise Portsmouth City Council of the deconstruction of Horatia House and Leamington House, so are ideally placed to provide their expert knowledge of the site to the development.



Arcadis will lead the Finance Work stream (Cost Management & Property. They are a management, regeneration and business consultancy with international expertise in applying deep market sector insights and industry-leading strategy to successfully develop and deliver projects.

Jennifer Ross Planning (JRP) will lead the Planning Work stream. Jennifer Ross has led and worked on a rich and diverse mix of high profile projects for Local Authorities, government agencies and private sector clients. She has worked extensively on south coast projects and has widespread experience in strategic masterplan developments of housing estates.

The team also includes Lewis Hubbard Engineering as Civil Infrastructure and SuD's expertise and Studio ONB who will lead the landscape design.

#### CONSULTATION

Over the last two decades Karakusevic Carson have made a name for ourselves through a dedication to collaborating with residents and communities to produce award-winning work.

Our approach to collaborative design is simple. We work closely with members of the community to create a shared vision that is deliverable. Our iterative process and accessible activities feed directly in to design development, making it clear how the community has influenced the design proposals.

We have a dedicated internal Community & Engagement Coordinator who supports the design team in coordinating meaningful activities and oversees the quality of the process and accessibility of materials. Working closely with the Client Team and PCC Communication Team we would develop a detailed engagement strategy that sets out our approach to engagement with various stakeholder groups, roles and responsibilities, and key activities.

#### **DESIGN APPROACH**

Portsmouth City Council's clear project goal, defining the councils desire to create 'a high-quality, sustainable urban neighbourhood', resonates with the approach and track record of our bespoke multi-disciplinary team of housing regeneration specialists. The teams combined expertise, local knowledge, and years of experience in master planning and estate regeneration will provide huge added value and the ability to support the council in achieving its goals, with design led 'place making' solutions customised to the unique opportunities of the site, its residents and stakeholders and to overcome the delivery challenges through intelligent technical, financial and funding moves.

Our understanding of the brief sets out the council's long-term ambition for environmental, social and economic sustainability, for the project. We will use these 3 project principles as a coherent framework to guide our work and influence the design and decision process to align the aims and ambition of the team, council and stakeholders. These principles will be developed and agreed upon at the start of the project and could form the basis of a Project Manifesto, focussing on whole life value.



**Environmental Value:** Use 'greener' design-led thinking and intelligent optioneering, to maximise environmental benefit and quality of life whilst minimising environmental impact and infrastructure costs.



**Social Value**: Place making, amenity and uses that provide assets that benefit both place and people, developed through grass-roots engagement and building on this inclusive foundation to enhance the existing neighbourhood.



**Financial Value:** Intelligent, innovative and agile project collaboration to capitalise on the team's experience and knowledge to optimise cost/value, viability and deliverability, through a whole life cost approach and range of procurement routes.

To build on the existing feasibility study we would create a strategy emphasising delivery of high quality new homes and improved green spaces that positively contribute to neighbourhood improvements. In addition to this, responding to PCC's objectives to create long term physical, economical, and social sustainability, we would also explore the following:

- Development options to include the potential of the current site to integrate new homes whilst improving existing frontage on streets and underused landscape, as well as considering long term upgrades to adapt the existing blocks to improve living quality.
- Value of retaining trees. Existing trees are a valuable asset and can positively contribute to its green infrastructure improvements. We would promote a careful assessment of existing trees and work to try to retain the majority of the good quality trees.
- Integration of the public consultation in the design process. It's important that the consultation findings are incorporated into designs and presented back soon.

- Identity and character should develop around the existing community, its rich history and adjacent amenities and conservation areas.
- Innovation. We would explore modern methods of construction, promote sustainable ways of travel, contribute to the changing perceptions and behaviours towards car ownership and parking needs.
- We will work with our cost and property team to provide maximum Social and Environmental benefits, within viable and deliverable proposals.

#### FINANCIAL VIABILITY

We will use our Agency advisor to provide advice on existing market sales rates, value recovery post COVID-19 and experience of value uplift from other schemes by 'creating place'. Our team hold an extensive database of cost data in terms of type and location of housing schemes from tendered prices to final accounts. We will use this database to support benchmarking for this project. Ridge's Director David Johnson will provide peer review and supplement Arcadis in-house cost and value projections, with the local Winchester office knowledge, adding value through reducing risk profile. Arcadis also has a cost research department which provides quarterly market indicators and inflation trends and we will use this information to support inflation impacts.

As landowner, and because a delivery mechanism is yet to be formally selected, the business case model provides the Council with the opportunity to view the financial assessment elements of the scheme from various different perspectives. These could include viewing the model from the perspective of partial developer, joint venture partner or direct developer.

A range of funding options will be explored including institutional, Private and Government sources. Post- COVID housing funding is likely to evolve quickly and we expect a strong social, affordable and sustainable approach will maximise access to these. Leveraging grant funding early is a beneficial way of keeping peak debt to manageable levels and our team are experienced at winning funding in competitive circumstances, such as the £156 million HIF funding for the Meridian Water master plan at Enfield. We will work with PCC's regeneration officers to explore opportunities for \$106 and CIL funding, affordable housing grant funding and other regeneration monies and include their drawdown profile in the business case, option testing process and phasing plan.

#### **CASE STUDIES:**

#### Kings Crescent Estate, Hackney

A phased estate renewal project delivering 750 homes, including the refurbishment of 200+ existing homes, the creation of 500 new homes and a new landscape and public realm strategy that reconnects the estate to its surroundings.

The scheme achieves Code for Sustainable Homes (CfSH) Certification: Level 4 on all new homes through a combination of enhanced building fabric U-value targets, PVs, high ceilings, biodiversity roofs and an integrated SUDS strategy. The refurbishment strategy for the existing homes upgrades thermal performance with new winter gardens, that also provide high quality new living space in the homes

The engagement programme was designed to understand the issues that affected the estate and how these could be resolved. The engagement programme informed a wide variety of design developments across the estate, including playspace, access strategies, and community gardens. Since the completion of Phase 1&2, post occupancy walkarounds and surveys have informed the design stages of Kings Crescent Phases 3&4.

As Lead Consultant Karakusevic Carson managed the team's cost control, value and quality targets and KPIs, working iteratively and collaboratively to achieve the target design quality on a constrained budget. We worked with the Council and their viability consultants to demonstrate at each Gateway that the project delivered added value and met the project budget.

"The Kings Crescent Estate is a great example of how estate regeneration can preserve existing diverse communities and support them through periods of change."

- Sadiq Khan, Mayor of London, New London Architecture Awards 2018





#### St Raphael's Estate, Brent

Brent Council appointed Karakusevic Carson Architects to lead a design team to run a community-led co-design process, developing a masterplan for the future of St Raphael's Estate.

The project will create two masterplan options, for infill or redevelopment of the estate, and to create new links to the surrounding urban context. The design and engagement process is closely linked to afford the 1147 households of mixed tenure on the estate a chance to be involved in shaping the proposals.

Designed to reach and include as many residents as possible, the engagement strategy has included: 'meet the team' days with resident-led estate walks, a community fun day with family activities, a study trip to two similar schemes with the opportunity to speak to residents who have been through a similar process, two sets of co-design workshops: 1. to shape the brief and vision of the estate and; 2. to explore options, public exhibitions to collate information and gain formal feedback.

We have taken the recent lockdown as an opportunity to review and innovate our standard practices, and sought to broaden our engagement opportunities. We have learned that Resident Steering Group meetings can be held successfully on platforms such as Microsoft Teams. Whatsapp and email groups, as well as traditional post and phones have also been successful, and enabled conversations to continue meaningfully for everyone, not just the digitally savvy or those able to come to socially distanced events.

The engagement process has been supplemented with a pioneering Social Value programme, including a paid videography and photography commission, and a London Living Wage internship, and a Youth Action Group, both helping run engagement.

By inviting local people to be as involved as they wish in the project, providing paid opportunities where possible, embedding long term social value and making a long term commitment to the community, we believe that physical, social and economic benefits can come together to create a successful, safe and integrated neighbourhood with a thriving community at its heart.







## HORATIA AND LEAMINGTON HOUSES

WHAT PEOPLE TOLD US
Summer 2019

www.portsmouth.gov.uk

CLICK HERE TO START

# WE CONTACTED MORE THAN 6,000 PEOPLE CLICK THE PICTURES BELOW TO FIND OUT WHAT PEOPLE TOLD US



**NEXTDOOR NEIGHBOURS** 



**SOMERSTOWN RESIDENTS** 



PARTNER ORGANISATIONS



**SELDOM HEARD GROUPS** 





**PCC STAFF** 



FORMER H&L RESIDENTS



**LOCAL BUSINESSES** 



**RESIDENTS GROUPS** 



**EVERYBODY** 





# NEXTDOOR NEIGHBOURS click the pictures below to find out more









HAND DELIVERED LETTERS



**'SORRY WE MISSED YOU'** 



**TRANSLATIONS** 



MAP



**HOW WE LISTENED** 



**WORD CLOUD** 



WHAT THEY TOLD US



# We knocked the door of every resident and business within 150m of the blocks. A total

# of those within 150m of the blocks spoke to us face-to-

#### EVERBODY WITHIN 150M OF THE BLOCKS WAS HAND-DELIVERED THIS LETTER ... ... AND THIS FEEDBACK FORM



Re: Somerstown - tell us what you think

I am writin to ask for your help in improving the area around Horatia and Leamington Houses ager the tower blocks are taken down.

As I'm sur you know, these 1960s blocks, in Meriden Road and Earlsdon Street, are being removed after we found problems with the original concrete construction while we were removing cladding.

We have said that we will replace the 272 homes in Horatia and Leamington with a minimum of the same number of units at social rents. This can be done in a number of different ways.

We want to make sure that you are involved as we look to make the most of this opportunity to make improvements in the area.

We would like you to tell us what you think so we have enclosed with this letter a feedback form. We would be very grateful if you would explain on this form what you would like to see done in this area after the tower blocks are removed. Please post your completed form to us, at the above address, before Friday 5 July, or drop it back with us at the Civic Offices reception (see address above) or the Somerstown area housing office at Somerstown Central (the Hub), in Rivers Street.

If you would prefer to speak to us about this in person then please call me on 023 9284 1311 before Friday 5 July to book a home visit or an appointment here at the Civic Offices.

We will be visiting the homes nearest the site in the week beginning Monday 17 June to give you the chance to speak to us about this face-to-face at which stage we would be very happy to write down your thoughts and add them to the consultation process.

If you would prefer to email your ideas to me then please send them to mary.devaney@portsmouthcc.gov.uk before Friday 5 July.

I would also like to take this opportunity to invite you to a public drop-in information session in the Somerstown Central café, at the Hub, on Tuesday 25 June, from 8am to 7pm. We will be in the café all day so please come and speak with us about anything that you would like us to take into account when we work on the plans.

www.portsmouthcc.gov.uk/somerstowntelluswhatvouthink. This web page also includes a link to my email address and a downloadable version of the feedback form.

If you would like us to keep you updated as the plans progress please send us your full name and contact details. Portsmouth City Council is a registered data controller (registration number: Z5578313). We will only use the contact details you give us to update you on this project and we will delete them as soon as this project is complete. For full details of the council's data protection privacy notice, please visit www.portsmouth.gov.uk

Thank you very much for taking the time to read this and I look forward to hearing from you.

Yours faithfully.

Mary Devaney

023 9284 1311 Development delivery manager Portsmouth City Council

For alternative languages or braille version please call 023 9284 1311 or contact your local area housing office or scheme manager team.

Po wersje w alternatywnym jezyku lub w alfabecie Braille'a prosimy zadzwonić pod nr 023 9284 1311 lub skontaktować się z państwa lokalnym biurem mieszkaniowym lub kierownikiem zespołu projektowego.

la¹ κ Ďbě La L-kžę Ĺłs ĘάČĘ ĞĂĕ š Ăĝĺ¹ άΕ 023 9284 1311 Ăħ άΕ,¹ □¹ n Ă a LŽ ăĂĿĘ y hǎný Þẹ h' hệ Ž ạ hĹ Ă š hĄ ốL š đạ h ls d' d'ĕbő ÁĞ hĘ ¯ őẹ Ę Ĺ hố đ →Đ h hốĐ h² n Ă

> بۆ زمانەكانى تريان وەشانى برەيل، تكايە تەلەفۇن بكە بۆ 1311 9284 023 يان پەيوەندى بكە بە نووسىنگەى نیشته جیکردن یان تیمی به ریوه بردنی به رنامه ی ناوچه که ت.

للحصول على لغات بديلة أو نسخة مطبوعة بطريقة برايل ، يرجى الاتصال على 1311 9284 023 أو بمكتب الاسكان المحلى أو فريق إدارة المخططات.



#### SOMERSTOWN - TELL US WHAT YOU THINK

Please tell us how you would like us to improve the area around Horatia and Leamington Houses after the tower blocks are taken down.

We will replace the 272 flats contained in the blocks with a minimum of the same number of homes at social rents. This can be done in a number of different ways.

We would like to hear your views on the area around the two tower blocks and whether there are improvements that can be made.

In the space below and on the other side of this page please tell us everything you would like us to take into account when we put together the plans for this area.

If you would prefer to speak to us in person then please call us on 023 9284 1311, or email mary.devaney@portsmouthcc.gov.uk to book a home visit or an appointment at the civic offices.

If you would prefer to email your response, then please use the details above.

For more information go to www.portsmouth.gov.uk/somerstowntelluswhatyouthink This web page also includes a link to my email address and a downloadable version of the feedback

Please post your completed form to the following address, or take it to the civic offices reception, or the area housing office, at Somerstown Central (the Hub), before Friday 5 July:

Mary Devaney Strategic Developments **Portsmouth City Council** Civic offices Guildhall Square Portsmouth PO1 2AL

If you would like us to keep you updated as the plans progress please send us your full name and contact details. Portsmouth City Council is a registered data controller (registration number: Z5578313). We will only use the contact details you give us to update you on this project and we will delete them as soon as this project is complete. For full details of the council's data protection privacy notice, please visit www.portsmouth.gov.uk

For alternative languages or braille version, please call 023 9284 1311 or contact your local area housing office or scheme manager team.

Po wersję w alternatywnym języku lub w alfabecie Braille'a prosimy zadzwonić pod nr 023 9284 1311 lub skontaktować się z państwa lokalnym biurem mieszkaniowym lub kierownikiem zespołu

ŘÍĞC ĹÓNŐĞŐ≕η DL ńÓ K ľTAN ČEG, Ý EŘŘŇĞTľ 023 9284 1311 E7TľĞ)Ğ 15 ĘĞŐ ÞeEÖ″, ÓEÐŽ 1/ŁÓĞÓT ÞĕŐNE, Ý ŘĚTŇ ýĎeőŔŔÍÍ@ATEČ6°ď∏Lľń Ō(Ď≣ĽôÍŌ(ĽôÍЬLEŽ

که بق 1311 9284 023 یان پهیوهندی بکه به نووسینگهی نیشتهجیکردن یان

، يرجى الاتصال على 1311 9284 023 أو بمكتب الإسكان المحلي أو فريق



## 'SORRY WE MISSED YOU' NOTE

ANYBODY WHO WASN'T AVAILABLE WAS HAND-DELIVERED THIS NOTE UP TO THREE TIMES





#### **SORRY WE MISSED YOU**

SOMERSTOWN - TELL US WHAT YOU THINK

We came to see you today to ask you how you would like to improve the area around Horatia and Leamington Houses after the tower blocks are taken down.

We will come back to see you next week.

Please call us on 023 92 84 1311 or email <a href="mary.devaney@portsmouthcc.gov.uk">mary.devaney@portsmouthcc.gov.uk</a> to tell us a good time to visit you or to book an appointment to come and see us at the civic offices.

To find out more go to www.portsmouth.gov.uk/somerstowntelluswhatyouthink

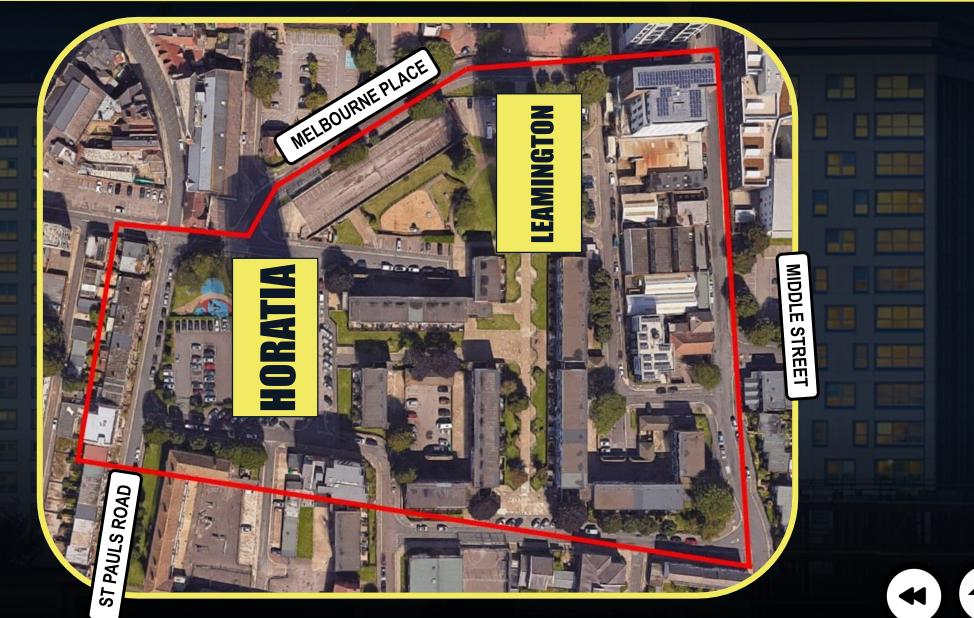


**EVERYTHING WAS AVAILABLE IN ALL OF THESE LANGUAGES**\*\*asterixed languages in yellow were requested by residents and delivered\*\*





## ARE THE NEXTDOOR NEIGHBOURS?





## **HOW WE LISTENED TO THE NEXTDOOR NEIGHBOURS**



94% DOOR KNOCK



**0% ONLINE** 



1% EMAIL



**0% MEETING** 



0% RESIDENTS CONSORTIUM



4% COTTAGE GROVE PRIMARY SCHOOL ENTERPRISE FAIR



1% PUBLIC OPEN DROP-IN SESSION



**1% POST** 

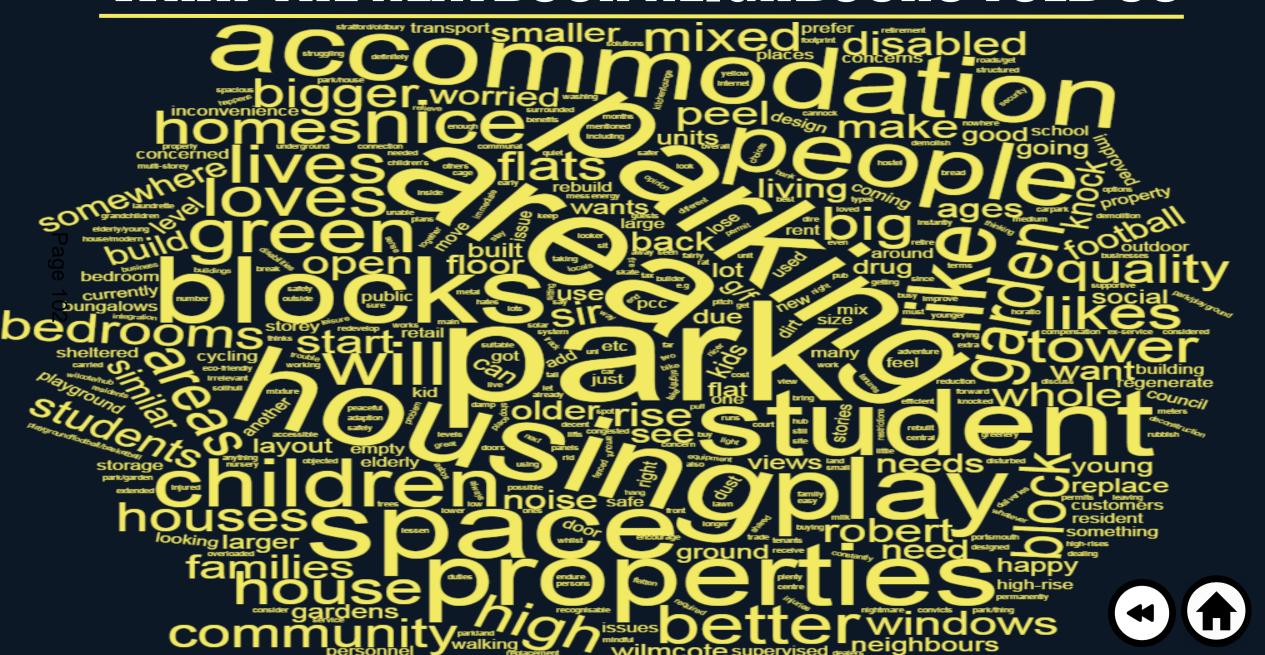


**0% PHONE CALL** 

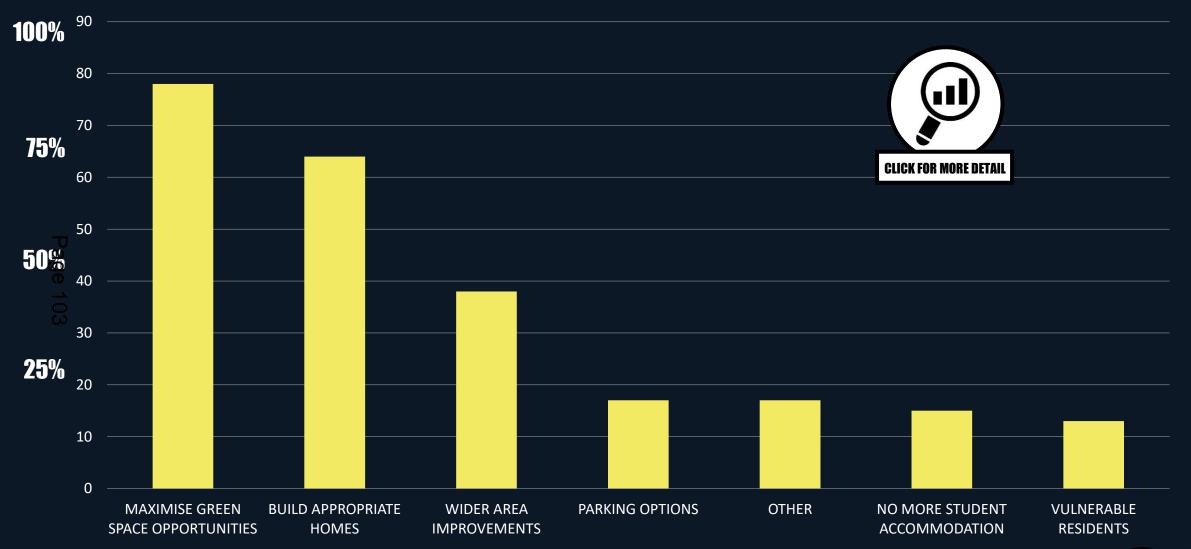




## WHAT THE NEXTDOOR NEIGHBOURS TOLD US

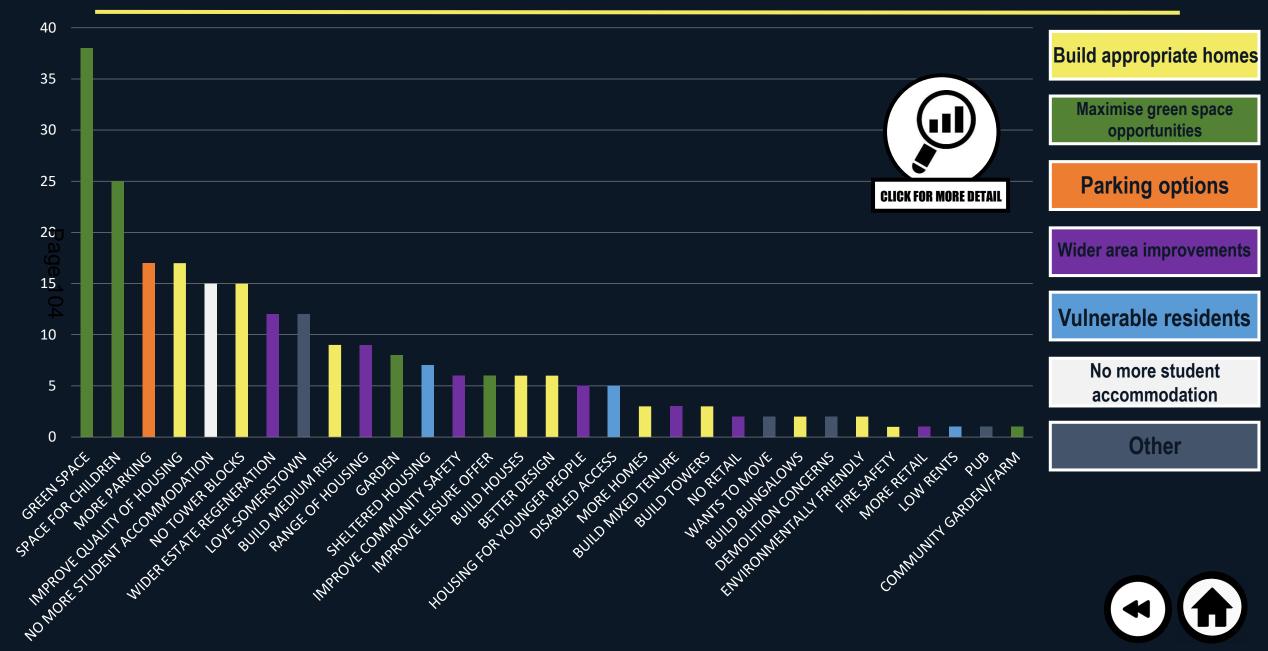


## WHAT THE NEXTDOOR NEIGHBOURS TOLD US

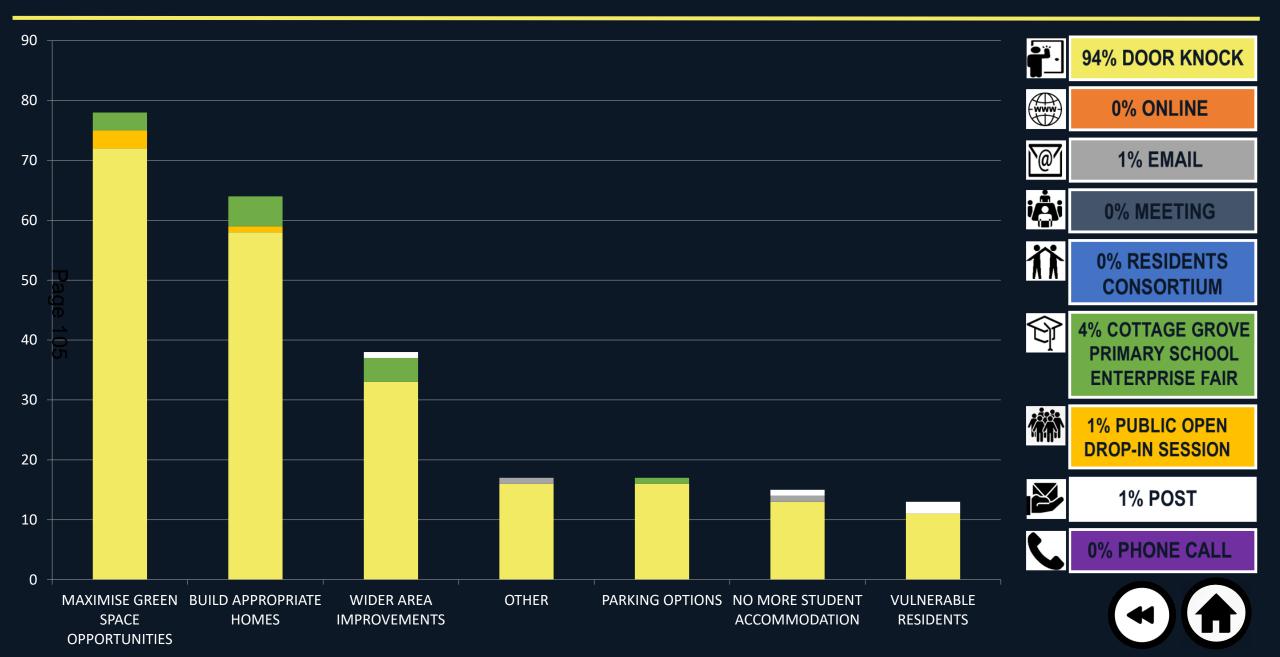




## WHAT THE NEXTDOOR NEIGHBOURS TOLD US



## BY CHANNEL - WHAT THE NEXTDOOR NEIGHBOURS TOLD US





# SOMERSTOWN RESIDENTS click the pictures below to find out more







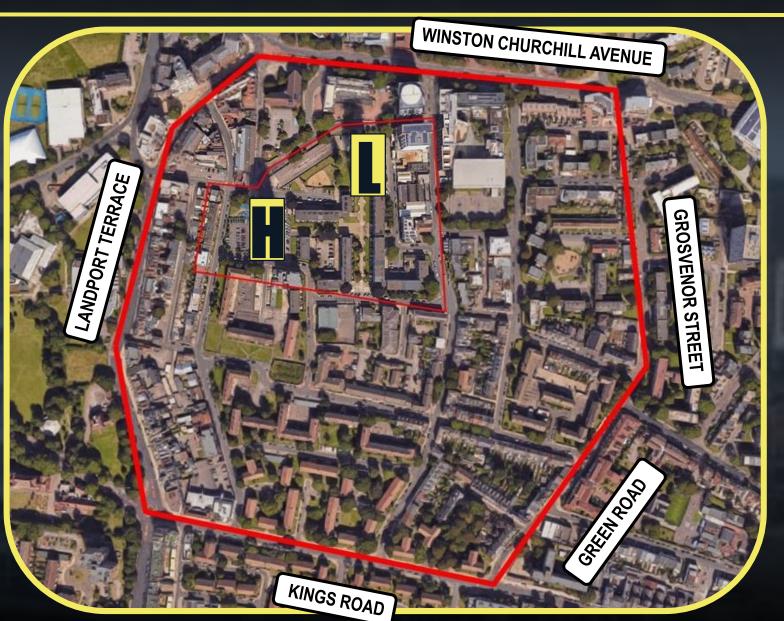


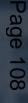
We knocked the door of every resident and business within 500m of the blocks and hand- delivered them all the same letter, feedback form and 'sorry we missed you' notes. That's a total of ...





### MAP — WHO ARE THE SOMERSTOWN RESIDENTS?







### HOW WE LISTENED TO SOMERSTOWN RESIDENTS



80% DOOR KNOCK



**0% ONLINE** 



8% EMAIL



1% MEETING



8% RESIDENTS CONSORTIUM



2% COTTAGE GROVE PRIMARY SCHOOL ENTERPRISE FAIR



1% PUBLIC OPEN DROP-IN SESSION



**1% POST** 



**0% PHONE CALL** 

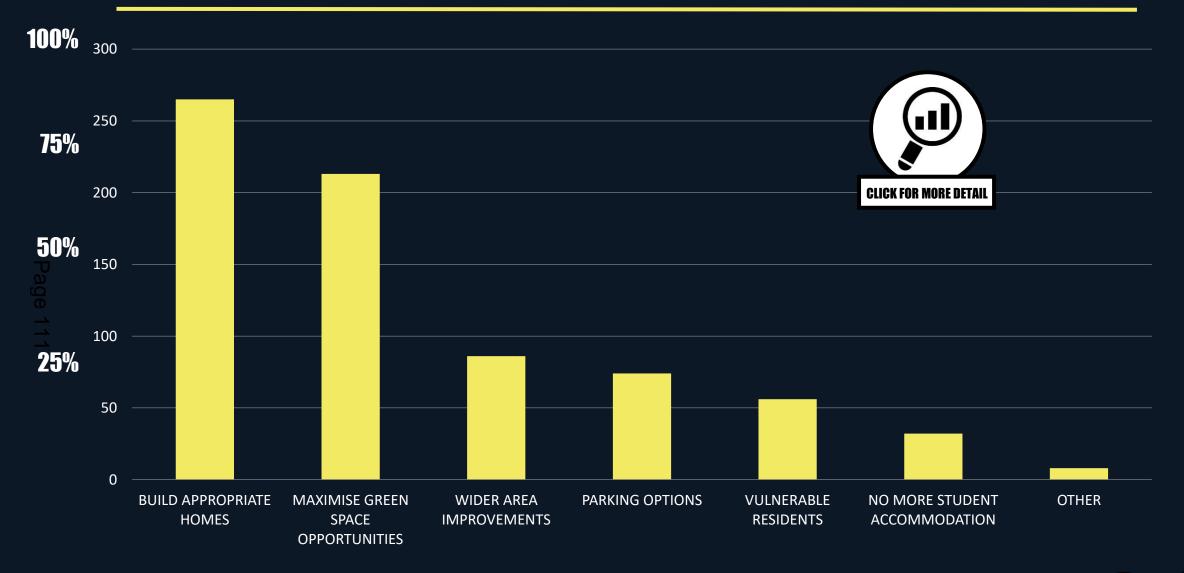




#### WHAT SOMERSTOWN RESIDENTS TOLD US

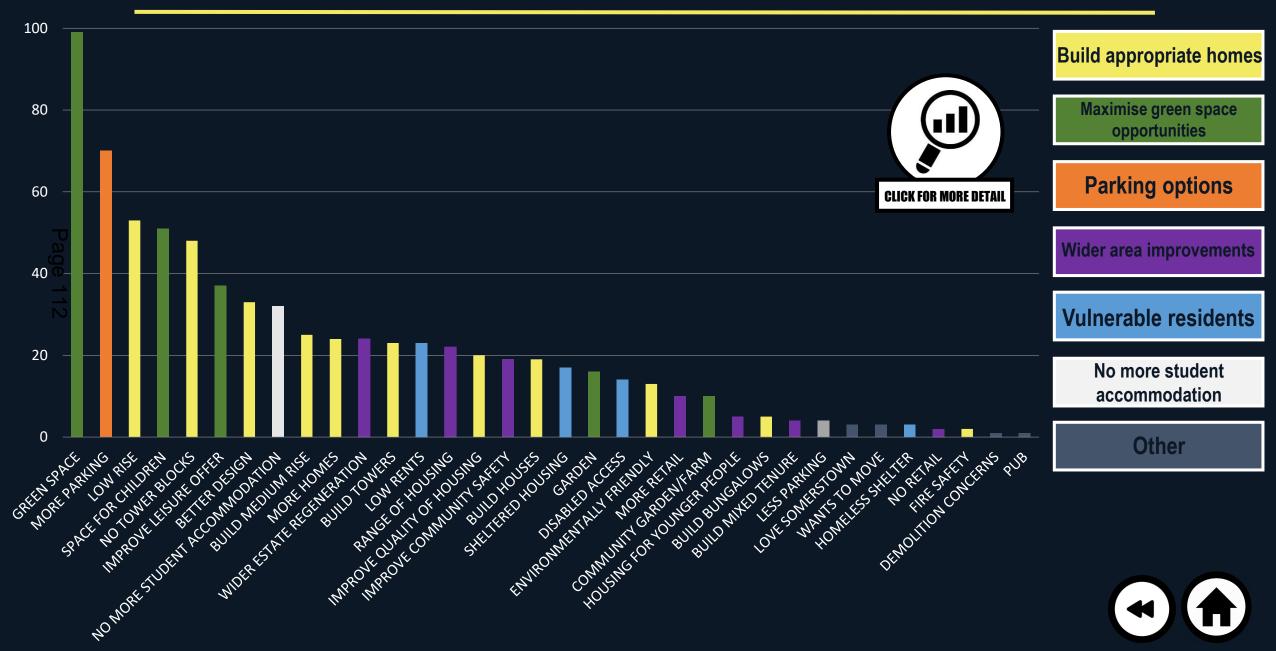


### WHAT SOMERSTOWN RESIDENTS TOLD US

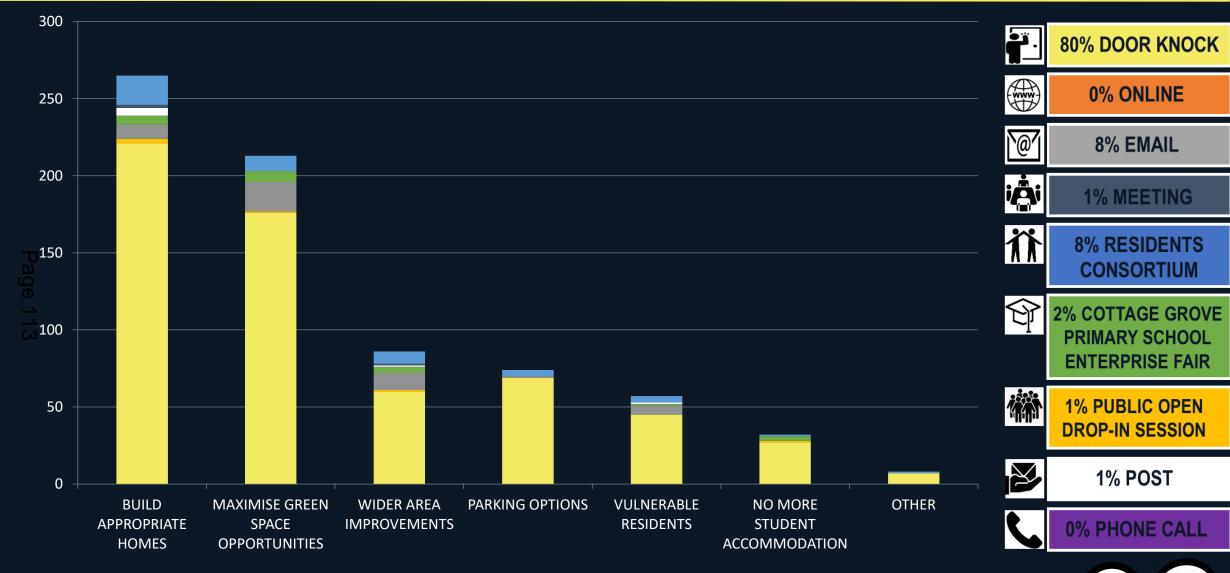




#### WHAT SOMERSTOWN RESIDENTS TOLD US



#### BY CHANNEL - WHAT SOMERSTOWN RESIDENTS TOLD US







# KEY PARTNER ORGANISATIONS click the pictures below to find out more



Page 114



**IN THEIR OWN WORDS** 



**HOW WE LISTENED** 



**WORD CLOUD** 



WHAT THEY TOLD US



#### IN THEIR OWN WORDS — PARTNER ORGANISATIONS click on our partners to find out what they told us



would like to see as much demolished as possible and a full plan in place for regeneration ...

Headteacher Polly Honeychurch, Cottage Grove Primary School



Green areas for young persons and others to gather - to include facilities to engage the youth communities ...

Chief inspector Marcus Cator, Hampshire Constabulary





want them to look out of their windows and feel joy ...

Headteacher Mark Masters. Ark Charter Academy



This is an exciting opportunity to respond to the needs of our community through expanded regeneration.

Headteacher Anne H-Chapman. Ark Ayrton Primary Academy







We would always ask for sprinklers, access, water supplies and turning areas for vehicles ...

> Group commander Sandy Thomson, Hampshire Fire and Rescue Service



be re-thought. Holding manager Chris Green,

St Pauls House Homeless Link. Portsmouth Churches Housing Association

The whole area is tired, it should all







It's important pedestrian and cycle routes are given priority and the development is not car centric.

Director of estates Fiona Bell. University of Portsmouth



### COTTAGE GROVE PRIMARY SCHOOL Headteacher Polly Honeychurch

I would like to see as much demolished as possible and a full plan in place for regeneration. I'd like to see medium rise, rather than high housing. Underground parking would really help.



CLICK HERE TO READ A FULL ONLINE VERSION OF COTTAGE GROVE PRIMARY SCHOOL'S H&L CONSULTATION PROJECT INCLUDING YEAR 6'S OWN PHOTOGRAPHS, SURVEYS AND DATA ANALYSIS (THIS MAY TAKE A FEW SECONDS TO LOAD)

POLLY ALSO GAVE US A CONSULTATION STALL AT THE SCHOOL'S ENTERPRISE FAIR AND INVITED US TO BRIEF ALL TEACHERS AND SUPPORT STAFF AT A FULL STAFF MEETING.





### HAMPSHIRE CONSTABULARY Inspector Marcus Cator

MARCUS ALSO ARRANGED FOR US TO SPEAK FACE-TO-FACE WITH THE OTHER TWO LEVELS OF POLICING IN PORTMOUTH: CHIEF INSPECTOR MARCUS CATOR (SEE BELOW), SERGEANT DEAN JUSTER AND CONSTABLE KATE HOLLIS

A few considerations from my perspective of working in high rise buildings over the past 19 years in my roles: parking – the old premises had little consideration of the growth of population. When considering planning, please can we factor in two cars per home and suitable parking, around and under the buildings. Access for emergency services, with allocated parking/access and egress on site plus within the local roads. Crime prevention planning around CCTV, Access to and from the building, the surrounding roads, the wider community, on each landing of the premises, within stairwells and within lifts. Doors – to be easily secured and robust in the impact of their use. All communal areas under CCTV within the building. Green areas for young persons and others to gather - to include facilities to engage the youth communities. Park/climbing/gathering points for socialisation. Communal lounge – similar to student union facilities – with a budget moving forward for maintenance and repairs, but provided with facilities on site to provide entertainment to the residents with controlled/permitted access. Outbuildings with good security and access. Theft from sheds and burglaries from sheds is a key issue. Theft of cycles is massive – small cycle shed / storage outside the entrance of each flat/accommodation on each floor with facilities for security - electricity and charging of relevant vehicles, but close to the owners flat/accommodation and easy to monitor under communal CCTV. Lighting – ample of clear space with good lighting in the approach to doors and exits. Consideration of access to all extremities of the building in the case of emergencies. Consideration for access in emergencies for entrance to the block. Consideration for getting a stretcher in and too each premises with ease, for injured persons or removal of deceased. Lifts on site to be storage size, ample capacity, to enable a full bed etc in for patient transport, ambulance and other access. Waste management and refuse bins - fireproof and unavailable without permitted access. Excessive lighting in stairwells to discourage sleepers and poor behaviour. Site managers with overnight capability.

Housing officer within the block staffed and available at key times. Consideration for cycle routes to and from the premises into town to encourage transport without cars, and to consider wide enough paths for Motability access with pedestrian and other.





# A Pr

#### ARK CHARTER ACADEMY Principal Mark Masters

MARK ARRANGED FOR 30 PUPILS AND STAFF MEMBERS TO SEND US FULL FEEDBACK BY POST



The well-being of the community must be paramount in terms of the architectural and landscaping improvements. I want them to look out of their windows and feel joy.







#### ARK AYRTON PRIMARY ACADEMY Headteacher Anne H-Chapman

ANNE ARRANGED FOR 18 STAFF MEMBERS AND 35 PUPILS TO EMAIL US FULL FEEDBACK



The demolition of the two tower blocks is an exciting opportunity to, not only replace housing, but also to consciously respond to the wider needs of our community through an expanded regeneration of the local area. We are passionate about, and committed to, this community and, if we can all work together to proactively improve the area and alleviate some of the barriers and issues our families face through this project, then we can only strengthen outcomes and impact for our young people and families.







### HAMPSHIRE FIRE AND RESCUE SERVICE Group commander Sandy Thomson

SANDY CAME TO OUR PUBLIC OPEN DROP-IN SESSION AT SOMERSTOWN CENTRAL



We would always go for sprinklers. Above 30m you must have sprinklers and between six floors and 18 floors we would look to consider sprinklers. Access and water supplies are very important as are turning areas for vehicles and emergency access routes so we can have 360 degree access with hardstanding.







#### ST PAULS HOUSE HOMELESS LINK **Holding manager Chris Green**

CHRIS CAME TO OUR PUBLIC OPEN DROP-IN SESSION AT SOMERSTOWN CENTRAL <u>E ALSO DOOR KNOCKED HIS FACILITY AND SPOKE TO STAFF AND SERVICE USERS</u>



The area around Somerstown Central has been improved enormously by the introduction of additional community facilities, housing and play parks. Extend the area of regeneration around Horatia and Leamington to make a significant improvement to people's lives. We - Portsmouth Churches Housing Association are the landlords. We provide a 14 bedroom hostel for homeless families in the locality. We need play space for children and trees. Tower blocks are fine. The whole area is tired, it should all be re-thought.





# UNIVERSITY OF PORTSMOUTH Director of estates, Fiona Bell



The University of Portsmouth would like to see enhanced public realm within any development of this area including high quality materials. It's important that there is the provision of good quality green space in this part of the city for the local community. It's also important that pedestrian and cycle routes are given priority and the development is not car centric as currently exists.





#### **HOW WE LISTENED TO OUR KEY PARTNER ORGANISATIONS**



**0% DOOR KNOCK** 



**0% ONLINE** 



**25% EMAIL** 



0% MEETING



0% RESIDENTS
CONSORTIUM



13% COTTAGE GROVE PRIMARY SCHOOL ENTERPRISE FAIR



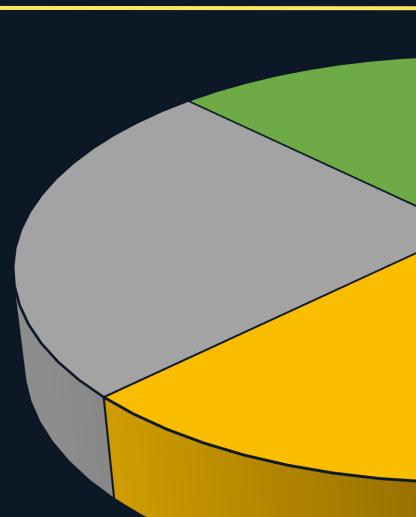
62% PUBLIC OPEN DROP-IN SESSION



0% POST



**0% PHONE CALL** 



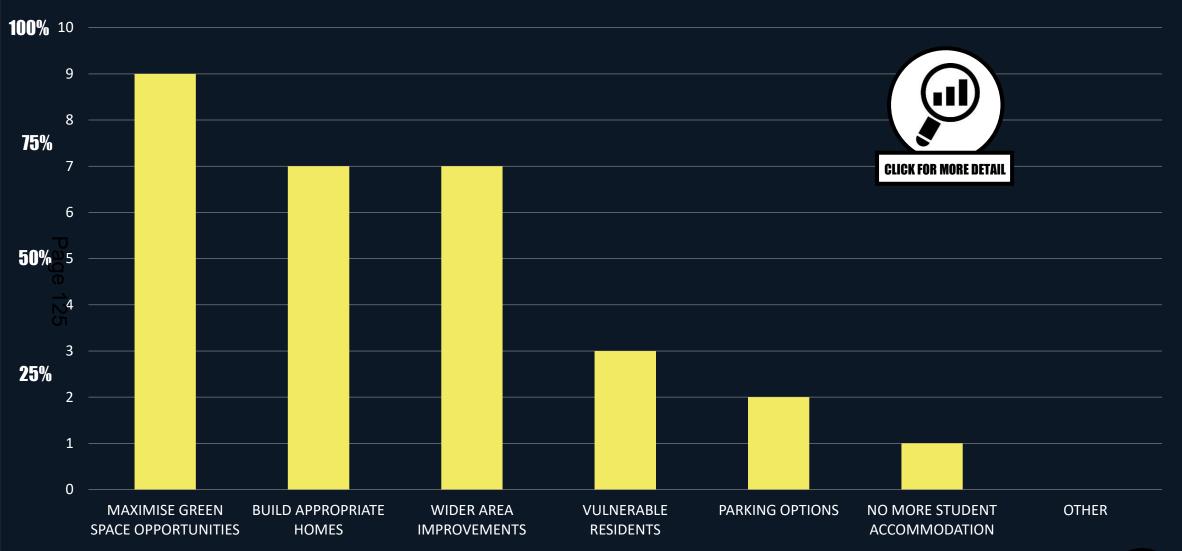
62% public open drop-in session



#### **WHAT OUR PARTNER ORGANISATIONS TOLD US**

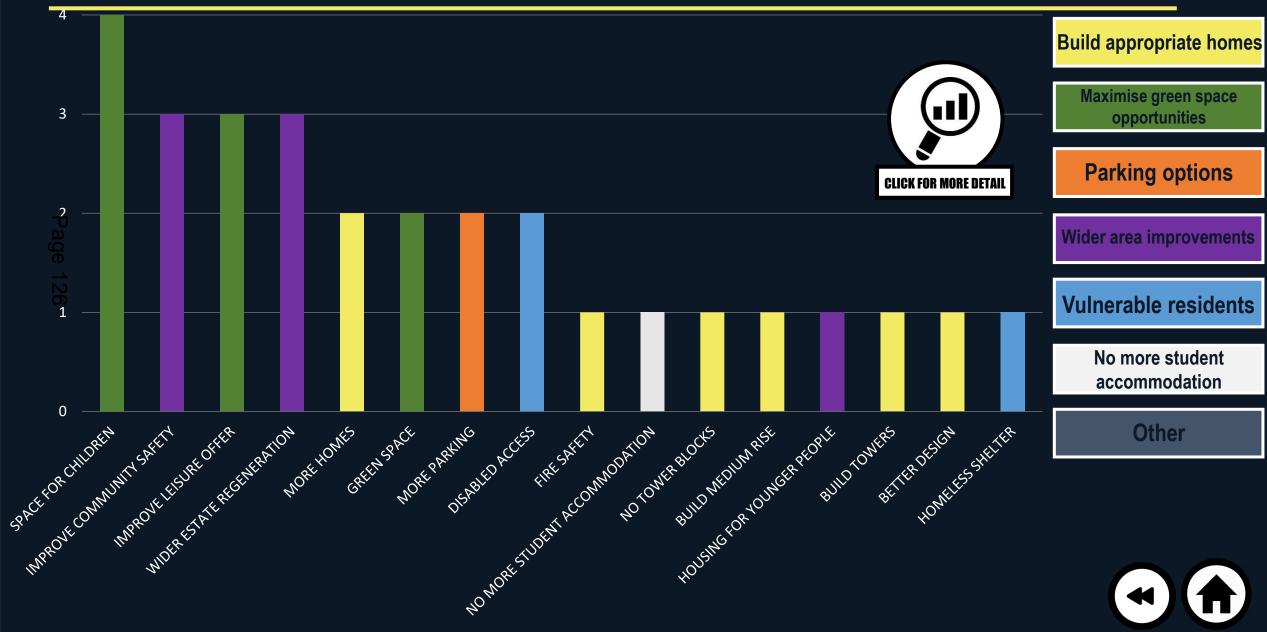


#### WHAT OUR KEY PARTNER ORGANISATIONS TOLD US



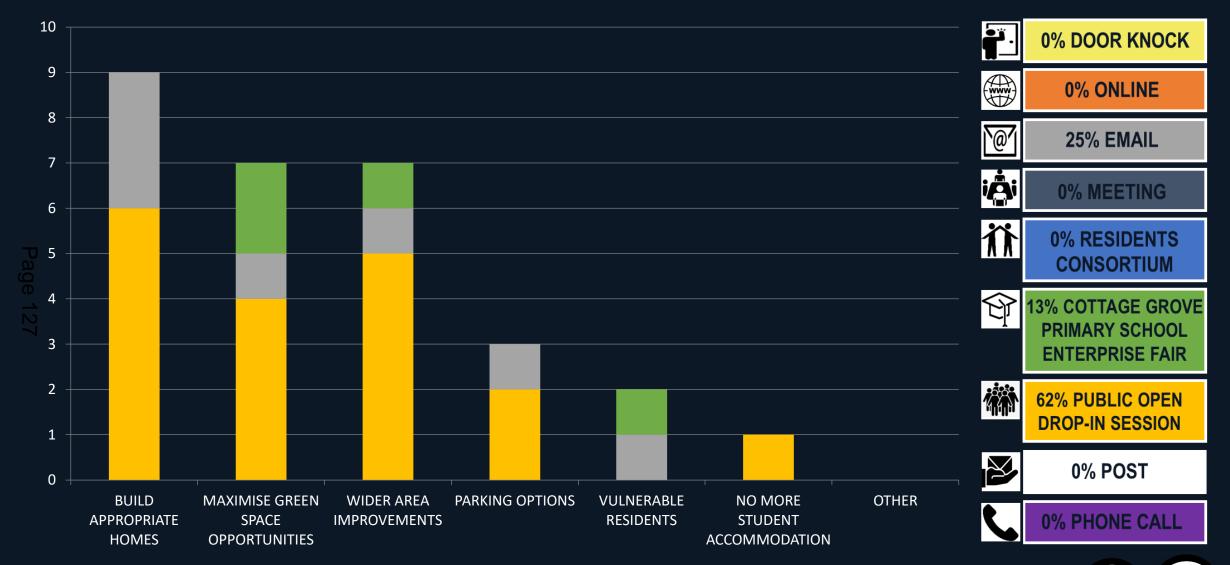


#### **OUR KEY PARTNER ORGANISATIONS TOLD US**





#### BY CHANNEL - WHAT KEY PARTNER ORGANISATIONS TOLD US









#### SELDOM HEARD GROUPS

LISTED BELOW ARE THOSE SELDOM HEARD GROUPS WHO INVITED US TO ATTEND THEIR MEETINGS OR GAVE US FULL FEEDBACK BY POST, PUBLIC DROP-IN SESSION OR EMAIL

PORTSMOUTH FOODBANK (users and volunteers)

PUSHING CHANGE (addiction self-help group)

**SOMERSTOWN FAMILY HUB** 

OMEGA CENTRE
(facility for adults with specific learning needs)

**CROSS CULTURAL WOMEN'S GROUP** 

AFRICAN WOMEN'S FORUM

**CARITAS DIOCESE OF PORTSMOUTH** 

SOKA GAKKAI (Buddhist meeting)

SOMERSTOWN COMMUNITY DENTIST

CHAT OVER CHAI (black, Asian and ethnic community social group)







Number of people sent the same email on the Coffee, Cake and Creativity network distribution list for other voluntary and community sector organisations in Portsmouth ...



#### **HOW WE LISTENED TO HARDER TO ENGAGE GROUPS**



**0% DOOR KNOCK** 



**0% ONLINE** 



**7% EMAIL** 



71% MEETING



0% RESIDENTS
CONSORTIUM



0% COTTAGE GROVE PRIMARY SCHOOL ENTERPRISE FAIR



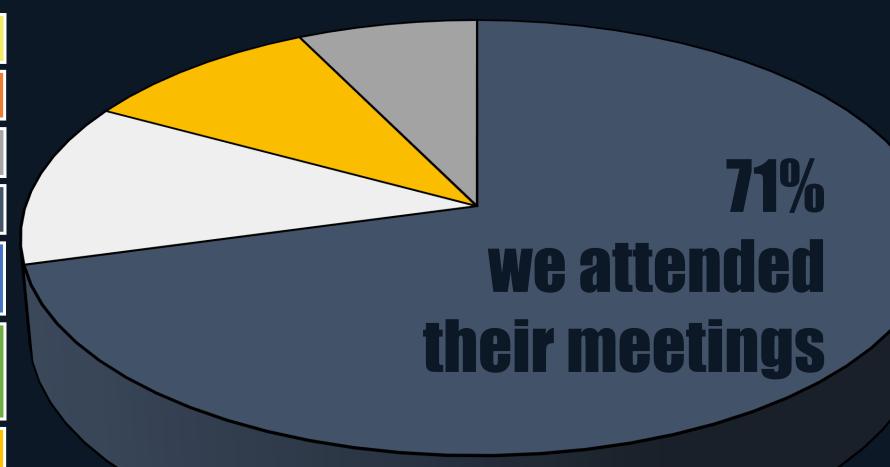
10% PUBLIC OPEN DROP-IN SESSION



**12% POST** 

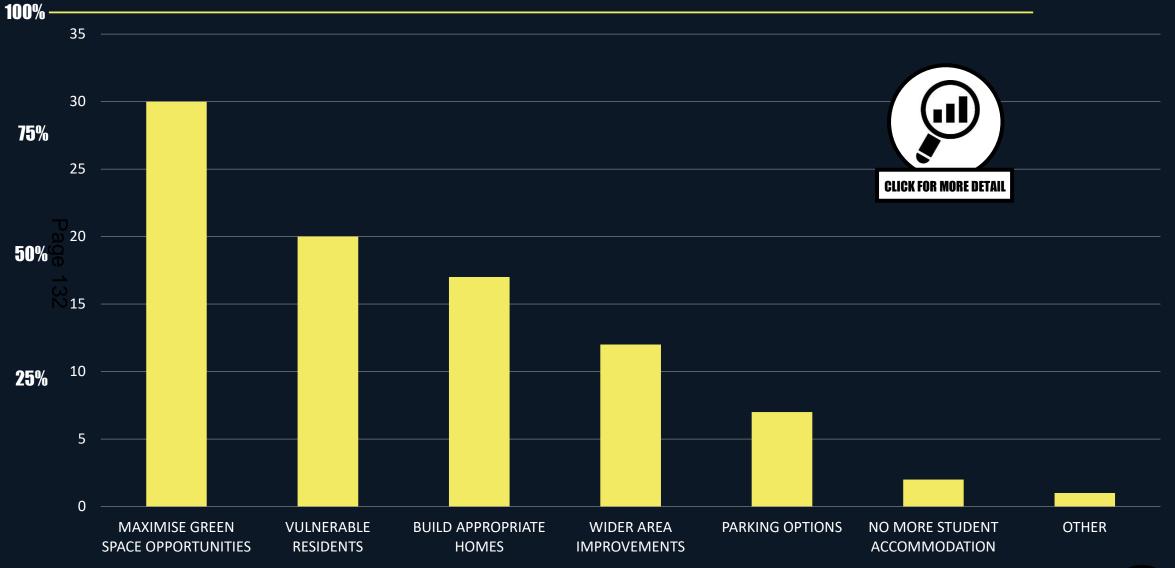


**0% PHONE CALL** 



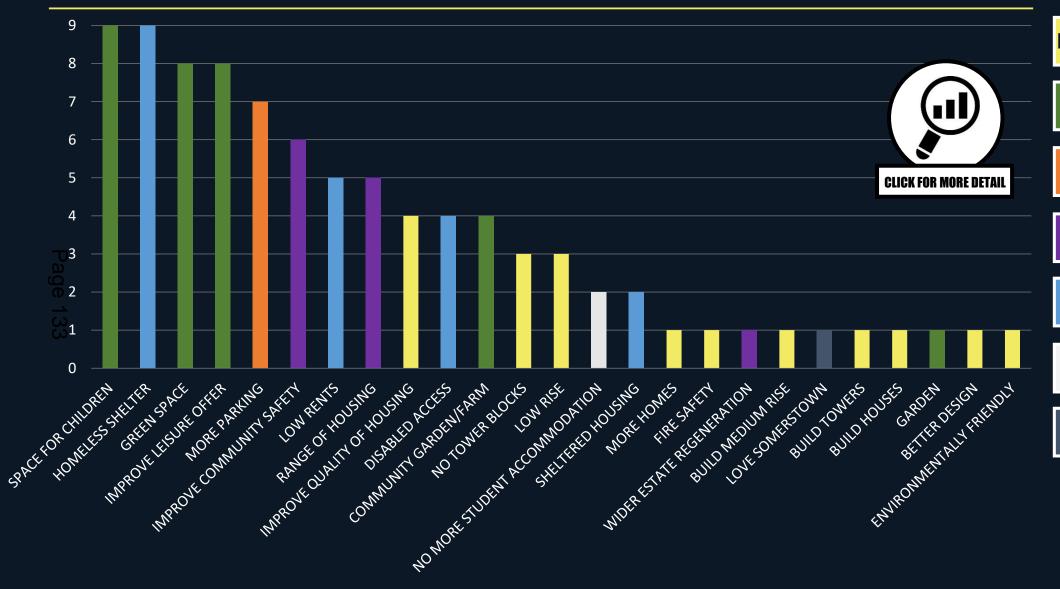


#### WHAT HARDER TO ENGAGE GROUPS TOLD US





#### **WHAT HARDER TO ENGAGE GROUPS TOLD US**



**Build appropriate homes** 

Maximise green space opportunities

**Parking options** 

Wider area improvements

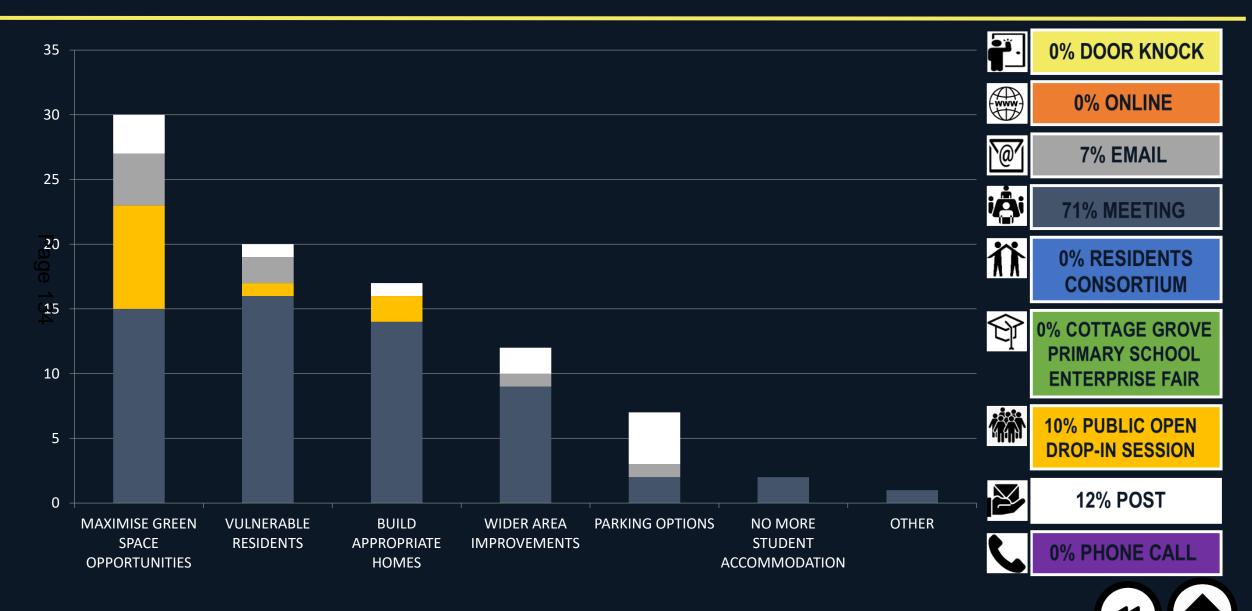
**Vulnerable residents** 

No more student accommodation

Other



#### BY CHANNEL - WHAT HARDER TO ENGAGE GROUPS TOLD US





## PORTSMOUTH RESIDENTS click the pictures below to find out more









**MEDIA COVERAGE** 



**YOUR CITY YOUR SAY** 



**HOW WE LISTENED** 

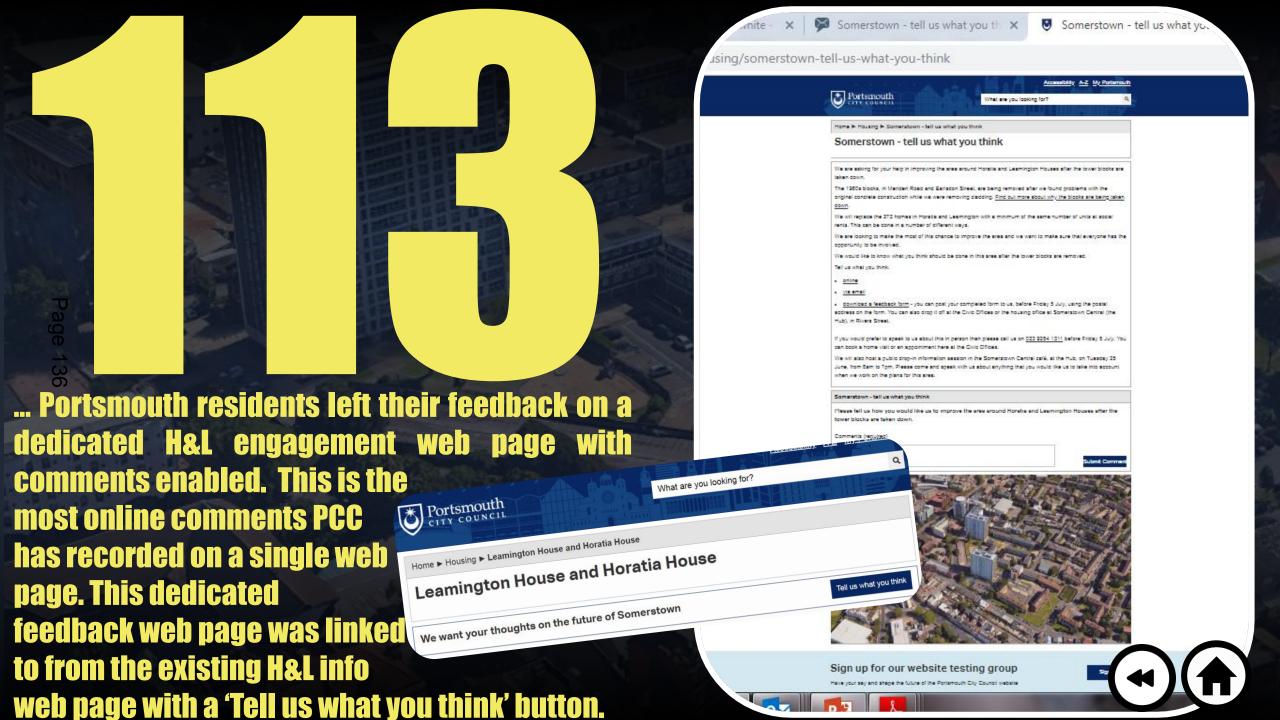


**WORD CLOUD** 



WHAT THEY TOLD US





### MEDIA COVERAGE

PROMOTED TO ALL PORTSMOUTH RESIDENTS THROUGH ALL OF THE FOLLOWING LOCAL MEDIA AND PCC CORPORATE SOCIAL MEDIA CHANNELS



### The



# portsmouth.co.uk





BLAKE 💝

PARTNERS

GUILDHALL

ASSOCIATES

Turley

RESIDENTS' INPUT ON SOMERSTOWN DEVELOPMENT



#### Public consultation on area around condemned city flats

PORTSMOUTH Council has begun a consultation with residents on improving the area around two tower blocks currently being taken down.

Horatia and Lemington Houses, in Meriden Road and Earlsdon Street, are being removed after the council found problems with the original concrete construction

removed.

know what people think before we start putting together plans.

same number of units

while cladding was being at social rents. This can be done in a number of Leader of the council, different ways so it's Cllr Gerald Vernon-Jack- very important to us that son, said: 'We want to people have the chance to

Residents are being encouraged to provide 'We've said we will their suggestions to replace the 272 homes in the council through an Horatia and Leamington online feedback form with a minimum of the at www.portsmouth.gov.



TAKEN DOWN Horatia House

#### **BB** RADIO SOLENT

96.I FM | 103.8 FM | DAB



Linked in



Home ▶ News

News

Find all the latest news.

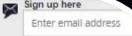


... geople were sent this email via the Citizens Panel e-distribution list. The email was opened by 549 people and clicks through to the H&L website totalled ...

143



0



#### Somerstown - tell us what you think

View in your web browser | Sign up for more aler





Helping shape the future of our city

June 2019

Somerstown - tell us what you think



We're asking for your help in improving the area around Horatia and Leamington Houses after the tower blocks are taken



#### HOW WE LISTENED TO PORTSMOUTH RESIDENTS



**2% DOOR KNOCK** 



**89% ONLINE** 





**CONSORTIUM** 



**4% COTTAGE GROVE PRIMARY SCHOOL ENTERPRISE FAIR** 



**2% PUBLIC OPEN DROP-IN SESSION** 



0% POST



**0% PHONE CALL** 

89% online







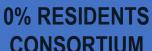


2% EMAIL







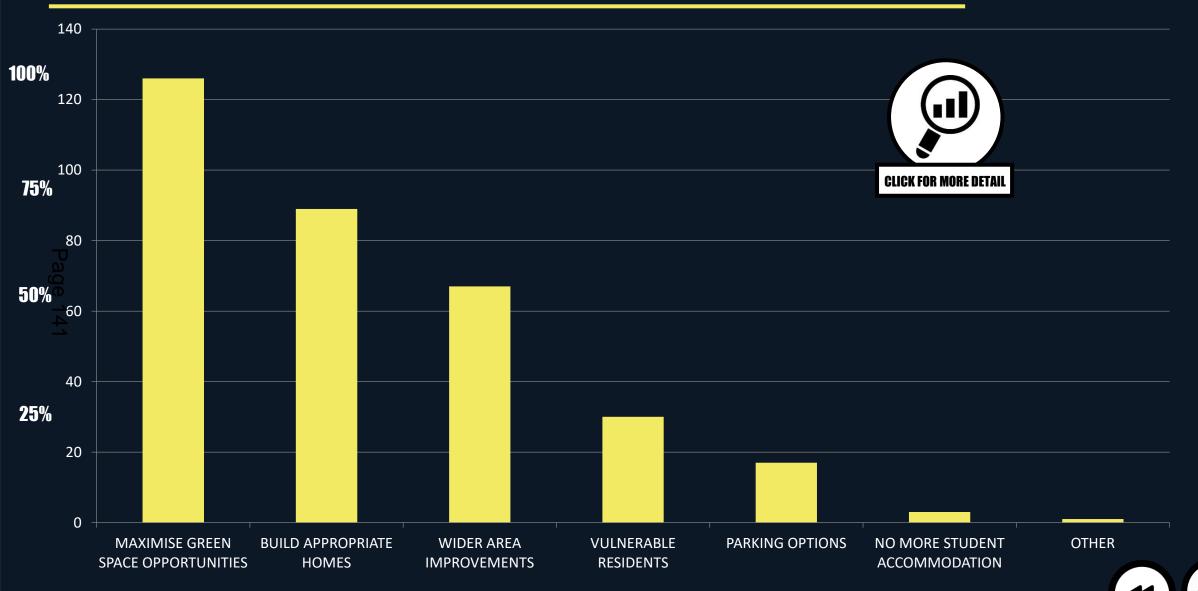




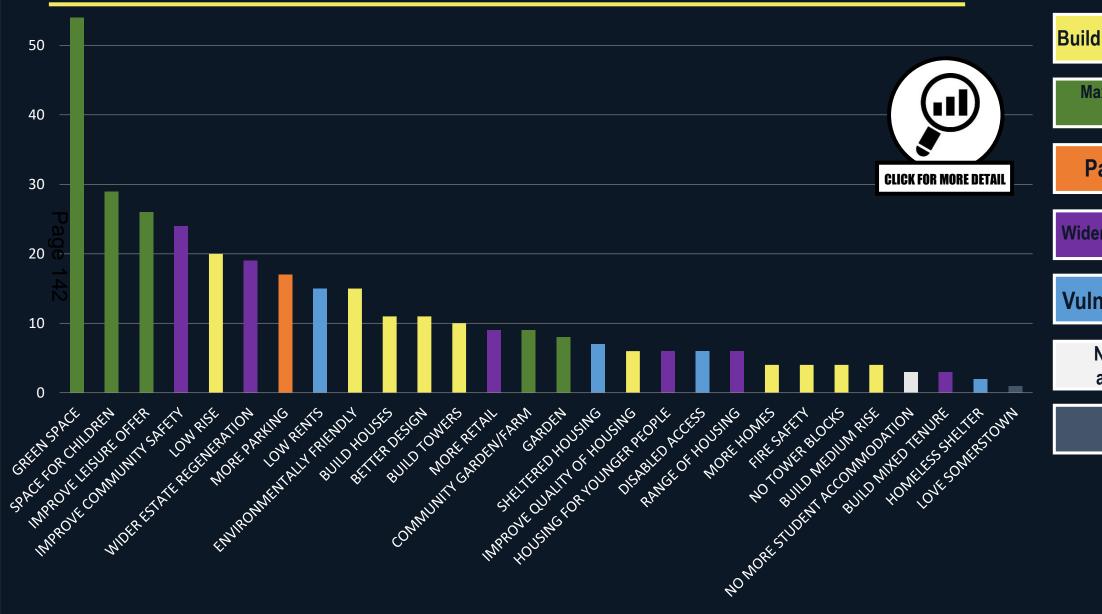
### WHAT PORTSMOUTH RESIDENTS TOLD US



### WHAT PORTSMOUTH RESIDENTS TOLD US



#### WHAT PORTSMOUTH RESIDENTS TOLD US



**Build appropriate homes** 

Maximise green space opportunities

**Parking options** 

Wider area improvements

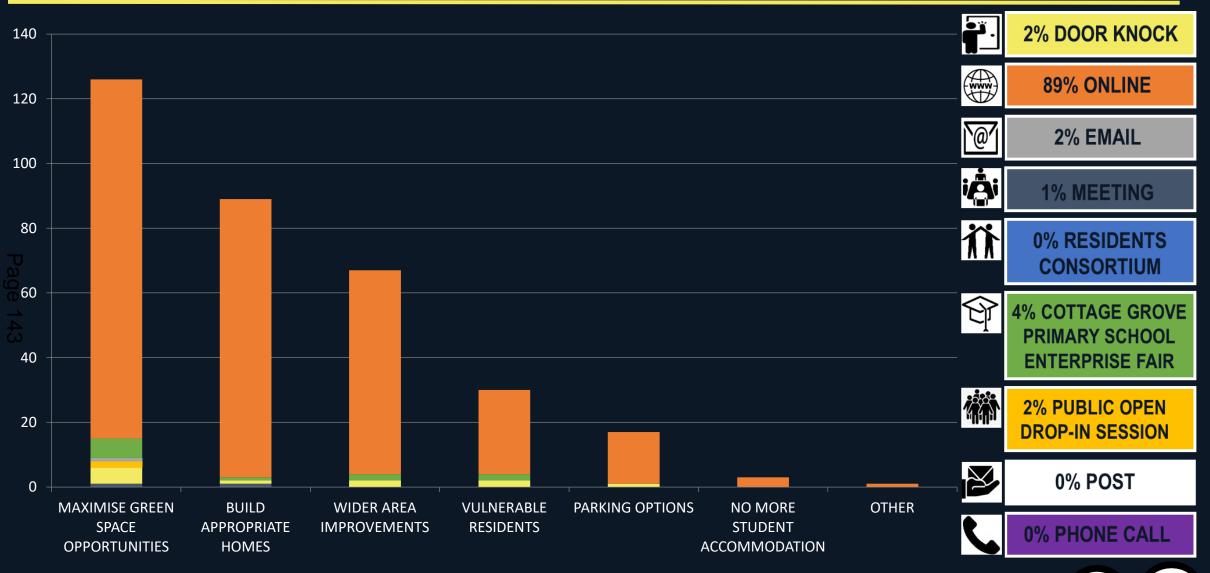
**Vulnerable residents** 

No more student accommodation

Other



#### BY CHANNEL - WHAT PORTSMOUTH RESIDENTS TOLD US







## PCC STAFF click the pictures below to find out more





STAFF E-BULLETINS



**WHO ARE THEY?** 



**HOW WE LISTENED** 



**WORD CLOUD** 



WHAT THEY TOLD US



members of PCC staff visited the H&L 'Tell us what you think' web page by clicking on links we published in these three ebulletins: In The Know (for all **PCC** staff) and the Housing and Regen regular staff e-bulletins.



in the know

COMMUNIC

from Director of Housing, Neighbourhood and Building Services, James Hill

#### REGENERATION DIRECTORATE **UPDATE**

Our transformational vision for Portsmouth



<u>Click here</u> to find out why the 1960s blocks, in Meriden Road and Earlsdon Street, are being

Click here to find out why the 1960s blocks, in Meriden repair and Earlsoon Jureet, are being removed. We will replace the 272 homes in Horalla and Learnington with a minimum of the same number of units at social rents. This can be done in a number of different ways. We are looking to make the most of this chance to improve the area and we want to make sure that averaging has the concrtinity to be involved. Clirk hard to find out how you can you tall us we are tooking to make the most of this chance to improve the area and we want to make sun.

The three weep one has the opportunity to be involved. Click here to find out how you can you tell us that were remarked title to spin riving.



#### PCC TEAMS WHO GAVE US FULL FEEDBACK

**ARCHITECTS** 

BROOK CLUB YOUTH CLUB (SOMERSTOWN CENTRAL)

**COMMUNITY CENTRES** 

**COMMUNITY DEVELOPMENT** 

**COMMUNITY WARDENS** 

**FINANCE** 

**HEALTH DEVELOPMENT** 

**HOUSING ENABLEMENT** 

**HOUSING STANDARDS** 

MAINTENANCE

**PUBLIC HEALTH** 

**REPAIRS SUPPORT** 

**STRATEGIC DEVELOPMENTS** 

**TACKLING POVERTY** 





#### HOW WE LISTENED TO PCC STAFF



**0% DOOR KNOCK** 



**0% ONLINE** 



**90% EMAIL** 



**0% MEETING** 



0% RESIDENTS
CONSORTIUM



0% COTTAGE GROVE PRIMARY SCHOOL ENTERPRISE FAIR



10% PUBLIC OPEN DROP-IN SESSION



0% POST



**0% PHONE CALL** 

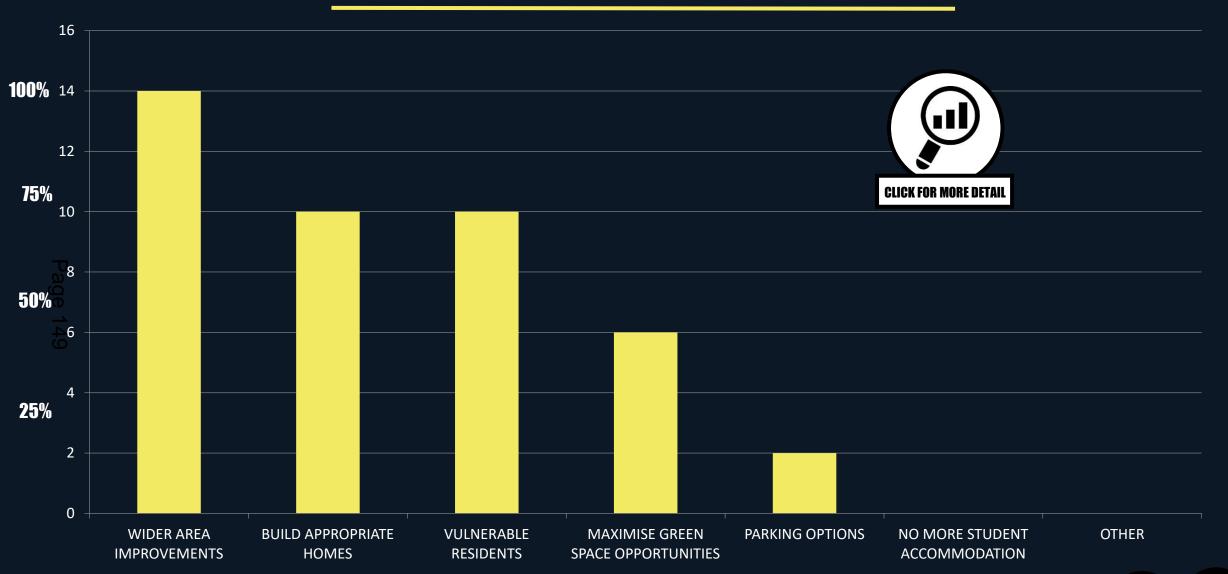




#### WHAT PCC STAFF TOLD US

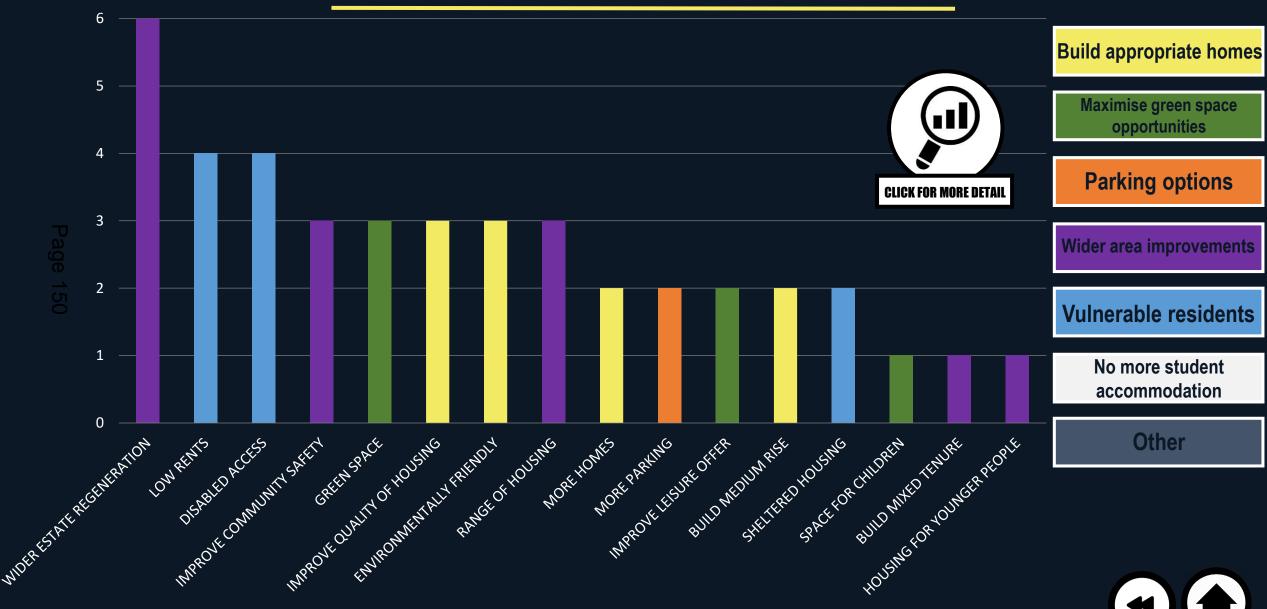


#### WHAT PCC STAFF TOLD US



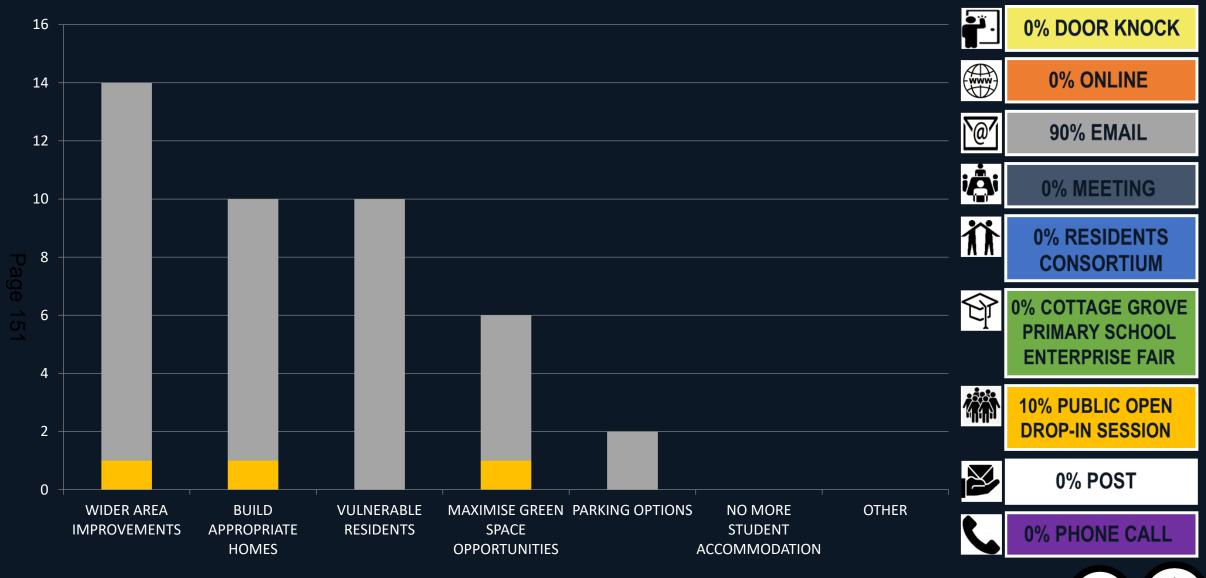


#### VHAT PCC STAFF TOLD US





#### BY CHANNEL - WHAT PCC STAFF TOLD US







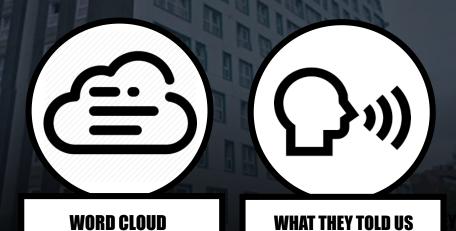
## FORMER H&L RESIDENTS click the pictures below to find out more













in the H&L blocks, had their doors knocked, wherever they had moved to, in Portsmouth or Havant. We also posted them all the letter and feedback form.

The number of former H&L residents who gave us full feedback face-to-face...



#### **HOW WE LISTENED TO FORMER H&L RESIDENTS**



82% DOOR KNOCK



**0% ONLINE** 



0% EMAIL



9% MEETING



2% RESIDENTS
CONSORTIUM



5% COTTAGE GROVE PRIMARY SCHOOL ENTERPRISE FAIR



0% PUBLIC OPEN DROP-IN SESSION



0% POST

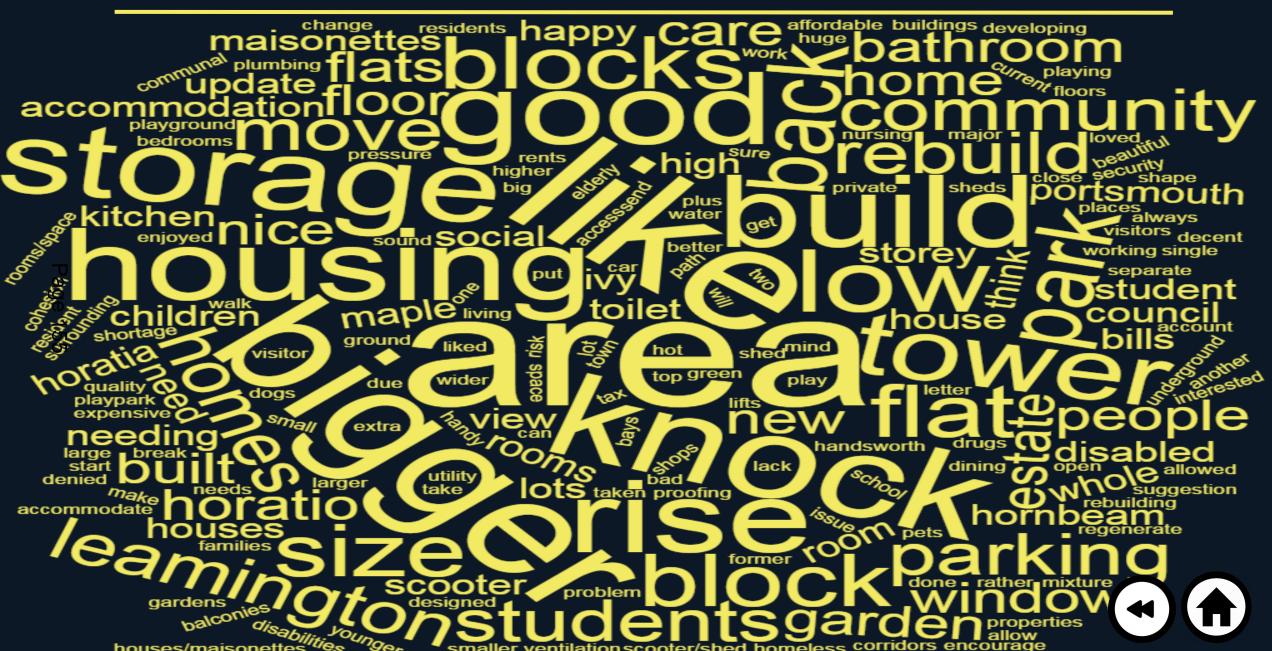


**2% PHONE CALL** 

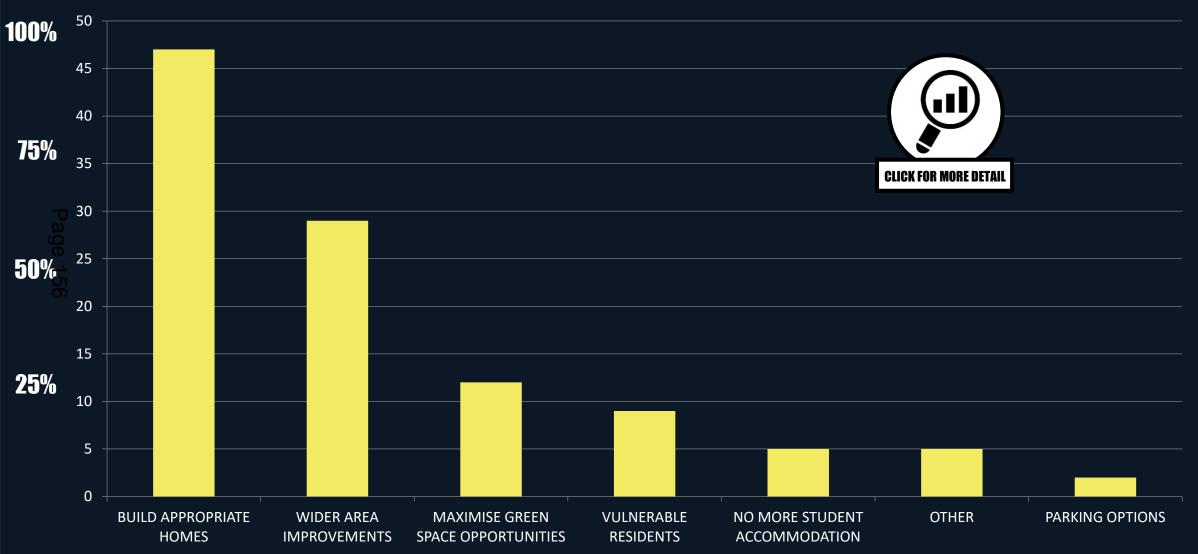




#### WHAT THE FORMER H&L RESIDENTS TOLD US

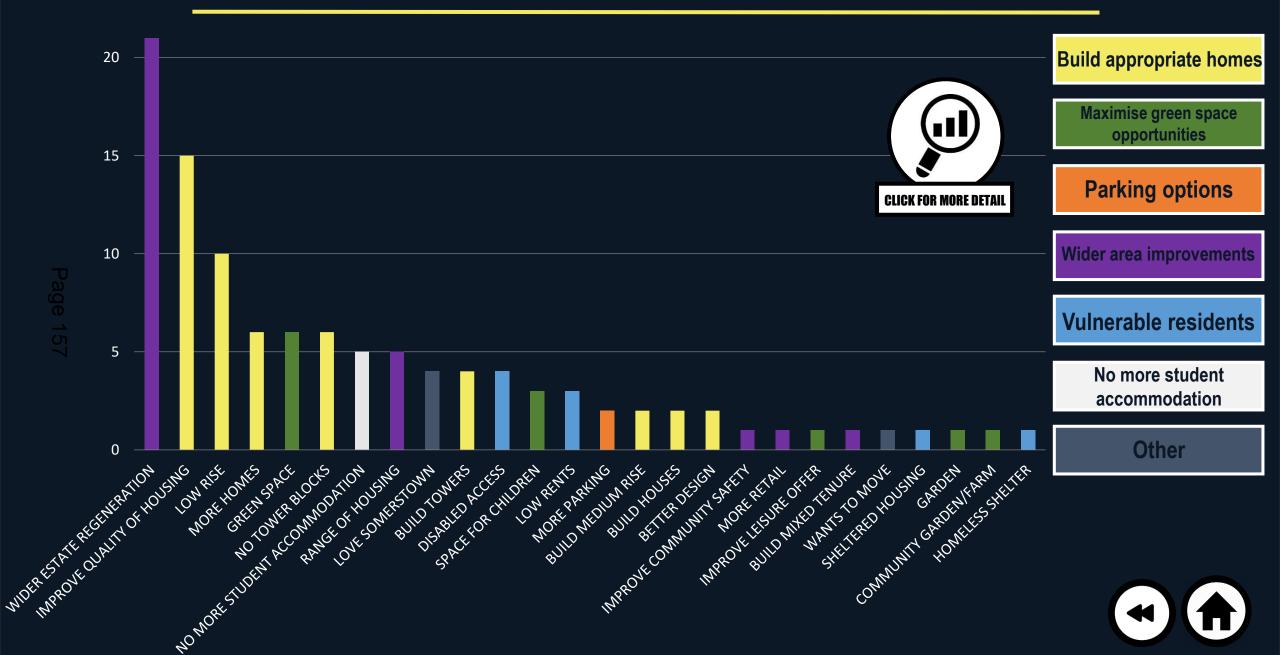


#### WHAT FORMER H&L RESIDENTS TOLD US

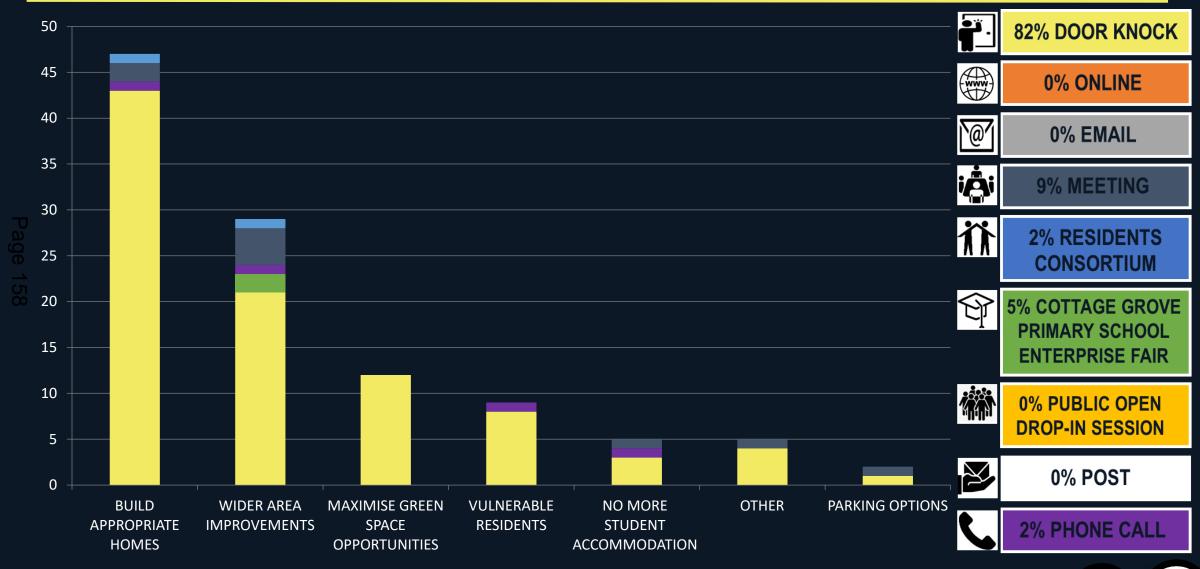




#### **WHAT FORMER H&L RESIDENTS TOLD US**



#### BY CHANNEL - WHAT FORMER H&L RESIDENTS TOLD US







# LOCAL BUSINESSES click the pictures below to find out more







WHO ARE THEY?

**HOW WE LISTENED** 



**WORD CLOUD** 





#### LOCAL BUSINESSES

### WE DOOR KNOCKED, WROTE TO AND EMAILED ALL OF THESE BUSINESSES

\*\*asterixed businesses told us what they thought\*\*



- 1. Webbies newsagent, St Paul's Road
- \*\*Whites Motors, St Paul's Road\*\*
- B. St Paul's Gym, St Paul's Road
- 4. Leilamezze restaurant, St Paul's Road
- 5. HB bar, St Paul's Road.
- . One One Three restaurant, Lord Montgomery Way.
- 7. Innovation Space, Hampshire Terrace.
- 8. Hardysalon, Lord Montgomery Way.
- . \*\*Andre's Food Bar, Lord Montgomery Way.\*\*
- 10. Hideout Coffee, Lord Montgomery Way.
- 11. Subway, Lord Montgomery Way.
- 12. Mail Boxes Etc., Lord Montgomery Way.
- \*\*Greggs, Lord Montgomery Way.\*\*
- 14. Wrap and Roll, Lord Montgomery Way
- 15. University House, Winston Churchill Ave.
- \*\*Hotel Ibis, Winston Churchill Ave.\*\*
- 17. \*\*Co-op, Trafalgar House, Winston Churchill Ave.\*\*
- 18. Eldon Building, University of Portsmouth
- 19. \*\*Safety Air Services Ltd., Middle Street\*\*
- 20. \*\*Data Lab, Middle Street\*\*
- 21. Outside-In Food Court, Middle Street
- 22. Sunrise Stained Glass, Middle Street
- 23. Raven pub, Bedford Street
- 24. Gibson Centre, Sackville Street
  - 5. Eldon Arms, Eldon Street
- 26. King Street Tavern, King Street
- 27. Esso garage, Green Road.
- 28. Barber Shop, St James's Road.
- 29. Co-op, St James's Road.
- 30. \*\*Premier Convenience Store, St James's Road\*\*
- 31. \*\*Community Cycle Hub, Winston Churchill Ave\*\*
- 32. Citizens Advice Bureau, Winston Churchill Avenue.
- 3. KS General Store, Somers Road.
- 34. El Baraka, Halal meat and veg, Somers Road.
- 35. Somers Town Cash and Carry, Somers Road.
- Summers Fish and Chips, Somers Road.
- Somers Town Grocery, Somers Road.

#### HOW WE LISTENED TO LOCAL BUSINESSES



33% DOOR KNOCK



**0% ONLINE** 



**67% EMAIL** 



**0% MEETING** 



0% RESIDENTS CONSORTIUM



0% COTTAGE GROVE PRIMARY SCHOOL ENTERPRISE FAIR



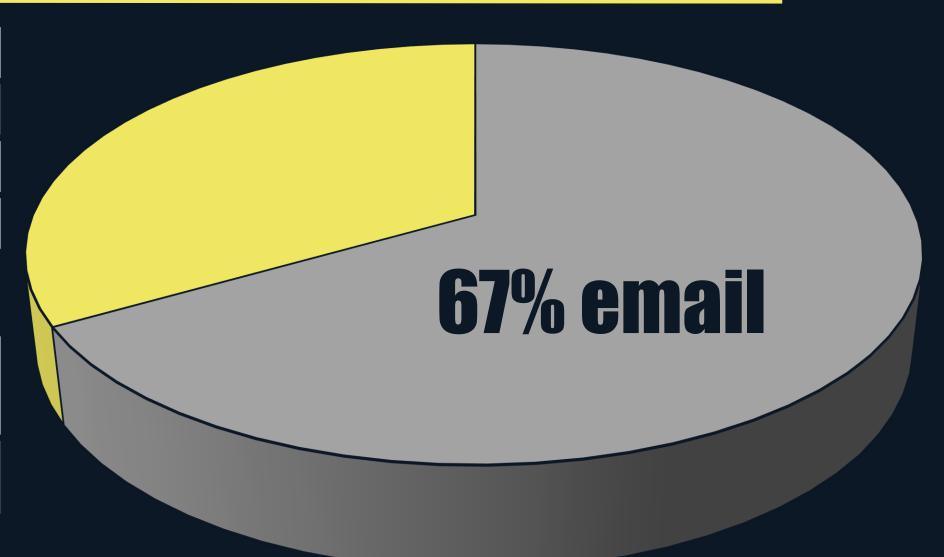
0% PUBLIC OPEN DROP-IN SESSION



0% POST



**0% PHONE CALL** 







#### WHAT LOCAL BUSINESSES TOLD US





# RESIDENTS GROUPS click the pictures below to find out more



WHO ARE THEY?



**HOW WE LISTENED** 



**WORD CLOUD** 



WHAT THEY TOLD US



#### WE WERE INVITED TO THE MEETINGS OF THESE RESIDENTS GROUPS



Greenwich Court Residents Group







Catherine Booth House Residents Group

Residents Consortium



#### HOW WE LISTENED TO RESIDENTS GROUPS



**0% DOOR KNOCK** 



**0% ONLINE** 



**4% EMAIL** 



21% MEETING



64% RESIDENTS
CONSORTIUM



0% COTTAGE GROVE PRIMARY SCHOOL ENTERPRISE FAIR



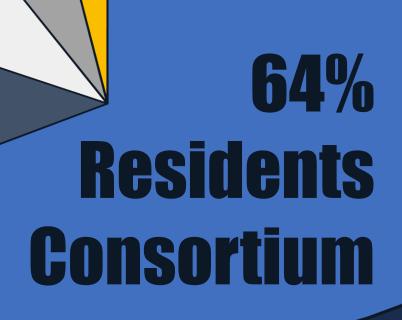
2% PUBLIC OPEN DROP-IN SESSION



9% POST



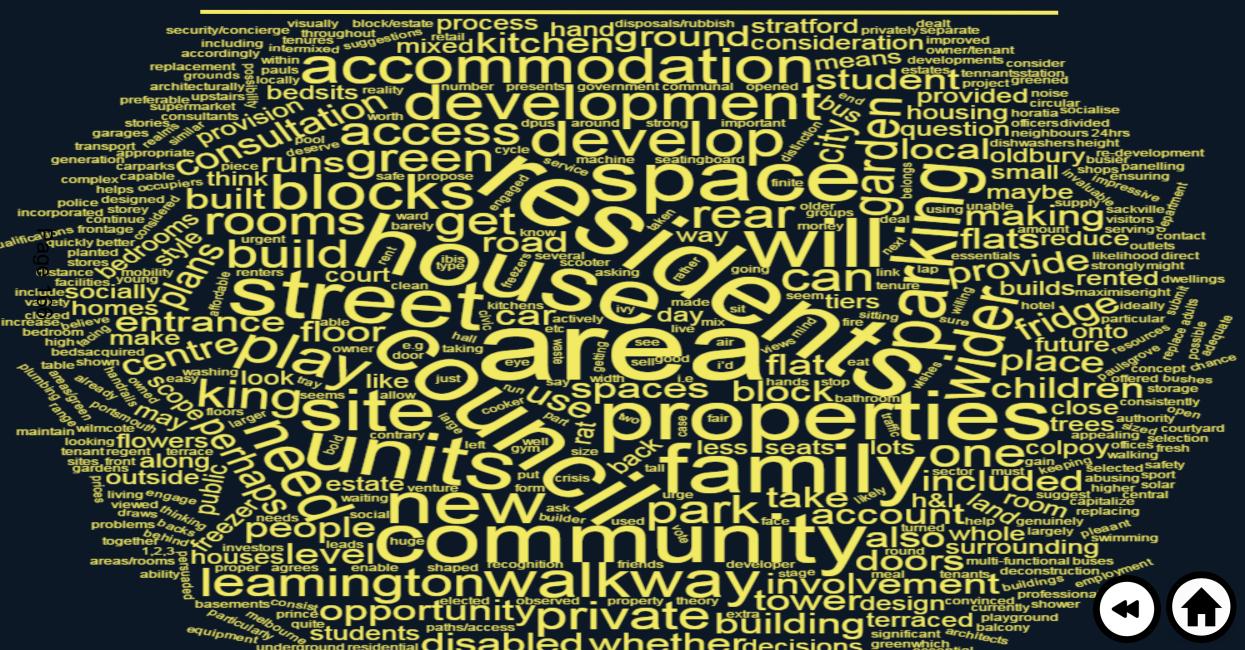
**0% PHONE CALL** 



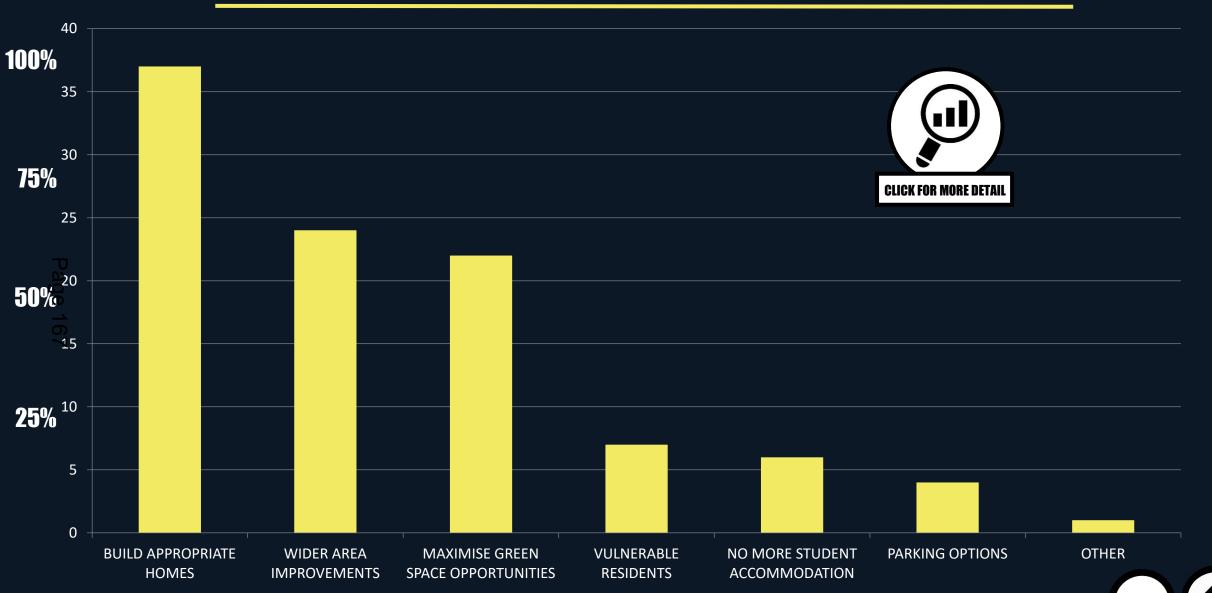




#### WHAT RESIDENTS GROUPS TOLD US

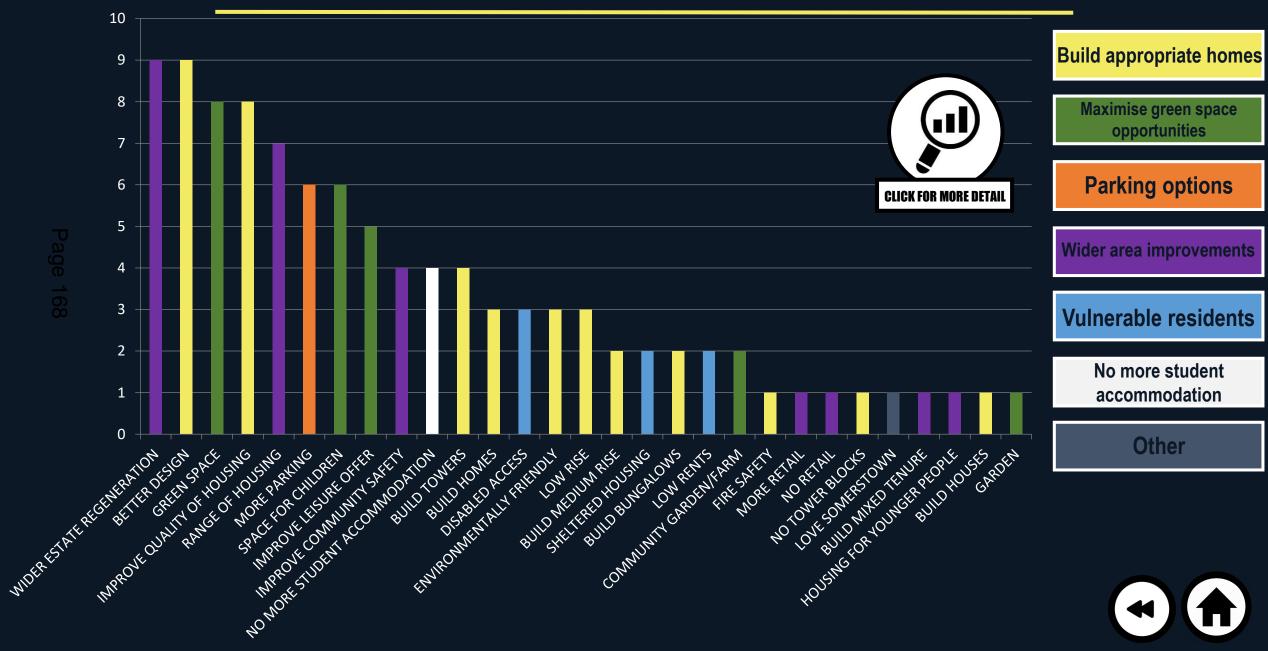


### WHAT RESIDENTS GROUPS TOLD US

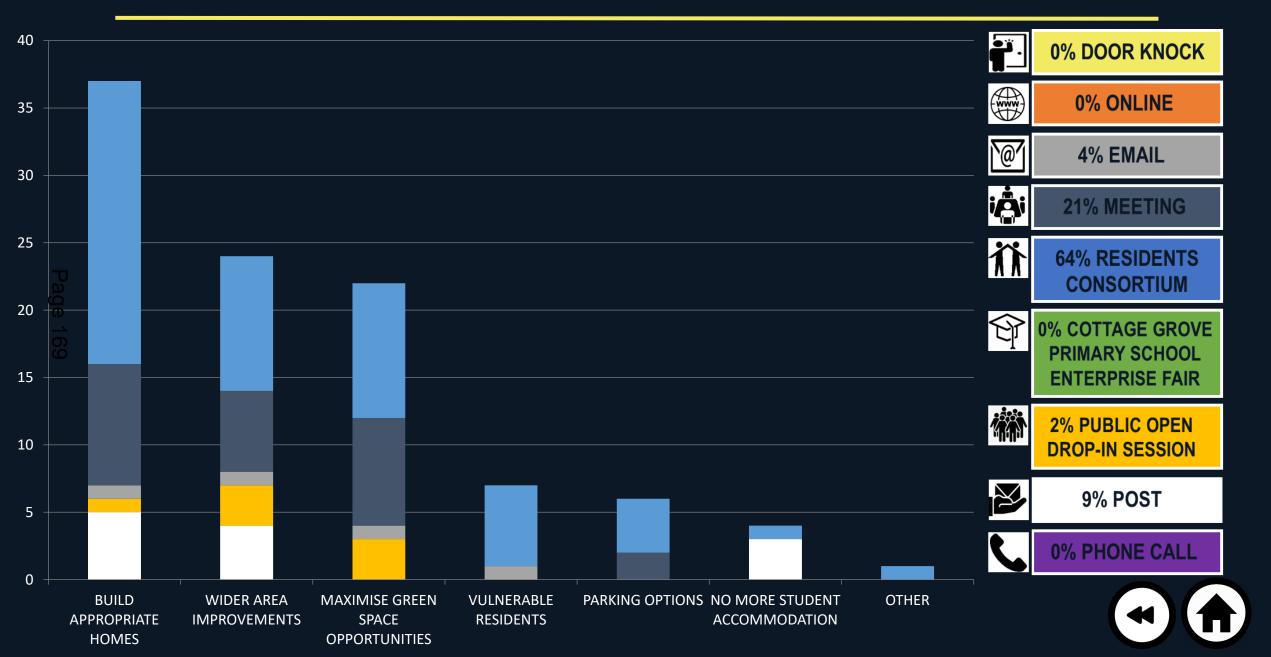




#### WHAT RESIDENTS GROUPS TOLD US



#### BY CHANNEL - WHAT RESIDENTS GROUPS TOLD US





## EVERYBODY click the pictures below to find out more



Page 170







**WORD CLOUD** 



WHAT THEY TOLD US



**KEY STATS** 



#### HOW WE LISTENED TO EVERYBODY



**57% DOOR KNOCK** 



**17% ONLINE** 



**7% EMAIL** 



**6% MEETING** 



5% RESIDENTS CONSORTIUM



4% COTTAGE GROVE PRIMARY SCHOOL ENTERPRISE FAIR



2% PUBLIC OPEN DROP-IN SESSION



**2% POST** 



**1% PHONE CALL** 



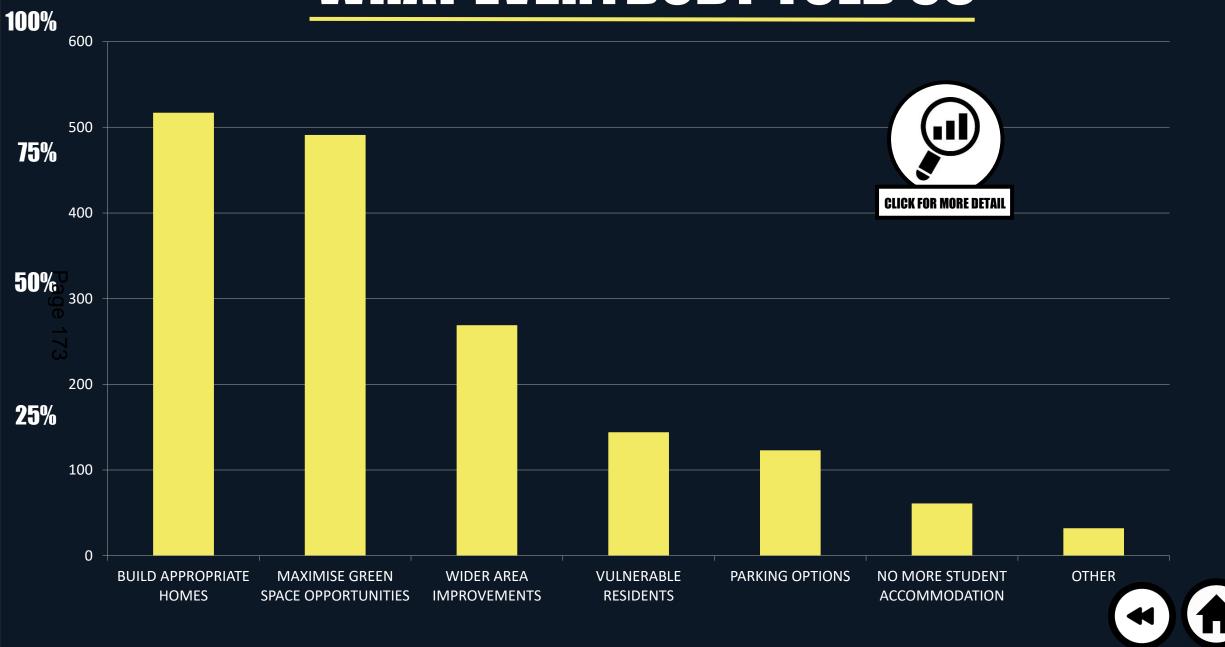




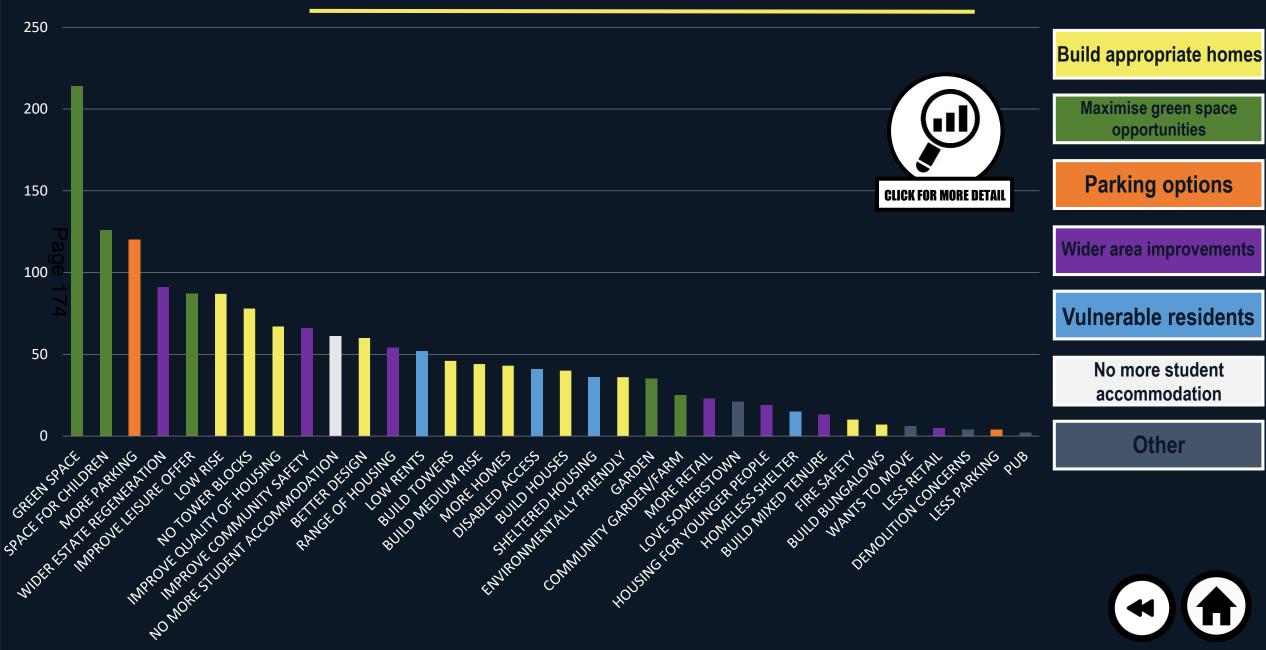
#### WHAT EVERYBODY TOLD US



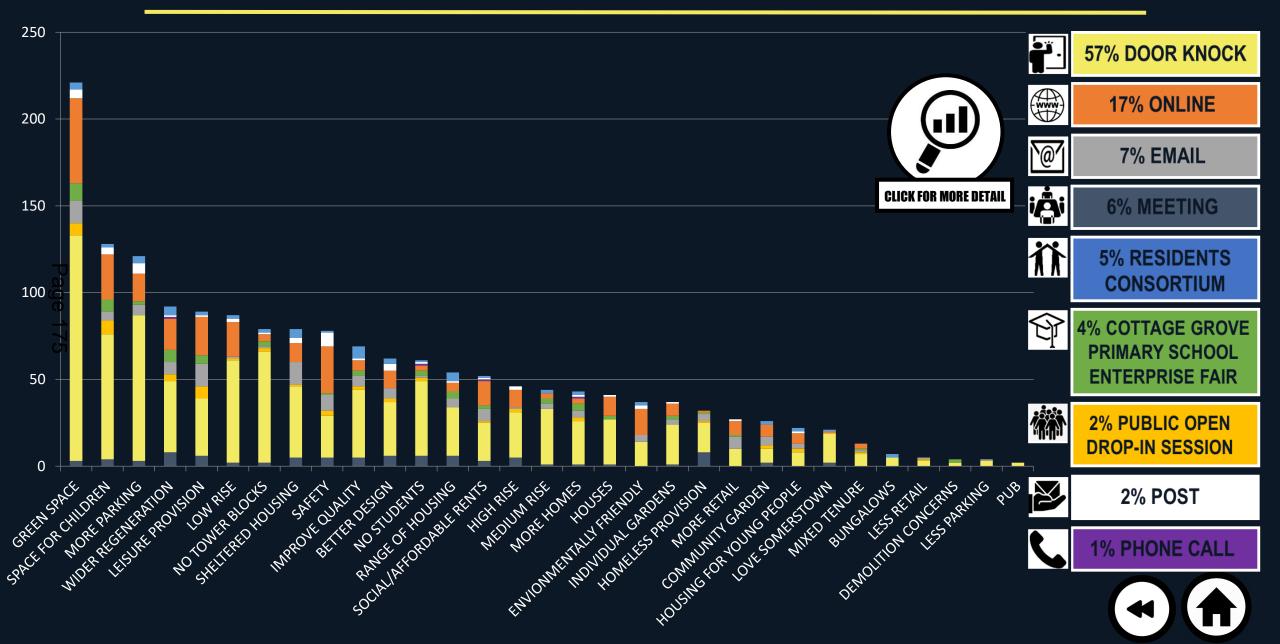
#### WHAT EVERYBODY TOLD US



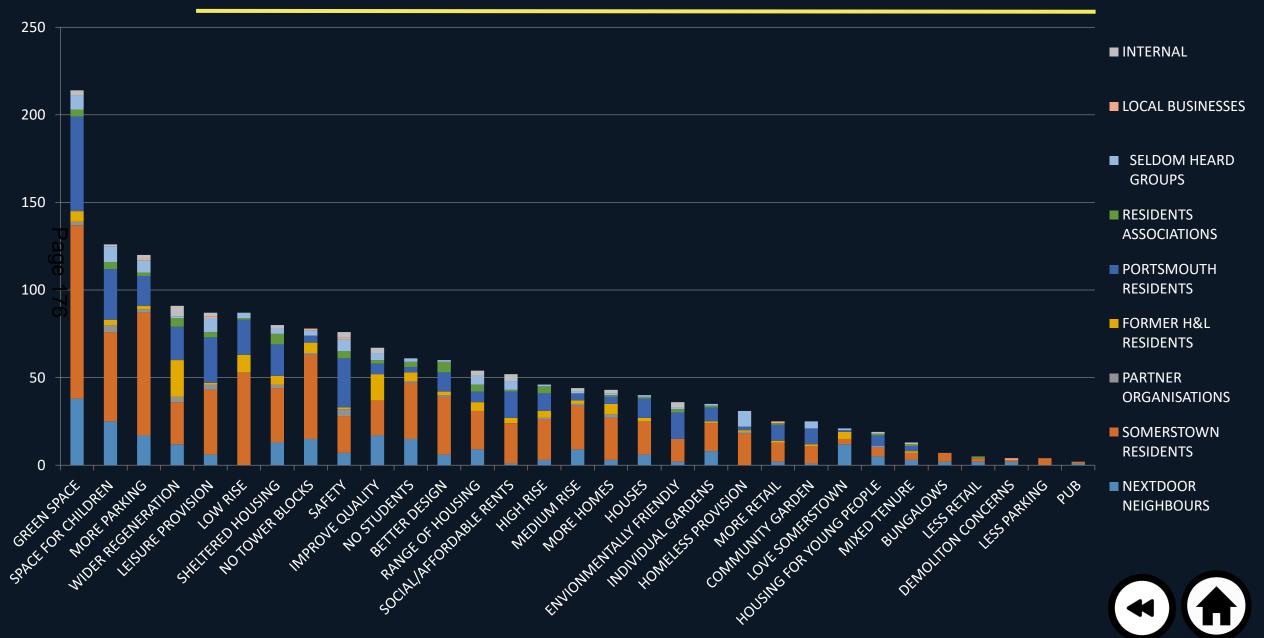
#### **WHAT EVERYBODY TOLD US**



#### BY CHANNEL - WHAT EVERYBODY TOLD US

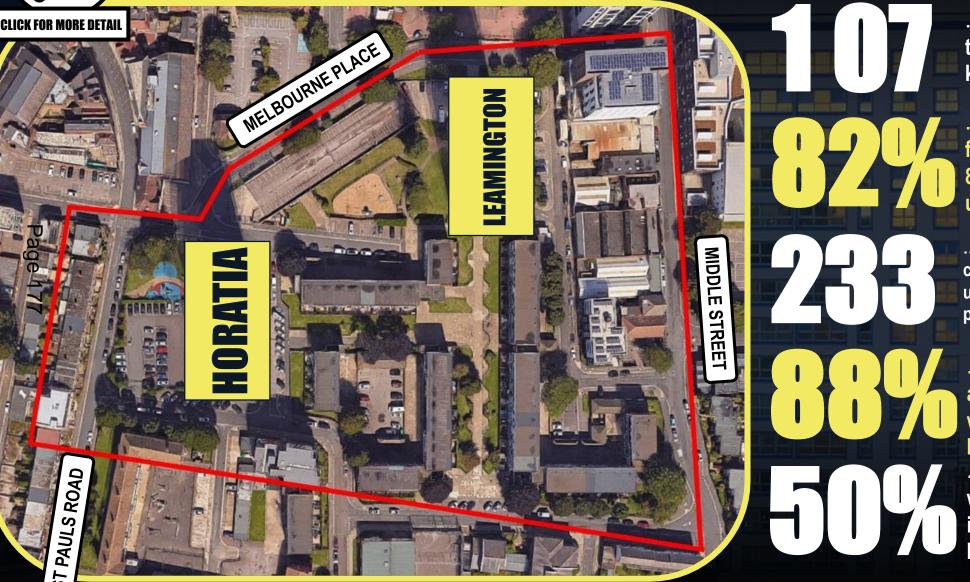


#### BY TIER - WHAT EVERYBODY TOLD US





### WHAT THE LOCAL COMMUNITY SAID



... people live within 150m of the blocks (see map left). We knocked every door.

... of those people gave us their feedback (88 people in total). 89% of those people spoke to us face-to-face.

... people moved out of H&L. We contacted them all. 47 of them gave us their feedback. 89% of those people spoke to us face-to-face.

... of the nextdoor neighbours and former block residents want to see appropriate homes built.

... specifically said they wanted to see wider area improvements beyond the block sites.



### WHAT ELSE IS IMPORTANT TO THE LOCAL COMMUNITY? ranked in order of the number of people who raised the issue:

#### 1. Maximise green space opportunities

2. Better parking options

3. No more student accommodation

4. No tower blocks



# WHAT EVERBODY ELSE SAID ...

businesses, people, partner organisations and charities engaged with us. ... of those people spoke to us face-to-face.

... told us they want to see appropriates homes built. specifically said they wanted to see wider area improvements beyond the block sites.



This page is intentionally left blank



# Integrated Impact Assessment (IIA)

Integrated impact assessment (IIA) form December 2019

#### www.portsmouth.gov.uk

The integrated impact assessment is a quick and easy screening process. It should:

- identify those policies, projects, services, functions or strategies that could impact positively or negatively on the following areas:
  - Communities and safety
  - Regeneration and culture
  - Environment and public space
  - Equality & Diversity This can be found in Section A5

	Regeneration Directorate and Housing,	
Directorate:	Neighbourhood & Building Services Directorate	
Service, function:	Housing Services (Client) & Strategic Developments	
	(delivery)	
Title of policy, serv	vice, function, project or strategy (new or old) :	
Deconstruction and	redevelopment of Horatia House and Leamington House in Sor	nerstown.
Type of policy, serv	vice, function, project or strategy:	
_		
Existing		
M N /		
★ New / proposed		
Changed		
What is the aim of	your policy, service, function, project or strategy?	

Demolish (via deconstruction) both Horatia House and Leamington House and carry out masterplanning works to redevelop the site. Thi Paid oct 1184 the re-provision of a minimum of 272

social housing units. The design brief will incorporate the agreed principles emerging from the community engagement undertaken in 2019.

Has any consultation been undertaken for this proposal? What were the outcomes of the consultations? Has anything changed because of the consultation? Did this inform your proposal?

Engagement with Horatia and Leamington former residents, neighbours, Somerstown residents and businesses, partner organisations, the voluntary and community sector, City-wide residents, local businesses and resident groups within Somerstown took place from 27th September 2until 10th October 2019. The results of which were reported to Cabinet on 8th October 2019. Cabinet agreed to use all the engagement feedback results as the basis of the design brief for the master planning work and adopted the seven key principles emerging from the feedback.

### A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

#### A1-Crime - Will it make our city safer?





In thinking about this question:

- How will it reduce crime, disorder, ASB and the fear of crime?
- How will it prevent the misuse of drugs, alcohol and other substances?
- How will it protect and support young people at risk of harm?
- How will it discourage re-offending?

If you want more information contact Lisa. Wills@portsmouthcc.gov.uk or go to:

https://www.portsmouth.gov.uk/ext/documents-external/cou-spp-plan-2018-20.pdf

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

The blocks are currently empty and unable to be lived in. Whilst currently securely protected and managed by HPS there will be a long term risk until the deconstruction is complete.

How will you measure/check the impact of your proposal?

By ensuring the structures are removed and site kept secure until future development.

#### A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

#### A2-Housing - Will it provide good quality homes?





In thinking about this question:

- How will it increase good quality affordable housing, including social housing?
- How will it reduce the number of poor quality homes and accommodation?
- · How will it produce well-insulated and sustainable buildings?
- How will it provide a mix of housing for different groups and needs?

If you want more information contact <a href="mailto:Daniel.Young@portsmouthcc.gov.uk">Daniel.Young@portsmouthcc.gov.uk</a> or go to:

https://www.portsmouth.gov.uk/ext/documents-external/psh-providing-affordable-housing-in-portsmouth-april-19.pdf

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

The redevelopment will as a minimum replace the 272 social homes with modern efficient dwelling built to and possibly surpassing current building regs

How are you going to measure/check the impact of your proposal?

The reprovision of housing will include for measurable energy efficiencies and sustainable standards.

#### A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

A3-Health - Will this help promote healthy, safe and independent living?





In thinking about this question:

- How will it improve physical and mental health?
- How will it improve quality of life?
- How will it encourage healthy lifestyle choices?
- How will it create healthy places? (Including workplaces)

If you want more information contact <a href="mailto:Dominique.Letouze@portsmouthcc.gov.uk">Dominique.Letouze@portsmouthcc.gov.uk</a> or go to:

https://www.portsmouth.gov.uk/ext/documents-external/cons-114.86-health-and-wellbeing-strategy-proof-2.pdf

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

There will inevitable be some short term disruption to the area along with noise and dust whilst the deconstruction and any associated redevelopment takes place. The long term aspiration is for a better living environment good quality housing and public realm.

How are you going to measure/check the impact of your proposal?

Short term air quality monitoring will be in place to minimise the impact along with travel plans and all reasonable measures to control both the deconstruction and redevelopment.

#### A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

**A4-Income deprivation and poverty-**Will it consider income deprivation and reduce poverty?





In thinking about this question:

- How will it support those vulnerable to falling into poverty; e.g., single working age adults and lone parent households?
- How will it consider low-income communities, households and individuals?
- How will it support those unable to work?
- How will it support those with no educational qualifications?

If you want more information contact Mark.Sage@portsmouthcc.gov.uk or go to:

https://www.portsmouth.gov.uk/ext/documents-external/cou-homelessness-strategy-2018-to-2023.pdf https://www.portsmouth.gov.uk/ext/health-and-care/health/joint-strategic-needs-assessment

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

The redevelopment will provide an additional 272 social housing units as a minimum and whilst the wider tenure mix and rental levels are to be decided upon it is within the control of the authority to make those decisions as the masterplanning work develops.

How are you going to measure/check the impact of your proposal?

Replacing the 272 social housing units in the councils housing stock. Ensuring the affordable housing meets the housing need and the council housing units are available for allocation from the housing waiting list.

### A - Communities and safety

Yes

No

Is your policy/proposal relevant to the following questions?

**A5-Equality & diversity** - Will it have any positive/negative impacts on the protected characteristics?





In thinking about this question:

- How will it impact on the protected characteristics-Positive or negative impact (Protected characteristics under the Equality Act 2010, Age, disability, race/ethnicity, Sexual orientation, gender reassignment, sex, religion or belief, pregnancy and maternity, marriage and civil partnership, socio-economic)
- What mitigation has been put in place to lessen any impacts or barriers removed?
- How will it help promote equality for a specific protected characteristic?

If you want more information contact <u>gina.perryman@portsmouthcc.gov.uk</u> or go to:

https://www.portsmouth.gov.uk/ext/documents-external/cmu-equality-strategy-2019-22-final.pdf

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

Deconstruction and redevlopement will create employment and training opportunities.

How are you going to measure/check the impact of your proposal?

Those contracted will be required to present an employment and training plan and that can form part of the procurement.

B - Environment and climate change	Yes	No
Is your policy/proposal relevant to the following questions?		
B1-Carbon emissions - Will it reduce carbon emissions?	*	
In thinking about this question:		
<ul> <li>How will it reduce greenhouse gas emissions?</li> <li>How will it provide renewable sources of energy?</li> <li>How will it reduce the need for motorised vehicle travel?</li> <li>How will it encourage and support residents to reduce carbon em</li> </ul>	nissions?	
If you want more information contact <u>Tristan.thorn@portsmouthcc.gov.ul</u>	<u>k</u> or go to:	

https://www.portsmouth.gov.uk/ext/documents-external/cmu-sustainability-strategy.pdf

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

New properties will be more efficient in terms of heating, lighting, water consumption and embedded energy. How are you going to measure/check the impact of your proposal? Energy Performance certificates will be required and the reduced carbon footprint can be measured. B - Environment and climate change Yes No Is your policy/proposal relevant to the following questions? B2-Energy use - Will it reduce energy use?

In thinking about this question:

- How will it reduce water consumption?
- How will it reduce electricity consumption?
- How will it reduce gas consumption?
- How will it reduce the production of waste?

If you want more information contact <u>Triston.thorn@portsmouthcc.gov.uk</u> or go to:

https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-post-adoption.pdf https://democracy.portsmouth.gov.uk/documents/s24685/Home%20Energy%20Appendix%201%20-%20Energy% 20and%20water%20at%20home%20-%20Strategy%202019-25.pdf

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

Any new properties will be required to be more efficient in terms of heating, lighting, water consumption and embedded energy than existing properties.

How are you going to measure/check the impact of your proposal?

Energy Performance certificates will be required and the reduced carbon footprint can be measured.

B - Environment and climate change	Yes	No
Is your policy/proposal relevant to the following questions?		
<b>B3 - Climate change mitigation and flooding-</b> Will it proactively mitigate against a changing climate and flooding?	*	
In thinking about this question:		
<ul> <li>How will it minimise flood risk from both coastal and surface flooding in a</li> <li>How will it protect properties and buildings from flooding?</li> <li>How will it make local people aware of the risk from flooding?</li> <li>How will it mitigate for future changes in temperature and extreme weat</li> </ul>		
If you want more information contact <u>Tristan.thorn@portsmouthcc.gov.uk</u> or go	to:	
https://www.portsmouth.gov.uk/ext/documents-external/env-surface-water-manhttps://www.portsmouth.gov.uk/ext/documents-external/cou-flood-risk-manager/Please expand on the impact your policy/proposal will have, and how you proposimpacts?	<u>ment-plan.pdf</u>	•
Any new development could involve sustainable urban drainage (SUDS) designs and will be draiange capacity and ite impact upon it.	required to consi	der the avaialable
How are you going to measure/check the impact of your proposal? The design will quantify any impact.		
B - Environment and climate change	Yes	No
Is your policy/proposal relevant to the following questions?		
<b>B4-Natural environment</b> -Will it ensure public spaces are greener, more sustainable and well-maintained?	*	
In thinking about this question:		
<ul><li>How will it encourage biodiversity and protect habitats?</li><li>How will it preserve natural sites?</li><li>How will it conserve and enhance natural species?</li></ul>		
If you want more information contact <a href="mailto:Daniel.Young@portsmouthcc.gov.uk">Daniel.Young@portsmouthcc.gov.uk</a> or go	o to:	
https://www.portsmouth.gov.uk/ext/documents-external/pln-solent-recreation-m	itigation-strateg	yy-dec-17.pdf

https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-plan-post-adoption.pdf

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

Public consultation has identified improved green spaces and one of the residents primary concerns. Whilst the need for housing needs to be considered against this principal the design will need to address this issue.

How are you going to measure/check the impact of your proposal?

Measures to accommodate biodiversity can be built into the design (bat boxes for example) Page 186

B - Environment and climate change	Yes	No			
Is your policy/proposal relevant to the following questions?					
<b>B5-Air quality</b> - Will it improve air quality?	*				
In thinking about this question:					
<ul> <li>How will it reduce motor vehicle traffic congestion?</li> <li>How will it reduce emissions of key pollutants?</li> <li>How will it discourage the idling of motor vehicles?</li> <li>How will it reduce reliance on private car use?</li> </ul>					
If you want more information contact <a href="mailto:Hayley.Trower@portsmouthcc.gov.uk">Hayley.Trower@portsmouthcc.gov.uk</a> or	go to:				
https://www.portsmouth.gov.uk/ext/documents-external/env-aq-air-quality-plan	ı-outline-busine	ss-case.pdf			
Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?					
There will be an increase in heavy vehicle movements during deconstruction and redevelocan be limited by policy and the introduction of sustainable transport measures, cycle lane					
How are you going to measure/check the impact of your proposal? Air quality testing during the construction cycle.					
B - Environment and climate change	Yes	No			
Is your policy/proposal relevant to the following questions?					
<b>B6-Transport -</b> Will it improve road safety and transport for the					
whole community?	*				
·	*				
whole community?	n walk and cyc and active tran	le safely in the area? sport?			
<ul> <li>whole community?</li> <li>In thinking about this question:</li> <li>How will it prioritise pedestrians, cyclists and public transport users ove</li> <li>How will it allocate street space to ensure children and older people ca</li> <li>How will it increase the proportion of journeys made using sustainable</li> </ul>	n walk and cyc and active tran destrians and c	le safely in the area? sport?			
whole community?  In thinking about this question:  How will it prioritise pedestrians, cyclists and public transport users over How will it allocate street space to ensure children and older people cale. How will it increase the proportion of journeys made using sustainable. How will it reduce the risk of traffic collisions, and near misses, with performance of the proportion of traffic collisions.	n walk and cyc and active tran destrians and c	le safely in the area? sport?			
whole community?  In thinking about this question:  How will it prioritise pedestrians, cyclists and public transport users over How will it allocate street space to ensure children and older people cannot How will it increase the proportion of journeys made using sustainable. How will it reduce the risk of traffic collisions, and near misses, with performance of the proportion of the proportion of portsmouth or go.	n walk and cyc and active tran destrians and c to:	le safely in the area? sport? yclists?			
<ul> <li>whole community?</li> <li>In thinking about this question:</li> <li>How will it prioritise pedestrians, cyclists and public transport users over the properties of traffic collisions, and near misses, with performance of the properties of traffic collisions, and near misses, with performance of the properties of traffic collisions, and near misses, with performance of the properties of traffic collisions.</li> <li>If you want more information contact Pam.Turton@portsmouthcc.gov.uk or goothttps://www.portsmouth.gov.uk/ext/travel/local-transport-plan-3</li> <li>Please expand on the impact your policy/proposal will have, and how you properties of the properties of</li></ul>	n walk and cyc and active tran destrians and c to:	le safely in the area? sport? yclists?			

- - How will it reduce household waste and consumption?
  - How will it increase recycling?
  - How will it reduce industrial and construction waste?

If you want more information contact Steven.Russell@portsmouthcc.gov.uk or go to:

https://documents.hants.gov.uk/mineralsandwaste/HampshireMineralsWastePlanADOPTED.pdf

Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?

Household waste recycling facilities will be provided encouraging sorting and recycling

Construction waste will be subject to a Site Waste Management Plan which will form part of the procurement criteria.

How are you going to measure/check the impact of your proposal?

Site waste will be recorded and reported on, domestic waste collection can also be measured.

C - Regeneration of our city	Yes	No				
Is your policy/proposal relevant to the following questions?						
C1-Culture and heritage - Will it promote, protect and enhance our culture and heritage?	*					
In thinking about this question:						
<ul> <li>How will it protect areas of cultural value?</li> <li>How will it protect listed buildings?</li> <li>How will it encourage events and attractions?</li> <li>How will it make Portsmouth a city people want to live in?</li> </ul>						
If you want more information contact Claire.Looney@portsmouthcc.gov.u	<u>ık</u> or go to:					
https://www.portsmouth.gov.uk/ext/documents-external/pln-portsmouth-p	lan-post-adoption	n.pdf				
Please expand on the impact your policy/proposal will have, and how you impacts?	Please expand on the impact your policy/proposal will have, and how you propose to mitigate any negative impacts?					
There is a high demand for all types of housing across the city. Modern efficient home to live. There will be opportunities to relate the development, for example, naming to developments in that area.						
How are you going to measure/check the impact of your proposal?						
Public consultation.						
C - Regeneration of our city	Yes	No				
Is your policy/proposal relevant to the following questions?						
C2-Employment and opportunities - Will it promote the development of a skilled workforce?	*					
In thinking about this question:						
<ul> <li>How will it improve qualifications and skills for local people?</li> <li>How will it reduce unemployment?</li> <li>How will it create high quality jobs?</li> <li>How will it improve earnings?</li> </ul>						
If you want more information contact <a href="Mark.Pembleton@portsmouthcc.go">Mark.Pembleton@portsmouthcc.go</a>	v.uk or go to:					
https://www.portsmouth.gov.uk/ext/documents-external/cou-regeneration	ı-strategy.pdf					
Please expand on the impact your policy/proposal will have, and how you impacts?	ມ propose to mitig	gate any negative				
The deconstruction and redevelopment will require apprenticeships and training pla	ns from the contract	tors.				
How are you going to measure/check the impact of your proposal? We will report the number of apprenticeships/locally employ அத்தும் ர்த்து deve	elopment creates.					

C - Regeneration of c	our city		Yes	No
ls your policy/proposa	l relevant to the following	g questions?		
C3 - Economy - Will it e support sustainable grov	ncourage businesses to involute and regeneration?	vest in the city,	*	
In thinking about this que	estion:			
<ul><li>How will it improve</li><li>How will it create</li></ul>	rage the development of ker re the local economy? valuable employment oppose te employment and growth	ortunities for local peo	pple?	
If you want more informa	ition contact Mark.Pemblet	ton@portsmouthcc.go	v.uk or go to:	
https://www.portsmouth.	gov.uk/ext/documents-exte	ernal/cou-regeneration	ı-strategy.pdf	
Please expand on the imimpacts?	pact your policy/proposal v	will have, and how yoเ	u propose to mi	tigate any negative
A significant measurable pro	portion of the construction inv	estment will be employm	ent and a proport	ion of that will be local.
	easure/check the impact of Il test the contractors employm			
Q8 - Who was involv	ed in the Integrated im	pact assessment?		
Kevin Hudson				
This IIA has been ap	proved by: Tristan Sa	muels & James Hill		
Contact number:	023 9283 4450			
Date:	28/8/2020			

From CABINET held on 15 September 2020

Council Agenda Item 8 (Minute No 53)

#### **Leamington House and Horatia House - Update and next steps**

#### **RECOMMENDATION:**

- 1. That the full deconstruction and redevelopment scheme for the two tower blocks is added to the capital programme in the sum of £120m.
- 2. That the scheme is funded by a suitable mix of HRA and General Fund Prudential Borrowing as determined by the S.151 Officer.
- 3. That the scheme can only proceed, including through its procurement gateways, if a satisfactory financial appraisal which demonstrates viability is approved by the Section 151 Officer.
- 4. That, given the early stage of design, delegated authority be given to the Section151 Officer to vary the overall scheme cost and borrow as required but subject to the Section 151 Officer being satisfied that the associated financial appraisal demonstrates continued viability and acceptable risk and that the gross cost of the scheme does not exceed £145m.
- 5. In the event that the scheme varies significantly from the design parameters (described in section 5) and/or the gross cost exceeds £145m, even if viability can still be demonstrated, the scheme will not proceed without further approval from the City Council.



## Treas An and the med to 2019/20

**Title of meeting:** Governance and Audit and Standards Committee

Cabinet

City Council

**Date of meeting:** Governance and Audit and Standards Committee 25<sup>th</sup>

September 2020

Cabinet 6th October 2020

City Council 13th October 2020

**Subject**: Treasury Management Outturn Report 2019/20

**Report by:** Director of Finance and Resources (Section 151 Officer)

Wards affected: All

Key decision: No

Full Council decision: Yes

#### 1. Executive Summary

The Chartered Institute of Public Finance & Accountancy's (CIPFA) Prudential Code of Practice requires local authorities to calculate prudential indicators before the start of and after each financial year. The CIPFA Code of Practice on Treasury Management also requires the Section 151 Officer to prepare an annual report on the outturn of the previous year. This information is shown in Appendix A of the report.

#### 2. Purpose of Report

To inform members and the wider community of the Council's treasury management activities in 2019/20 and of the Council's treasury management position as at 31st March 2020.

#### 3. Recommendations

It is recommended that the actual prudential and treasury management indicators based on the unaudited accounts, as shown in Appendix B, be noted (an explanation of the prudential and treasury management indicators is contained in Appendix C).

#### 4. Background

The Local Government Act 2003 requires local authorities to have regard to the Chartered Institute of Public Finance and Accountancy's (CIPFA) Prudential Code for Capital Finance in Local Authorities.

#### 5. Reasons for Recommendations

The net cost of Treasury Management activities and the risks associated with those activities have a significant effect on the Council's overall finances.

#### 6. Integrated impact assessment



An integrated impact assessment is not required as the recommendations do not directly impact on service or policy delivery. Any changes made arising from this report would be subject to investigation in their own right.

#### 7. Legal implications

The Section 151 Officer is required by the Local Government Act 1972 and by the Accounts and Audit Regulations 2015 to ensure that the Council's budgeting, financial management, and accounting practices meet the relevant statutory and professional requirements. Members must have regard to and be aware of the wider duties placed on the Council by various statutes governing the conduct of its financial affairs.

#### 8. Director of Finance & Resources (Section 151 Officer) comments

All financial considerations are contained within the body of the report and the attached appendices

Signed by Director of Finance & Revenues (Section 151 Officer)

#### **Appendices:**

**Appendix A: Treasury Management Outturn Report** 

**Appendix B: Prudential and Treasury Management Indicators** 

Appendix C: Explanation of Prudential and Treasury Management Indicators

# <u>Background list of documents: Section 100D of the Local Government Act</u> <u>1972</u>

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document		Location		
1	Information pertaining to the treasury management outturn	Financial Services		
2	-			

#### APPENDIX A

#### TREASURY MANAGEMENT OUTTURN REPORT

#### 1. GOVERNANCE

Treasury management activities were performed within the Prudential Indicators approved by the City Council.

Treasury management activities are also governed by the Treasury Management Policy Statement, Annual Minimum Revenue Provision for Debt Repayment Statement and Annual Investment Strategy approved by the City Council.

#### 2. COMBINED BORROWING AND INVESTMENT POSITION (NET DEBT)

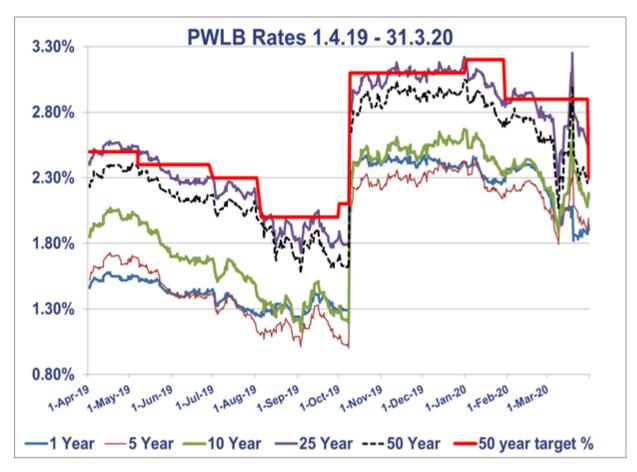
On 31 March 2020 the Council had gross debt including finance leases and private finance initiative (PFI) schemes of £764m and gross investments of £393m giving rise to a net debt of £371m. Major components of the Council's gross investments of £393m include the Council's general and earmarked reserves of £226m, and capital grants received but yet to be applied to finance capital expenditure of £115m.

#### 3. BORROWING ACTIVITY

Gilt yields, and consequently Public Works Loans Board (PWLB) rates, were on a generally falling trend during the last year up until the coronavirus crisis hit western economies. Since then, gilt yields have fallen sharply to unprecedented lows as investors have panicked in selling shares in anticipation of impending recessions in western economies, and moved cash into safe haven assets i.e. government bonds. However, major western central banks also started quantitative easing purchases of government bonds which will act to maintain downward pressure on government bond yields at a time when there is going to be a huge and quick expansion of government expenditure financed by issuing government bonds; (this would normally cause bond yields to rise).

However, HM Treasury has imposed two changes in the margins over gilt yields for Public Works Loans Board (PWLB) rates in 2019/20 without any prior warning; the first on 9 October 2019, added an additional 1% margin over gilts to all PWLB rates. That increase was then partially reversed for some forms of borrowing on 11 March 2020, at the same time as the Government announced in the Budget a programme of increased spending on infrastructure expenditure.

The movements in PWLB rates can be seen in the graph below.



The Government also announced that there would be a consultation with local authorities on possibly further amending these margins; this ended on 30th July. It is also clear that the Treasury intends to put a stop to local authorities borrowing money from the PWLB to purchase commercial property if the aim is solely to generate an income stream.

Following the changes on 11 March 2020 in the margins over gilt yields, the current situation is as follows: -

- PWLB Standard Rate is gilt plus 200 basis points (G+200bps)
- PWLB Certainty Rate is gilt plus 180 basis points (G+180bps)
- PWLB HRA Standard Rate is gilt plus 100 basis points (G+100bps)
- PWLB HRA Certainty Rate is gilt plus 80bps (G+80bps)
- Local Infrastructure Rate is gilt plus 60bps (G+60bps)

The Council qualifies to borrow at the certainty rates.

The Council has established a net loans requirement in its Capital Strategy for 2019/20. This is the Council's underlying need to borrow to fund the approved capital program after taking account of cash backed reserves which could be used to internally fund capital expenditure financed from borrowing for a limited period. This identified that the Council will need to borrow £46m within the next 3 years.

In July 2019 the Council purchased Lakeside North Harbour Business Park. The opportunity to acquire Lakeside North Harbour Business Park was not known about when the 2019/20 Capital Strategy was approved and consequently the Council had a much higher borrowing requirement than had been anticipated.

The Council undertook long term borrowing of £90m in 2019/20 at a weighted average interest rate of 1.83% and an average weighted term of 34 years. This is detailed below.

Date of Advance	Principal	Interest Rate	Term (years)	Repayment Method
		0.000/		
29/5/19	£20m	2.28%	35	Annuity
7/8/19	£20m	1.57%	25	Equal
				Instalments of
				Principal
20/8/19	£17m	1.67%	49	Principal Paid
				at Maturity
5/9/19	£20m	1.59%	45.5	Principal Paid
				at Maturity
11/3/20	£13m	2.07%	50	Principal Paid
				at Maturity

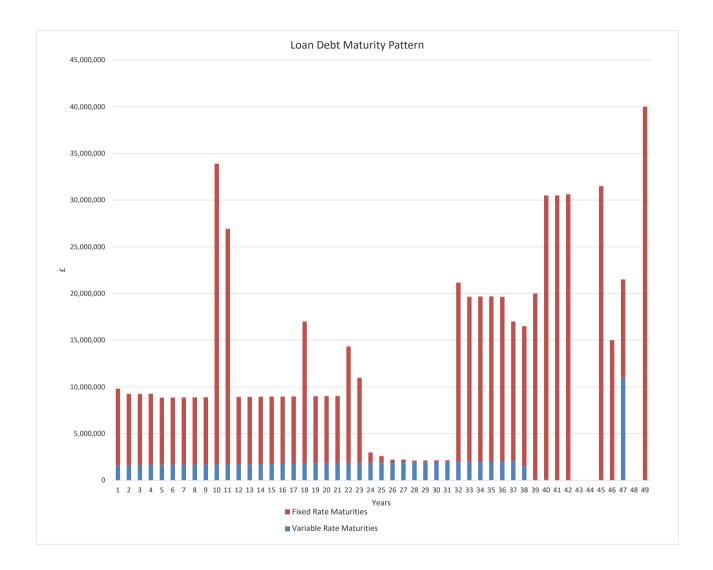
In addition, it was also necessary to undertake short term borrowing at two points in the year. £30m was borrowed in June for an average of 37 days at 0.67% in order to fund the purchase of Lakeside North Harbour Business Park. £30m was borrowed in March for an average of 50 days at 0.84% in order to fund the payment of 3 years of employer's pension contributions in advance in return for a discount. In both cases the expenditure was opportunistic and insufficient investments matured before these large single payments had to be made.

The Council borrowed £3.6m interest free from Salix repayable over 5 years to fund energy efficiency projects including the replacement of street lighting with LED lamps. Salix is a not-for-profit organisation that is funded by the Government to promote energy efficiency within the public sector.

The Council's underlying need to borrow at 31<sup>st</sup> March 2020 was £799m, £35m in excess of its actual gross debt of £764m. This shortfall of £35m is funded by internal borrowing from the Council's reserves and will need to be borrowed externally at some point in the future.

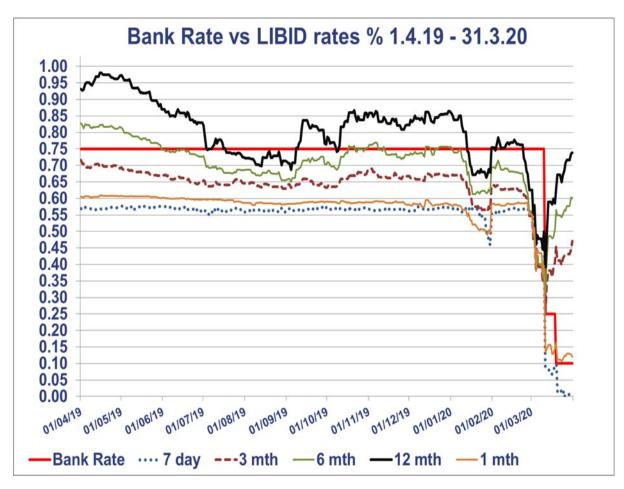
Debt rescheduling opportunities have been limited in the current economic climate and following the various increases in the margins added to gilt yields which has impacted PWLB new borrowing rates since October 2010. No debt rescheduling was undertaken during 2019/20.

The Council's gross debt at 31st March 2020 of £764m is within the Council's authorised limit (the maximum amount of borrowing permitted by the Council) of £807m and the Council's operational boundary (the maximum amount of borrowing that is expected) of £777m. The Council aims to have a reasonably even maturity profile so that the Council does not have to replace a large amount of borrowing in any particular year when interest rates might be high. The maturity profile of the Council's borrowing (see graph below) is within the limits contained in the Council's Treasury Management Policy.



#### 4. INVESTMENT ACTIVITY

Bank Rate and market investment rates (London Interbank Bid (LIBID)) investment rates for 2019/20 are shown below.



Investment returns remained low during 2019/20. The expectation for interest rates within the treasury management strategy for 2019/20 was that Bank Rate would increase from 0.75% to 1.00% during 2019/20.

Rising concerns over the possibility that the UK could leave the EU at the end of October 2019 caused longer term investment rates to be on a falling trend for most of April to September. They then rose after the end of October deadline was rejected by the Commons but fell back again in January before recovering again after the 31 January departure of the UK from the EU. When the coronavirus outbreak hit the UK in February/March, rates initially plunged but then rose sharply back up again due to a shortage of liquidity in financial markets.

The Council's cash investment portfolio consists of the following.

	Portfolio at 31 <sup>st</sup> March 2019	Return in 2018/19	Portfolio at 31 <sup>st</sup> March 2020	Return in 2019/20
Plain vanilla interest bearing deposits	£380.9m	0.39%	£375.7	0.98%
Tradable structured interest bearing deposits where the interest rate or the maturity date is determined by certain criteria	£25.2m	1.62%	£9.7m	2.05%
Externally managed corporate bonds	£8.0m	2.92%	£7.4m	-1.16%
Total	£414.1m	0.47%	£392.8m	0.99%

Returns on the Council's cash investments were adversely affected by the decision to write off the investment in Victory Energy Services Limited (VESL). £3.4m was lent to Victory Services Energy Limited (VESL) (£2.8m in 2018/19 and £0.6m 2019/20). £2.8m had been provided in 2018/19 so the charge to the General Fund in 2019/20 was £0.6m. There are no indications that any other investment will default. If it had not been necessary to provide for the default of VESL, overall returns would have been 1.12% in 2018/19 and 1.16% in 2019/20.

The shortage of liquidity in the financial markets also caused the market value of corporate bonds to fall sharply in March 2020. As a consequence of this the Council's externally managed corporate bonds made a negative return of 1.16% in 2019/20. The corporate bond portfolio has been defensively managed and has no direct exposure to the energy, travel, hospitality, or non-food retail sectors. Now that liquidity has returned to the financial markets the value of the corporate bond portfolio has recovered in the first quarter of 2020.

#### 5. REVENUE COSTS OF TREASURY MANAGEMENT ACTIVITIES IN 2018/19

Expenditure on treasury management activities in both the General Fund and the HRA against the revised budget is shown below.

	29,440	28,367	(1,073)
Debt Management Costs	511	501	(10)
Debt			. ,
Provision for Repayment of	` 4,917	4,763	(154)
	(4,269)	(5,285)	(1,016)
Other interest receivable	(1,358)	(1,342)	16
Impairment of Investments	670	671	1
Interest on Investments	(3,581)	(4,614)	(1,033)
Investment Income:			
Deduct	- <b>,</b>	- <b>,</b> - <b>,</b> -	
	28,281	28,388	107
Early Redemption of Debt	30	30	J
Premiums and Discounts on	86	89	3
Organisations	1,110	1,017	, ,
Interest Payable to External	1,443	1,514	71
Concession Arrangements (including PFIs)			
Interest on Service	6,071	6,017	(54)
Interest on Finance Lease	191	189	(2)
HCC Transferred Debt	379	366	(13)
Other Long Term Loans	1,229	1,188	(41)
PWLB	18,882	19,025	143
Interest Payable:			
	£000	£000	£000
	2019/20	2019/20	+/-
	Estimate	Actual	Variance
	Revised		

Net treasury management costs were £1.1m, or 3.6% below the revised budget. The principal variance was interest income which was £1.0m above the revised estimate. Higher returns and cash balances than anticipated led to more interest being earned on external lending.

### APPENDIX B

PRUDENTIAL AND TREASURY MANAGEMENT INDICATORS				
1. Capital financing requirement	Original Estimate £'000	Revised Estimate £'000	Actual £'000	
General Fund Housing Revenue Account (HRA) Total	505,127 180,207 685,334	633,173 175,807 808,980	621,036 177,644 798,680	
2. Authorised Limit	Original Limit £'000	Revised Limit £'000	Actual £'000	
Long Term Borrowing Other Long Term Liabilities Total	674,378 62,377 736,755	744,623 62,377 807,000	701,322 62,377 763,699	
3. Operational Boundary	Original Limit £'000	Revised Limit £'000	Actual £'000	
Long Term Borrowing Other Long Term Liabilities Total	645,043 62,377 707,420	714,623 62,377 777,000	701,322 62,377 763,699	
4. Ratio of financing costs to net revenue stream	Original Estimate	Revised Estimate	Actual	
General Fund Housing Revenue Account (HRA)	12.3% 7.6%		10.8% 6.8%	
5. Maturity Structure of Fixed Rate Borrowing	Lower	Unnor	Actual	
	Limit	Upper Limit	Actual	
Under 12 months 12 months and within 24 months 24 months and within 5 years 5 years and within 10 years 10 years and within 20 years 20 years and within 30 years 30 years and within 40 years Over 40 years			1% 1% 4% 11% 18% 7% 31% 27%	
Under 12 months 12 months and within 24 months 24 months and within 5 years 5 years and within 10 years 10 years and within 20 years 20 years and within 30 years 30 years and within 40 years	0% 0% 0% 0% 0% 0% 0% 0%	10% 10% 10% 20% 30% 30% 40%	1% 1% 4% 11% 18% 7% 31%	
Under 12 months 12 months and within 24 months 24 months and within 5 years 5 years and within 10 years 10 years and within 20 years 20 years and within 30 years 30 years and within 40 years Over 40 years	0% 0% 0% 0% 0% 0% 0% 0% Lower	10% 10% 10% 20% 30% 40% 40% Upper	1% 1% 4% 11% 18% 7% 31% 27%	
Under 12 months 12 months and within 24 months 24 months and within 5 years 5 years and within 10 years 10 years and within 20 years 20 years and within 30 years 30 years and within 40 years Over 40 years  6. Maturity Structure of Variable Rate Borrowing Under 12 months 12 months and within 24 months 24 months and within 5 years 5 years and within 10 years 10 years and within 20 years 20 years and within 30 years 30 years and within 40 years	Umit  0% 0% 0% 0% 0% 0% 0% 0% 0% 0% 0% 0% 0%	Limit  10% 10% 10% 30% 30% 40% 40%  Upper Limit  10% 10% 20% 30% 30% 30% 30%	1% 1% 4% 11% 18% 7% 31% 27%  Actual  2% 6% 11% 22% 24% 19%	

#### **APPENDIX C**

#### PRUDENTIAL AND TREASURY MANAGEMENT INDICATORS

#### 1. ACTUAL CAPITAL FINANCING REQUIREMENT

This represents the underlying requirement to borrow for capital expenditure. It takes the total value of the City Council's fixed assets and determines the amount that has yet to be repaid or provided for within the Council's accounts.

The capital financing requirement is increased each year by any new borrowing and reduced by any provision for the repayment of debt. Broadly, the higher the capital financing requirement, the higher the amount that is required to be set aside for the repayment of debt in the following year.

#### 2. AUTHORISED LIMIT

The authorised limit for external debt is the maximum amount of debt which the authority may legally have outstanding at any time. The authorised limit includes headroom to enable the Council to take advantage of unexpected movements in interest rates and to accommodate any short-term debt or unusual cash movements that could arise during the year.

#### 3. OPERATIONAL BOUNDARY

The Operational Boundary is based on the probable external debt during the course of the year. It is not a limit, but acts as a warning mechanism to prevent the authorised limit (above) being breached.

#### 4. RATIO OF FINANCING COSTS TO NET REVENUE STREAM 2018/19

This ratio reflects the annual cost of financing net debt as a proportion of the total revenue financing received. It therefore represents the proportion of the City Council's expenditure that is largely fixed and committed to repaying debt. The higher the ratio, the lower the flexibility there is to shift resources to priority areas and/or reduce expenditure to meet funding shortfalls.

For the General Fund, this is the annual cost of financing debt as a proportion of total income received from General Government Grants, Non Domestic Rates and Council Tax.

The ratio of Housing Revenue Account (HRA) financing costs to net revenue stream is the annual cost of financing capital expenditure, as a proportion of total gross income received including housing rents and charges.

#### 5. MATURITY STRUCTURE OF FIXED RATE BORROWING

The Council aims to have a reasonably even debt maturity profile so that it is not unduly exposed to refinancing risk in any particular year when interest rates may be high. The maturity structure of fixed rate borrowing matters less in future years as inflation will reduce the real value of the sums to be repaid.

#### 6. MATURITY STRUCTURE OF VARIABLE RATE BORROWING

Variable rate borrowing could expose the Council to budgetary pressure if the interest rates increase. The maturity structure of variable rate borrowing matters less in future years as inflation will reduce the real value of the liability.

#### 7. PRINCIPAL SUMS INVESTED FOR OVER 365 DAYS

Investing long term at fixed rates provides certainty of income and reduces the risk of interest rates falling.



# Agenda Item 10



Title of meeting: City Council

Date of meeting: 13 October 2020

**Subject**: Review of Political Proportionality on Committees and Panels

Report by: Chief Executive

Wards affected: N/A

**Key decision:** No

#### 1. Purpose of report

As previously advised, following Councillor Lee Mason re-joining the Conservative Group, there is a need, under the Local Government and Housing Act 1989, to review the allocation of seats upon Committees and Panels.

Unrelated to this review there is also a need to fill a number of vacant Committee positions following Councillor Attwell replacing Councillor Tom Wood as the Resources Portfolio holder.

#### 2. Recommendations

#### 2.1 That Council

- (a) Determine the allocation of seats on committees and panels based on the information set out in the below proportionality chart, having regard to the option highlighted and any agreement between the affected Group and the former Independent Member
- (b) Ratify consequent named membership changes proposed at the meeting,
- (c) To fill the Liberal Democrat seat vacancies unrelated to the review that have become vacant since the last Council meeting and agree the replacement Chair for the Health Overview and Scrutiny Panel, Nominations are set out in the report

#### 3. Background Information and implications

As a result of a change in Group strengths, consequent seats on committees are as shown in Table 1 below to be considered in conjunction with the options highlighted (the figures in brackets indicate the position prior to the change).



The proportionality chart takes into account current appointments and previous decisions by Council and highlights arithmetical allocations by groupings. The Council may depart from strict adherence to these numbers within the committee groupings as long as the rules in the relevant legislation are adhered to and they remain within overall allocations. For example, no group may hold more than 50% of the seats on any body as no political group has a majority on the Council.

Since the last review, as previously advised there has been a change in Group strengths on the Council with Councillor Lee Mason re-joining the Conservative Group.

#### Proposed allocation of Seats for 2020/21 (Table 1) below

The representation of groups must be in accordance with the rules set out in the relevant legislation. Details of the proposed allocation of places on Panels and Committees are set out below.

Groups	1	2	3	4	5	6
	No of Clirs	Total No of Cttee Seats	Licensing Committee (15 Members)	Planning Committee (10 Members)	7 committees and panels (see note) (6 Members each)	Scrutiny Management Panel (9 Members)
Liberal Democrat	17	31 (but 1 gifted to PPPG)	6 but gifted 1 seat to PPPG	4	17	4
Conservative	15 (was 14)	27 (was 25)	5(was 4)	4	15 (was 14)	3
Labour	6	11	2	1	7	1
PPP	2	3 (4 <sup>th</sup> seat gifted by LD)	1 gifted 1 seat by LD	1	2	
Non-Aligned Independent JF	1	2	1		1	
Non-Aligned Independent LS	1	2	1			1
	42	76	15	10	42	9



Note: Group 5 contains the following: Governance & Audit & Standards; Employment; & Health Overview and Scrutiny Panel; and the 4 themed scrutiny panels

#### **Options**

None.

The Conservative Group gain 2 seats from Councillor Lee Mason as a previously non-aligned Member and the simplest option would be for those two seats to be from the Licensing Committee and the Health Overview and Scrutiny Panel, as they are two seats previously held by Councillor Lee Mason who can continue holding those seats as a Conservative Group Member, an approach supported by the Conservative Group Leader .

#### Other Changes Unrelated to the Review

The below vacancies have now arisen for the Liberal Democrat Group to fill following Councillor Attwell recently becoming a Cabinet Member and consequently being precluded from now sitting on them. Additionally there is an outstanding unfilled Liberal Democrat vacancy on the Health Overview and Scrutiny Panel (so two positions on that Panel need to be filled by the Liberal Democrat Group. Nominations from the Liberal Democrat Group to fill the vacancies are also detailed below

Health Overview and Scrutiny Panel - Full Members Councillor Tom Wood and Councillor Fuller- with Councillor Fuller becoming the Chair (previously held by Councillor Attwell) Housing and Social Care Scrutiny Panel - full Member Councillor Purvis Governance and Audit and Standards Committee - Full Member Councillor Tom Wood Education, Children and Young People Scrutiny Panel - Standing Deputy Will Purvis Scrutiny Management Panel - Standing Deputy -Tom Wood

- **4. Legal Implications** legal comments are embodied in the report
- **5. Finance Comments** none in relation to this report

6.	Integrated impact assessment (IIA)
This repor	t does not require an Equality Impact Assessment as the proposals contained
within this	report do not have any impact upon a particular equalities group.
Signed by	······································

#### Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

The recomm	mendation(s)	set out above	were	approved/	approved	as amended/	deferred/
rejected by			on				



# Agenda Item 11

#### **URGENT DECISION BY CHIEF EXECUTIVE**

Decision relating to the Amendment of Standing Order 24 to replace SO24a-f adopted on 27 May 2020

Date of Urgent Decision: 24 August 2020

An urgent Council decision taken by the Chief Executive in response to the above matter in accordance with Standing Order 58 of the council's Procedure Rules.

Prior to exercising Standing Order 58 the Chief Executive has taken account of the views of:

The Leader of the Council: Cllr Gerald Vernon-Jackson The Deputy Leader of the Opposition: Cllr Luke Stubbs

The Chair of the Governance & Audit & Standards Committee: Cllr Leo Madden

and is satisfied that it is necessary to invoke Standing Order 58 in the interests of the efficient administration of the Council's services to exercise any of the powers of the Full Council.

#### **Decision**

The Chief Executive:

Amended Standing Order 24 so that SO24 a-f adopted on 27 May 2020 is replaced with the following:

For the purpose of a Planning Committee the below provisions will apply (a-f)

- a) Following the publication of the Officers Report (in the agenda) the Applicant and those that have made representations will be contacted by the Council and invited to register to make a deputation (see below at paragraph (f)) in the form of a written further representation should they so choose. Registration to make a deputation must be made either: after the agenda is published and before 12.00 on the day 7 working days preceding the relevant meeting; or before the agenda is published at the time the original representation is made. Any requests to make a deputation after the latter of these times will not be accepted.
- b) The applicant and all those that have registered an interest in making a further deputation to the Committee (in accordance with (a) above) will be written to, no later than five working days in advance of the meeting advising them of the length of written deputation allowed. No deputation will be allowed to be longer than 800 words. The total length of written deputations for those in favour and against a proposal will be 1,600 words respectively. If more than 2 people wish to speak for or against a proposition, the length of deputation allocated to each will be reduced proportionately unless they agree otherwise amongst themselves how to apportion the 1,600 words. The deadline for submitting the requested further written deputation is 12.00 on the day two working days preceding the relevant meeting

- c) Any further representation (in accordance with (b) above) should be received by the Council no later than two days prior to the date of the relevant Committee. Further representations (if any) will be sent electronically to the Applicant to enable the applicant to have a 'right of reply' as part of their own further written representation, which must subsequently be received by the Council no later than 10.00 on the day of the relevant Committee meeting.
- d) The further written representation(s) will be circulated to the Members of the Committee, and, at the discretion of the Committee, will be read out as part of the presentation by an officer prior to the Committee discussion of the application.
- e) Any deputation must relate to the agenda item in respect of which it is made.
- f) For the purposes of this standing order those who have made representations includes any member of the public who supports or objects to the application or proposal being considered prior to the agenda being published.

The amendments are made subject to confirmation that the Chair will have discretion to manage a situation where there are large numbers of deputees (SO24 b) and agreement to a further review within three months.

The amendments will be implemented with effect from the next Planning Committee meeting.

Signed Chief Executive: .	
David Williams	

# Agenda Item 13



# QUESTIONS FOR THE CABINET OR CHAIR UNDER STANDING ORDER NO 17.

**CITY COUNCIL MEETING - 13 OCTOBER 2020** 

#### **QUESTION NO 1**

FROM: COUNCILLOR DONNA JONES

TO REPLY: CABINET MEMBER FOR TRAFFIC &

**TRANSPORTATION** 

**COUNCILLOR LYNNE STAGG** 

Many buses travel across the city empty, especially early in the morning since the COVID 19 pandemic. Will the cabinet member consider ways to enable pensioners to use their bus passes before 9:30am to maximise the use of buses and accessibility for older people in Portsmouth?

#### **QUESTION NO 2**

FROM: COUNCILLOR LEO MADDEN

TO REPLY: LEADER OF THE COUNCIL

COUNCILLOR GERALD VERNON-JACKSON CBE

Does the Leader agree that, given that the two LA-run energy companies viz., Robin Hood Energy and Bristol Energy, have cost their Councils £MMs and have now been sold on with massive losses to their respective taxpayers, this Council took the right decision in not pursuing the setting-up of Victory Energy Services Limited (VESL) here?

#### **QUESTION NO 3**

FROM: COUNCILLOR TOM COLES

TO REPLY: LEADER OF THE COUNCIL

COUNCILLOR GERALD VERNON-JACKSON CBE

Can the Leader of the Council confirm whether any arrangements have been made for Covid-secure Remembrance ceremonies in the city?

#### **QUESTION NO 4**

FROM: COUNCILLOR LINDA SYMES

TO REPLY: LEADER OF THE COUNCIL

COUNCILLOR GERALD VERNON-JACKSON CBE

Did the Leader of the Council take account of objections from local residents over parking and other matters when deciding to pursue the Brewery House development scheme?

#### **QUESTION NO 5**

FROM: COUNCILLOR CAL CORKERY

TO REPLY: LEADER OF THE COUNCIL

COUNCILLOR GERALD VERNON-JACKSON CBE

Can the Leader of the Council detail the governance and management arrangements for the council owned property development company (Ravelin Property Limited)?

#### **QUESTION NO 6**

FROM: COUNCILLOR GRAHAM HEANEY

TO REPLY: CABINET MEMBER FOR CHILDREN, FAMILIES AND

**EDUCATION** 

**COUNCILLOR SUZY HORTON** 

In April 2019 the Cabinet Member for Education expressed support for the introduction of School Streets involving restrictions on traffic in roads around schools. In The News on 3rd April 2019 they were quoted saying "This is something I am really keen for us to trial. Schools I would like to be involved include Fernhurst Junior and Wimborne Junior School".

In February 2020 the Cabinet approved a report on the citywide rollout of Play Out Portsmouth which said, "Once Play Out Pompey is established and gaining momentum, the aim is to branch out into School Street closures".

What has caused the delays in trialling School Streets and will this affect any bid for funding these in the future?

#### **QUESTION NO 7**

FROM: COUNCILLOR LUKE STUBBS

TO REPLY: TRAFFIC & TRANSPORTATION COUNCILLOR LYNNE STAGG

How much parking income was generated this summer (June-September) from the seafront and how does this compare to last year?

#### **QUESTION NO 8**

FROM: COUNCILLOR CAL CORKERY

TO REPLY: CABINET MEMBER FOR HOUSING AND

PREVENTING HOMELESSNESS COUNCILLOR DARREN SANDERS

Can the Cabinet Member for Housing confirm how long each of the 8 council houses sold off at auction in July 2020 were empty for prior to sale?